

# **2029 PUBLIC RATE DESIGN METHODOLOGY**

*Rough Draft*

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# Table of Contents

1	BACKGROUND AND PURPOSE.....	1
1.1	Two-Year Rate Periods.....	2
1.2	Duration of the PRDM.....	2
1.3	Scope of PRDM References and Descriptions.....	2
2	COST ALLOCATIONS.....	4
2.1	Cost Allocation Principles .....	4
2.2	Cost Allocation Method and Allocated Tiered Cost.....	6
2.2.1	Cost Allocation Proof .....	8
2.2.2	Allocated Tiered Cost Table.....	10
2.3	Inclusion of New Expenses or New Credits.....	11
2.4	Tier 1 Secondary Energy Credit.....	11
2.5	Interest Earned on the Bonneville Fund .....	12
2.6	BPA Actions Prior to Allocating Tier 2 Cost to a Tier 1 Cost Pool.....	12
2.7	Slice True-Up.....	13
2.8	Composite Cost Pool True-Up Charge .....	13
2.8.1	Composite Cost Pool Slice True-Up Billing Determinant.....	13
2.8.2	Composite Cost Pool Slice True-Up Rate .....	14
2.8.3	Slice Cost Pool True-Up Charge.....	16
2.8.4	Treatment of New Costs and New Credits, and Costs and Revenues Not Subject to Slice True-Up.....	17
2.8.5	Slice True-Up Charge .....	17
2.8.6	Cost Verification Process for the Slice True-Up Adjustment Charge.....	19
2.9	Cost Review Public Process .....	19
3	RESOURCES AND AUGMENTATION .....	24
3.1	Tier 1 System Resources.....	24
3.2	System Obligations .....	24
3.2.1	Designated System Obligations.....	24
3.2.2	New Designated System Obligations .....	25
3.2.3	Large Designated System Obligation Increases.....	25
3.3	Augmentation .....	26
3.3.1	CHWM Modeled Augmentation .....	26
3.3.2	Rate Period Augmentation.....	27
3.4	Balancing Power Purchases .....	27
3.5	Tier 1 Non-Slice Capacity Acquisitions.....	28
3.6	PF Tier 2 Acquisitions.....	28
3.7	All Other Resource Acquisitions .....	29
4	TIER 1 RATE DESIGN .....	33
4.1	Tier 1 Energy Charges .....	33
4.1.1	Tier 1 Energy Charge Billing Determinants .....	34
4.1.2	Composite Tier 1 Energy Rates.....	34

4.1.3	Non-Slice Tier 1 Energy Rate .....	35
4.1.4	Slice Tier 1 Energy Rate .....	36
4.2	Marginal Energy True-Up.....	37
4.2.1	Marginal Energy True-Up Billing Determinant for the Load Following Product.....	37
4.2.2	Marginal Energy True-Up Billing Determinant for the Block and Slice Products .....	39
4.2.3	Marginal Energy True-Up Rate .....	44
4.3	Demand Charge.....	45
4.3.1	Demand Charge Billing Determinant.....	45
4.3.2	Tier 1 Customer System Peak.....	46
4.3.3	Average Actual Hourly Tier 1 Load.....	46
4.3.4	Demand Rate.....	46
4.3.5	Demand Rate Adjustment Cap .....	47
4.3.6	Capacity Credit.....	47
4.4	Peak Load Variance Charge .....	48
4.5	Tier 1 Credits .....	49
4.5.1	Rate Impact Credit, Capacity (RICc).....	50
4.5.2	Rate Impact Credit, Mitigation (RICm) .....	53
4.6	Other Tier 1 Charges .....	55
4.7	Disaggregation of Risks within Tier 1 Non-Slice Products.....	56
4.8	Cashflow Considerations .....	57
5	TIER 2 RATE DESIGN .....	59
5.1	Overall Tier 2 Construct .....	59
5.1.1	Setting Tier 2 Amounts .....	60
5.2	Cost Basis.....	61
5.2.1	Cost Component Construct.....	61
5.2.2	Resource Support Services.....	63
5.2.3	Overhead Cost Adder.....	64
5.3	Remarketing of Tier 2 Amounts .....	64
5.3.1	Calculating the Remarketed Tier 2 Rate Proceeds.....	65
5.4	Tier 2 Long-Term Alternative.....	65
5.4.1	Tier 2 Long-Term Change Fee and Charge.....	65
5.4.2	Tier 2 Long-Term Cost Reallocation Provision.....	66
5.5	Starting the Process for Establishing a Tier 2 Vintage Alternative .....	67
6	RESOURCE SUPPORT SERVICES .....	68
6.1	RSS Pricing Principles.....	68
6.2	Treatment for Load Following Dedicated Resources that are Existing Resources .....	69
7	RISK MITIGATION .....	70
7.1	Risk in Tier 2 .....	70
7.2	Risk in Tier 1 .....	71
7.3	Assessment of Aggregate Risk.....	71
8	OTHER RATE DESIGN .....	72

8.1	Rates for Unanticipated Load .....	72
8.2	Low Density Discount.....	73
8.3	Irrigation Rate Discount .....	74
8.4	Section 7(b)(2) Rate Test .....	76
	8.4.1 PF Exchange Rate for Customers with CHWM Contract.....	76
	8.4.2 PF Exchange Rate for Customers without a CHWM Contract.....	77
	8.4.3 Section 7(b)(2) or Section 7(b)(3) Issues Not Addressed by PRDM.....	77
	8.4.4 Determination of LDD Eligible Discount Percentage .....	77
9	PRDM REVISION PROCESSES AND DISPUTE RESOLUTION.....	79
9.1	General Provisions .....	79
	9.1.1 Preliminary Revisions .....	79
	9.1.2 Process Generally Applicable to Any PRDM Revision .....	79
	9.1.3 Core Provisions of the PRDM that May be Revised Only to Ensure Cost Recovery or Comply with Court Ruling .....	80
	9.1.4 Actions Not Considered to be a Revision to the PRDM.....	81
9.2	Improvements and Enhancements.....	84
	9.2.1 Criteria and Conditions for Improvements and Enhancements .....	84
	9.2.2 Process for Improvements and Enhancements .....	84
9.3	Revisions for Unintended Consequences.....	85
	9.3.1 Criteria and Conditions for Revisions for Unintended Consequences.....	85
	9.3.2 Process for Revisions for Unintended Consequences that <i>Do Not</i> Affect Others or General Policies.....	86
	9.3.3 Process for Revisions for Unintended Consequences that <i>Do</i> Affect Others or General Programs or Policies.....	88
9.4	Revisions to PRDM to Ensure Cost Recovery or Comply with Court Ruling.....	88
	9.4.1 Criteria and Conditions for Revisions for Cost Recovery or Court Ruling.....	88
	9.4.2 Process for Revisions for Cost Recovery or Court Ruling .....	89
9.5	Disputes Alleging Irreconcilable Conflict with the PRDM .....	91
	9.5.1 Criteria and Conditions for Determining an Irreconcilable Conflict Exists ..	91
	9.5.2 Customer Petition for Mini-Trial Alleging Irreconcilable Conflict within a 7(i) Process .....	91
	9.5.3 Customer Petition for Mini-Trial Alleging Irreconcilable Conflict Outside a 7(i) Process .....	92
9.6	Mini-Trial Before the Administrator.....	93
10	DEFINITIONS (not included with Rough Draft)	

**TABLES**

Table 2-1 ALLOCATED TIERED COST..... 20  
Table 3-1 TIER 1 SYSTEM RESOURCES ..... 29  
Table 3-2 DESIGNATED SYSTEM OBLIGATIONS..... 31  
Table 3-3 TIER 1 NON-SLICE CAPACITY ACQUISITIONS..... 32  
Table 3-4 PF TIER 2 ACQUISITIONS ..... 32  
Table 3-5 ALL OTHER RESOURCE ACQUISITIONS..... 32  
Table 8-1 DETERMINATION OF LDD ELIGIBLE DISCOUNT PERCENTAGE ..... 78

**FIGURES**

Figure 2-1 Soup-to-Nuts Power Cost Allocation..... 7  
Figure 4-1 Load Following Condition 1 Examples ..... 38  
Figure 4-2 Load Following Condition 2 Examples ..... 39  
Figure 4-3 Block and Slice Condition 1 Examples..... 40  
Figure 4-4 Block and Slice Condition 2 Example..... 41  
Figure 4-5 Block and Slice Condition 3 Example..... 42  
Figure 4-6 Block and Slice Condition 4 Check 1 Example..... 43  
Figure 4-7 Block and Slice Condition 4 Check 2 Example..... 44

**ATTACHMENTS (not included with Rough Draft)**

Attachment A—Cost Verification Process for the Slice True-Up Adjustment Charge..... A-1

# 1 BACKGROUND AND PURPOSE

Chapter objectives: Describe legal and rate foundation for Tiered rates; affirm a two-year rate period.

Section 7(b)(1) of the Northwest Power Act requires BPA to establish a “rate or rates” for the sale of firm

electric power to meet the “general requirements” load of public body, cooperative, and federal agency customers (public customers, or “Publics”). 16 U.S.C. § 839e(b)(1). The public customers’ “general requirements” load is the electric power they purchase from the Administrator under Section 5(b) of the Northwest Power Act, excluding new large single loads. *Id.* at § 839e(b)(4).

This Public Rate Design Methodology (PRDM) is the rate methodology BPA will use to develop the Section 7(b) rate for the general requirements of Publics with CHWM Contracts. For purposes of the PRDM, the Section 7(b) rate, is referred to as the Priority Firm Power (PF) rate. Consistent with Section 7(b) and the rate design discretion afforded to the Administrator by Section 7(e) of the Northwest Power Act, the PF rate design, as described herein, will be composed of two tiers. The first tier (Tier 1 Rates) sets rates designed to recover the costs associated with serving a public customer’s general requirements load that is designated as Contract High Water Mark (CHWM) Load under the terms of the public customer’s Power Sales Contract. The second tier (Tier 2 Rates) sets rates designed to recover the costs associated with serving a public customer’s general requirements load that is designated as Above-Contract High Water Mark (Above-CHWM) Load under the terms of the public customer’s Power Sales Contract. The PRDM specifies how PF rates will be developed by BPA under these two tiers, with the objective of ensuring, to the maximum extent practical, that Tier 1 Rates do not include costs of serving a public customer’s Above-CHWM Load.

1 Other (not Core) rate adjustments, charges, and special provisions, as well as the rate  
2 design applicable to products and services not included in the PRDM, will be established in  
3 each 7(i) Process.

### 4 **1.1 Two-Year Rate Periods**

6 BPA determinations of specific rate levels will be made in a manner consistent with the  
7 PRDM in the respective 7(i) Process during the term of this PRDM. Under the PRDM, BPA  
8 will set power rates for Rate Periods no longer than two years.

### 10 **1.2 Duration of the PRDM**

11 This PRDM shall be effective October 1, 2028, and shall apply until all contracts that sell  
12 power at rates set pursuant to the PRDM have expired.

### 14 **1.3 Scope of PRDM References and Descriptions**

15 The PRDM addresses cost allocation and rate design of the PF rates applicable to the  
16 general requirements of public customers taking service under a CHWM Contract. It does  
17 not address the cost allocation or rate design of any other rate. Throughout the PRDM,  
18 there are references to BPA's power costs in aggregate, or to elements of BPA's power costs  
19 that are not recovered solely through the PF rates applicable to the PRDM. The PRDM  
20 states that all costs BPA functionalizes to power will be included in the Revenue  
21 Requirement Table. *See* Section 2.2. Each line item on the Revenue Requirement Table will  
22 be allocated to matching line items on Allocated Cost Tables established for each rate pool.  
23 The Cost Pools on the Allocated Cost Table for the PF Preference rate pool will establish the  
24 treatment of costs to be recovered through either the various Tier 1 Rates or the various  
25 Tier 2 Rates. These Cost Pools on the Allocated Tiered Cost Table do not address BPA



1 power costs on the Revenue Requirement Table that are to be recovered through  
2 (allocated to) other rates, such as the New Resources Firm Power (NR) rate or the  
3 Industrial Firm Power (IP) rate.

4  
5 To the extent the PRDM refers to costs beyond those to be recovered through tiered PF  
6 rates, this is not intended to imply that tiered PF rates will be designed to recover those  
7 costs. Rather, these statements should be understood in the context of the sequential  
8 process. That is, BPA will first determine its overall total system costs, then functionalize  
9 those costs to Power Services and Transmission Services, and then allocate the total Power  
10 system costs among its applicable rates (*e.g.*, PF, PF Exchange, IP, NR, FPS, others), in  
11 accordance with the rate directives of Section 7 of the Northwest Power Act. The  
12 provisions of the PRDM apply after this allocation, and only apply to the portion of costs  
13 and revenues allocated to PF rate(s) receiving service under a CHWM Contract. See  
14 Figure 2-1. The PRDM does not address issues relating to other BPA rates, except the PF  
15 Exchange Rate for Publics with CHWM Contracts as described in Section 8.3.

## 2 COST ALLOCATIONS

Chapter objectives: Revise section on BPA Earned Interest Fund reflecting increasing disconnect between early contributions, current product makeup and switching, and simplification of internal systems and processes.

The PRDM specifies how costs will be allocated to the Tier 1 Cost Pools and the Tier 2 Cost Pools that are used to calculate the Tier 1 and Tier 2 Rates.

BPA will set all its rates, including the Tier 1 and Tier 2 Rates, in each 7(i) Process.

The costs allocated to the Tier 1 Cost Pools will be separate from the costs allocated to the Tier 2 Cost Pools. The Tier 1 Rates will be applicable to power purchased up to a customer's CHWM Amount, and the Tier 2 Rates will be applicable to power purchased in excess of a customer's CHWM Amount (also referred to as Above-CHWM Amount).

### 2.1 Cost Allocation Principles

The following principles were applied in developing the PRDM Cost Allocation Method and will be used for allocating costs that are not specifically addressed in the PRDM.

- 1) Tiering is a ratemaking construct implemented through an allocation of costs rather than an allocation of power.
- 2) Costs not otherwise expressly allocated in the PRDM will be allocated to Cost Pools based on the principles of cost causation, meaning the costs will be allocated to the Cost Pool(s) that benefit from or cause such costs.
- 3) Tier 1 Costs will be kept separate and distinct from Tier 2 Costs. Tier 1 Costs will be recovered through the Tier 1 Rates. Tier 2 Costs will be recovered through Tier 2 Rates, except when necessary to ensure BPA's cost recovery during a Rate Period or to conform to court ruling as provided for in Chapter 9.

- 1 4) Tier 2 Cost Pools will be kept separate from one another. Each Tier 2 Rate will  
2 recover only the costs of the applicable Tier 2 Cost Pool. BPA will seek to recover all  
3 costs of the applicable Tier 2 Cost Pool from customers purchasing power from that  
4 Tier 2 Cost Pool before proposing any reallocation of costs to the Composite Cost  
5 Pool.
- 6 5) Cost separation between the Cost Pools will not affect the operation or dispatch of  
7 the FCRPS.
- 8 6) The ratemaking separation of costs between Tier 1 and Tier 2 Cost Pools, and  
9 among the Tier 2 Cost Pools, will not necessarily be the same as BPA's accounting  
10 treatment of the costs. When differences arise between ratemaking and accounting,  
11 the ratemaking allocations determined in accordance with this chapter will govern  
12 BPA's ratemaking.
- 13 7) BPA's allocation of costs among the Composite, Non-Slice, and Slice Cost Pools will  
14 recognize the types of costs distinct to the type of service associated with each Cost  
15 Pool.
- 16 8) The public customers have entered into a long-term CHWM Contract with BPA,  
17 which commits the public customer to purchase (and BPA to supply) electric power  
18 for the duration of the contract (as described therein) at rates that recover BPA's  
19 total system costs consistent with Section 7 of the Northwest Power Act. In view of  
20 this long-term commitment, and potential future long-term commitments  
21 incorporating the PRDM, the revenues and costs associated with the sales of  
22 secondary energy be treated in a manner that recognizes BPA's long-standing  
23 treatment of these revenues. Specifically:
  - 24 a) all revenues forecast by BPA from its sale of secondary energy produced by  
25 the Federal Base System and other resources acquired by the Administrator  
26 will continue to be credited to power rates pursuant to Northwest Power Act

1 Section 7(g) against costs that are properly allocated to rates for recovery  
2 from sales of power for use within the region; and

3 b) costs and benefits of the sale of or inability to sell excess electric power  
4 allocated under Section 7(g) of the Northwest Power Act will be allocated to  
5 the Cost Pools to which the costs of the resources that generate such excess  
6 electric power are allocated, consistent with Section 7 of the Northwest  
7 Power Act.

8 9) The tiered rate treatment described in this PRDM will preserve consistency with  
9 generally accepted ratemaking principles.

10 10) The allocation of costs and revenues as described in the PRDM does not  
11 prescribe any particular conveyance of environmental and/or other attributes  
12 associated with power purchased from BPA.

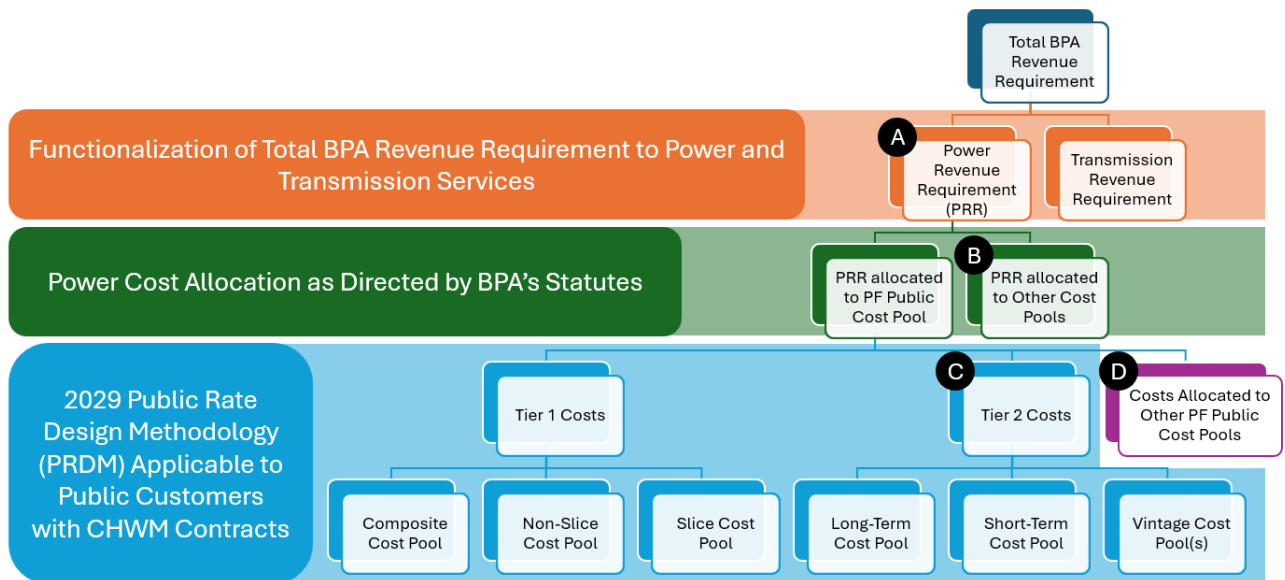
## 13 14 **2.2 Cost Allocation Method and Allocated Tiered Cost**

15 In each 7(i) Process under the PRDM, BPA will allocate Tier 1 Costs among three Tier 1  
16 Cost Pools for determining Tier 1 Rates, and Tier 2 Costs to one or more Tier 2 Cost Pools  
17 corresponding to each Tier 2 Rate Alternative. The Tier 1 Cost Pools are the Composite  
18 Cost Pool, Slice Cost Pool, and Non-Slice Cost Pool. The allocation of costs to Cost Pools is a  
19 ratemaking exercise that is performed in a 7(i) Process according to the directives in  
20 Section 7 of the Northwest Power Act.

21  
22 The Tier 1 Cost Pools will be determined by starting with the Revenue Requirement  
23 functionalized to Power and subtracting the portion of that Revenue Requirement  
24 recovered from BPA's other power rates, as directed by BPA's statutes. The remaining  
25 Revenue Requirement will be recovered from the PF Public Cost Pool.

1 The portion of the PF Public Cost Pool that is allocated to the Tier 2 Cost Pools, as well as  
 2 any portion of the PF Public Cost Pool allocated to non-CHWM PF Public Customers, will  
 3 then be subtracted from the PF Public Cost Pool. The remaining portion of the PF Public  
 4 Cost Pool will be allocated to Tier 1 Cost Pools. The Tier 1 Costs are then sub-allocated to  
 5 the three Tier 1 Cost Pools—the Composite Cost Pool, the Slice Cost Pool, and the Non-Slice  
 6 Cost Pool. (See Figure 2.1 below)

7  
 8 **Figure 2-1**  
 9 **Soup-to-Nuts Power Cost Allocation**



10  
 11  
 12 Consistent with Figure 2-1 above, BPA's Tier 1 Costs are calculated as:

13  
 14 
$$Tier\ 1\ Costs = A - B - C - D$$

15 Where:

16  $A$  = The portion of BPA's total Revenue Requirement functionalized to Power  
 17 Services.

1  $B$  = The portion of Power Services' Revenue Requirement allocated to BPA's  
2 other Cost Pools as directed by BPA's Statutes.

3  $C$  = The portion of the PF Public Cost Pool identified as Tier 2 Costs.

4  $D$  = The portion of the PF Public Cost Pool allocated to other non-CHWM PF  
5 Public Customers.

## 6 7 **2.2.1 Cost Allocation Proof**

8 The mathematical, illustrative, summarizing, and accounting methods used to solve for Tier  
9 1 and Tier 2 Rates in each 7(i) Process may vary. Therefore, to ensure that the PF Public  
10 rates are set in accordance with Section 7 of the Northwest Power Act and the Principles in  
11 Section 2.1 of this Chapter, BPA will conduct a cost allocation proof in every 7(i) Process.  
12 The proof will verify that the total costs recovered from all PF Public rates is equal to only  
13 the portion of BPA's total power costs that, in accordance with Section 7 of the Northwest  
14 Power Act, are to be recovered from PF Public rates.

### 15 16 **2.2.1.1 The Composite Cost Pool**

17 Section A of the Allocated Tiered Cost Table sets out the categories of costs that are  
18 allocated to the Composite Cost Pool, including all Tier 1 Costs and Tier 1 Credits  
19 functionalized by BPA to Power, except for any Tier 1 Costs or Tier 1 Credits that BPA has  
20 determined meet the specified criteria for inclusion in either the Slice Cost Pool or the Non-  
21 Slice Cost Pool, as set forth in Sections 2.2.3.2 and 2.2.3.3. The administrative costs  
22 (primarily staffing costs) of surplus marketing and administering all CHWM Contracts and  
23 rates, including potential future contracts that are applicable to the PRDM, will be allocated  
24 to the Composite Cost Pool.

1 **2.2.1.2 The Slice Cost Pool**

2 Section B of the Allocated Tiered Cost Table is designed to include the costs that are  
3 allocated to the Slice Cost Pool, including all Tier 1 Costs and Tier 1 Credits that are  
4 specifically and uniquely attributable to the Slice product. If, during the term of CHWM  
5 Contracts (including potential future contracts applicable to the PRDM), BPA undertakes  
6 actions that are specifically and uniquely attributable to the Slice Product (for example,  
7 customer-requested software enhancements specific to the Slice Product), then BPA will  
8 allocate the costs of undertaking these actions to the Slice Cost Pool unless BPA and the  
9 Slice customers have made separate payment arrangements. Such costs would be treated  
10 as New Expenses under the PRDM for allocation purposes. Similarly, if in the future there  
11 are New Credits attributable to the Slice Product only, these New Credits would be  
12 allocated to the Slice Cost Pool.

13  
14 **2.2.1.3 The Non-Slice Cost Pool**

15 Section C of the Allocated Tiered Cost Table sets out the categories of costs that are  
16 allocated to the Non-Slice Cost Pool, including all Tier 1 Costs and Tier 1 Credits that are  
17 specifically and uniquely attributable to the Load Following or Block Products. The Non-  
18 Slice Cost Pool includes the costs and credits of converting resource output into load  
19 service (e.g., Balancing Power Purchases); the costs of Tier 1 risk mitigation not recovered  
20 through rates for the Slice Product; and the costs or credits arising from Non-Slice Tier 1  
21 capacity acquisitions, see Section 3.5. The Non-Slice Cost Pool also includes the Tier 1  
22 Secondary Energy Credit, which includes any costs or credits specifically attributable to  
23 BPA's marketing of Tier 1 Secondary Energy and excludes administrative costs allocated to  
24 the Composite Cost Pool.

1 **2.2.1.4 Tier 2 Cost Pools**

2 Section D of the Allocated Tiered Cost Table sets out the costs that are allocated to the  
3 Tier 2 Cost Pools. Such costs include all Tier 2 Costs that are attributable to resources and  
4 services that BPA forecasts for ratemaking purposes to use for serving load at a Tier 2 Rate.  
5 Included in Table 2, Section D, are RSS costs used to set the Tier 2 Rates. BPA will include a  
6 uniform adder, the Overhead Cost Adder, in the Tier 2 Cost Pools. BPA will credit the  
7 forecast revenue from the Overhead Cost Adder to the Composite Cost Pool. See  
8 Section 5.2 for a fuller discussion of costs allocated to Tier 2 Cost Pools and Section 5.2.3  
9 for discussion of the Overhead Cost Adder. Any uses of Tier 1 System Resources to serve  
10 load at a Tier 2 Rate, as forecast for ratemaking purposes, will be priced in accordance with  
11 Chapter 5.

12  
13 **2.2.2 Allocated Tiered Cost Table**

14 The Allocated Tiered Cost Table, Table 2, sets out the cost categories that will be used for  
15 allocating costs in each 7(i) Process. Any changes to the Allocated Tiered Cost Table to  
16 accommodate New Expenses or New Credits will be made pursuant to Section 2.3. Any  
17 changes to the Allocated Tiered Cost Table to accommodate a need to allocate a Tier 2 Cost  
18 to a Tier 1 Cost Pool will be pursuant to Section 2.6. All other changes to the Allocated  
19 Tiered Cost Table will be pursuant to Chapter 9. The addition of new Tier 2 Cost Pools will  
20 not be considered a change to the Allocated Tiered Cost Table for purposes of Chapter 9.

21  
22 BPA will conform the description or grouping of costs in the Allocated Tiered Cost Table to  
23 the grouping of costs in the Power Services Statement of Revenues and Expenses, but  
24 changes to line item descriptions or groupings in the Power Services Statement of  
25 Revenues and Expenses will not change the Cost Pools to which the underlying costs are  
26 assigned. If modifications to BPA's Power Services Statement of Revenues and Expenses



1 change the categorization of costs, then the manner of maintaining the separation of costs  
2 for purposes of the PRDM will be addressed in the next 7(i) Process following the  
3 modification. Such modifications will not change the underlying allocation of costs to the  
4 respective Cost Pools, which form the basis for setting Tier 1 and Tier 2 Rates.  
5

### 6 **2.3 Inclusion of New Expenses or New Credits**

7 BPA will allocate New Expenses or New Credits to the Cost Pools based on the cost  
8 allocation principles in Section 2.1. BPA will propose an allocation of the New Expenses  
9 and New Credits to the appropriate Cost Pools in a 7(i) Process.  
10

### 11 **2.4 Tier 1 Secondary Energy Credit**

12 The Slice Product includes an advance sale of surplus energy, which is delivered when and  
13 if available. As a consequence, the Composite Cost Pool and Slice Cost Pool do not contain  
14 any cost or credit, except administrative costs, associated with Tier 1 Secondary Energy.  
15 When Load Following and Block Products do not receive Tier 1 Secondary Energy as an  
16 advance sale of surplus energy, the Non-Slice Cost Pool will be allocated a Tier 1 Secondary  
17 Energy Credit. Such Tier 1 Secondary Energy Credit can take the form of a fixed credit  
18 based on forecast, a variable credit based on actuals, or a combination of the two.  
19 Notwithstanding any other provision in this PRDM, and irrespective of whether BPA  
20 allocates Section 7(b)(2) trigger amounts to BPA surplus sales, BPA will seek to ensure  
21 comparable treatment with respect to Tier 1 Secondary Energy as between the Slice and  
22 Non-Slice Cost Pools.  
23

24 Tier 1 Secondary Energy Credit associated with the Unused CHWM will be included in the  
25 Composite Cost Pool rather than the Non-Slice Cost Pool. BPA may also propose in a 7(i)

1 Process that portions of the Tier 1 Secondary Energy Credit be reallocated to Composite  
2 Cost Pool as supported by Section 2.1, such as when a market, operational, or other  
3 decision causes a portion of the advanced sale of secondary associated with the Slice  
4 Product to otherwise be credited to the Non-Slice Cost Pool.

## 6 **2.5 Interest Earned on the Bonneville Fund**

7 BPA will allocate to the Non-Slice Cost Pool a credit equal to the total anticipated credit  
8 earned on Bonneville Fund balances attributed to the Power function.

## 10 **2.6 BPA Actions Prior to Allocating Tier 2 Cost to a Tier 1 Cost Pool**

11 If, for purposes of ensuring cost recovery, BPA determines that it must reallocate to any  
12 Tier 1 Cost Pool costs that would otherwise be allocated to any Tier 2 Cost Pool under the  
13 PRDM, to the extent practicable, BPA will reallocate such costs only after taking the  
14 following actions:

- 15 1) BPA will make reasonable efforts to recover the costs from the party(s) that would  
16 otherwise be responsible for such costs. Such efforts may include making demand  
17 on any available credit support and pursuing legal action when BPA determines it is  
18 appropriate.
- 19 2) BPA will make good faith efforts to reduce the costs that are proposed to be  
20 reallocated, so as to offset the cost that would otherwise occasion the need for a  
21 reallocation to ensure cost recovery.
- 22 3) Prior to a BPA proposal in a 7(i) Process to reallocate costs from a Tier 2 Cost Pool  
23 to the Composite Cost Pool, BPA will convene a public meeting with customers and  
24 interested parties to discuss the proposal and to elicit alternatives to reallocating  
25 the costs. If an alternative cost recovery mechanism appears to be viable, BPA

1 would propose such an alternative cost recovery mechanism in the next  
2 7(i) Process.

3  
4 These actions, or disputes over whether the Administrator has satisfied them, do not  
5 override and will not be allowed to frustrate the Administrator's responsibility to recover  
6 costs and timely repay the U.S. Treasury.

## 7 8 **2.7 Slice True-Up**

9 Slice customers will have an annual Slice True-Up Adjustment for expenses and revenue  
10 credits allocated to the Composite Cost Pool (see Table 2, Section A) and to the Slice Cost  
11 Pool (see Table 2, Section B). The annual Slice True-Up Adjustment will be calculated for  
12 each Fiscal Year as soon as BPA's audited actual financial data are available (usually in  
13 November). Actual expenses during a Fiscal Year to implement a request of and for the  
14 benefit of an individual Slice customer will be billed and paid in accordance with the  
15 contract governing the implementation of such request.

## 16 17 **2.8 Composite Cost Pool True-Up Charge**

18 The Composite Cost Pool True-Up Charge is applicable to the Slice Product. The Composite  
19 Cost Pool True-Up Charge can be either positive or negative and is calculated as the  
20 Composite Cost Pool Slice True-Up Billing Determinant multiplied by the Composite Cost  
21 Pool Slice True-Up Rate.

### 22 23 **2.8.1 Composite Cost Pool Slice True-Up Billing Determinant**

24 For each Slice customer, the annual Slice True-Up Billing Determinant for the Composite  
25 Cost Pool will be calculated as:

$$STUcomp_{BD} = Slice\% * (\sum CHWM - UnusedCHWM)$$

Where:

$STUcomp_{BD}$  = A Slice customer's Composite Cost Pool Slice True-Up billing determinant in kWh applicable to the Composite Cost Pool True-Up Rate in mills/kWh

$Slice\%$  = A customer's Slice percentage

$\sum CHWM$  = sum of customer CHWMs

$UnusedCHWM$  = The actual Unused CHWM for a Fiscal Year as adjusted for actual loads effectively served at Tier 1 rates

## 2.8.2 Composite Cost Pool Slice True-Up Rate

The Composite Cost Pool Slice True-Up Rate is calculated by subtracting (i) the forecast annual expenses and revenue credits allocated to the Composite Cost Pool for the applicable Fiscal Years of the Rate Period from (ii) the actual expenses and revenue credits in the applicable Fiscal Year of the Rate Period that are allocable to the Composite Cost Pool. That difference will then be divided by the total amount of MWhs sold in the same Fiscal Year at PF Tier 1 rates, as adjusted by the Marginal Energy True-Up, to calculate the mills/kWh Slice True-Up Rate.

$$STUcomp_R = \frac{(CCP_{Actual} - CCP_{Forecast})}{(\sum CHWM - UnusedCHWM)}$$

Where:

$STUcomp_R$  = the Composite Cost Pool Slice True-Up in mills/kWh applicable to a Slice customer's kWh Composite Cost Pool Slice True-Up billing determinant

1  $CCP_{Actual}$  = the actual expenses and revenue credits in the applicable Fiscal  
2 Year of the Rate Period that are allocable to the Composite Cost Pool

3  $CCP_{Forecast}$  = the forecast annual expenses and revenue credits allocated to  
4 the Composite Cost Pool for the applicable Fiscal Years of the Rate Period

5  $\sum CHWM$  = sum of customer CHWMs

6  $UnusedCHWM$  = The actual Unused CHWM for a Fiscal Year as adjusted for  
7 actual loads effectively served at Tier 1 rates  
8

### 9 **2.8.2.1 Treatment of Firm Surplus and Secondary Adjustment Line Item**

10 As part of the Composite Cost Pool True-Up, the Firm Surplus and Secondary Credit (from  
11 Unused Contract High Water Mark (CHWM)) will be revised to reflect the actual effective  
12 Unused CHWM for each Fiscal Year and the resulting revenue difference between a sale at  
13 the posted Composite Customer Rate and at the 7(i) Process-determined value of Unused  
14 CHWM. The dollar amount calculated, which may be positive or negative, will be used to  
15 adjust the forecast Firm Surplus and Secondary Credit (from Unused Contract High Water  
16 Mark (CHWM)) line item to calculate the actual Firm Surplus and Secondary Credit (from  
17 Unused Contract High Water Mark (CHWM)) line item used in to calculate the Composite  
18 Cost Pool Slice True-Up Rate.  
19

### 20 **2.8.2.2 Treatment of Other Revenue Credit Line Items**

21 As part of the Composite Cost Pool True-Up, some rate revenue credits, such as IP and NR  
22 revenue line items, may be subject to true-up as determined in each 7(i) Process. When a  
23 revenue credit line item is subject to true-up that varies because the actual amount of  
24 power sold is different than the forecast amount of power sold, the forecast revenue credit  
25 will be adjusted to account for the revenue difference assuming an increased or decreased

1 market power sale – such as a kWh decrease in a NR power sale and an equal kWh increase  
2 in a market power sale, or vice versa. The revenue difference calculated, using the formula  
3 established in each 7(i) Process, which may be positive or negative, will be used to adjust  
4 the forecast revenue credit line items to calculate the actual revenue credit line items used  
5 in to calculate the Composite Cost Pool Slice True-Up Rate.

### 7 **2.8.2.3 Minimum Required Net Revenue Line Items**

8 The actual expenses and revenue credits allocable to the Composite Cost Pool will include a  
9 component for the amount in a Fiscal Year by which BPA’s actual cash requirements exceed  
10 the total actual non-cash expenses in the Composite Cost Pool. This is called the Minimum  
11 Required Net Revenue (MRNR). When BPA's actual cash requirements do not exceed the  
12 total actual non-cash expenses in the Composite Cost Pool, MRNR will equal zero. Any  
13 revisions to this MRNR treatment will be proposed by BPA in a 7(i) Process.

### 15 **2.8.3 Slice Cost Pool True-Up Charge**

16 The annual Slice True-Up Adjustment Charge for the Slice Cost Pool will be calculated by  
17 1) subtracting (i) the forecast annual expenses and revenue credits allocated to the Slice  
18 Cost Pool for the applicable Fiscal Years of the Rate Period from (ii) the actual expenses and  
19 revenue credits that are allocable to the Slice Cost Pool in the applicable Fiscal Year of the  
20 Rate Period and 2) multiplying the difference from 1 above by each customer’s Slice  
21 Percentage pursuant to Exhibit K of the Slice Contract divided by the sum of all Slice  
22 Percentages for that Fiscal Year pursuant to Exhibit K of the Slice Contract. The dollar  
23 amount calculated, which may be positive or negative, constitutes the Slice True-Up  
24 Adjustment Charge for the Slice Cost Pool.

1 **2.8.4 Treatment of New Costs and New Credits, and Costs and Revenues Not Subject**  
2 **to Slice True-Up**

3 In the annual Slice True-Up Adjustment, BPA may make an interim allocation of New  
4 Expenses or New Credits for which categories do not exist on Table 2. If BPA makes such  
5 an interim allocation among the Cost Pools, it will do so based on the PRDM cost allocation  
6 principles (see Section 2.1). BPA will make a final decision on the allocation of New  
7 Expenses or New Credits among the Cost Pools in the next scheduled power rate 7(i)  
8 Process. If the cost allocation finally adopted in the 7(i) Process is different from the  
9 interim allocation implemented by BPA through the Slice True-Up Adjustment, the Slice  
10 customers will be compensated or charged based on their over-payment or under-  
11 payment, in either case with interest (at the rate specified in the Slice customer's CHWM  
12 Contract) from the first calendar day of the Fiscal Year in which the True-Up Adjustment  
13 Charge containing the interim allocation was calculated to the due date of the bills  
14 containing payment(s) or credit(s) related to the final allocation.

15  
16 For forecast expenses or revenue credits allocated to either the Composite Cost Pool or the  
17 Slice Cost Pool that are not subject to the Slice True-Up, for purposes of all Slice True-Up  
18 Adjustment calculations the actual expenses and revenue credits allocable to such Cost  
19 Pools for each Fiscal Year will be deemed to be equal to the forecast of such expenses or  
20 revenue credits in the applicable 7(i) Process. The expenses and revenue credits that are  
21 not subject to true-up to actual expenses and revenue credits in the Slice True-Up  
22 Adjustment will be determined in each 7(i) Process.

23  
24 **2.8.5 Slice True-Up Charge**

25 BPA will provide Slice customers a preliminary estimate of the Slice True-Up Charge before  
26 completion of BPA's financial audit for each Fiscal Year. The Slice True-Up Charge for each

1 customer will be the sum of the Composite Cost Pool True-Up Charge and the Slice Cost  
2 Pool True-Up Charge calculated for each Slice customer. BPA will notify Slice customers of  
3 their Slice True-Up Charge that is calculated after audited actual financial data are  
4 available. The Slice True-Up Charge are included in customer bills in the month (or  
5 months) following notification.

6  
7 The Composite Cost Pool True-Up Charge and the Slice Cost Pool True-Up will be added  
8 together if both are negative or both are positive, and will be netted against each other if  
9 one adjustment is positive (adjustment is a charge) and the other adjustment is negative  
10 (adjustment is a credit). The result of this summing or netting, as applicable, will be the  
11 final Slice True-Up Charge.

12  
13 The final Slice True-Up Charge for each customer will be applied either as a one-month  
14 credit (if the adjustment is negative) or as a three-month charge (if the adjustment is  
15 positive) spread equally across the three months following the month the final Slice True-  
16 Up Charge is determined by BPA. Slice customers have the option to pay the entire charge  
17 in one month.

18  
19 Interest will be computed and added to the Slice True-Up Charge for each Slice customer at  
20 the rate and for the period specified in the Slice customer's CHWM Contract.

21  
22 Any adjustments to the billed Slice True-Up Charge will be determined by BPA upon the  
23 later to occur of 1) BPA's issuance of its written final resolutions of Slice True-Up Charge  
24 issues at conclusion of the Cost Verification Process or 2) BPA's issuance of a written  
25 decision by the Administrator that affirms or rejects (in whole or in part) the  
26 recommendation of the third-party expert, all as set forth in Attachment A.



1 **2.8.6 Cost Verification Process for the Slice True-Up Charge**

2 BPA will conduct a Cost Verification Process that will permit Slice customers and other  
3 customers to assess whether BPA has correctly calculated the amount of each expense or  
4 revenue credit subject to the Slice True-Up Charge, and whether the final Slice True-Up  
5 Charge contains only those expenses and revenue credits permitted to be included in—and  
6 does not contain any expenses or revenue credits excluded from—the Slice Rate pursuant  
7 to the PRDM. The Cost Verification Process will not enable customers to question or  
8 dispute BPA’s accounting policies and standards, management decisions, or other policies.  
9 The Cost Verification Process for the Slice True-Up Charge will be conducted in accordance  
10 with Attachment A to this PRDM.  
11

12 **2.9 Cost Review Public Process**

13 BPA will conduct, outside the PRDM, a Cost Review Public Process. This public process will  
14 include periodic meetings to allow customers and interested parties to review and obtain  
15 information from BPA, such as BPA’s financial performance, comparison of BPA’s actual  
16 costs to its forecast costs, and assignment of costs among cost categories and Cost Pools.  
17 For any issues raised in this Cost Review Public Process, BPA will determine if resolution is  
18 needed in a 7(i) Process.  
19

1  
2  
3  
4

**Table 2-1**  
**ALLOCATED TIERED COSTS**  
**(These tables are placeholders to be updated by Initial Proposal.)**

Composite Cost Pool						
<i>Costs and Rate Adjustments</i>		<i>Year 1</i>	<i>Actual</i>	<i>Year 2</i>	<i>Actual</i>	<i>Total Rate Period</i>
1	<b>Operating Expenses</b>					
2	<b>Power System Generation Resources</b>					
3	<b>Operating Generation</b>					
4	COLUMBIA GENERATING STATION (WNP-2)					
5	BUREAU OF RECLAMATION					
6	CORPS OF ENGINEERS					
7	CRFM STUDIES					
8	LONG-TERM CONTRACT GENERATING PROJECTS					
9	<b>Sub-Total</b>					
10	<b>Operating Generation Settlement Payment and Other Payments</b>					
11	COLVILLE GENERATION SETTLEMENT					
12	SPOKANE LEGISLATION PAYMENT					
13	<b>Sub-Total</b>					
14	<b>Non-Operating Generation</b>					
15	TROJAN DECOMMISSIONING					
16	WNP-1&3 DECOMMISSIONING					
17	<b>Sub-Total</b>					
18	<b>Gross Contracted Power Purchases</b>					
19	PNCA HEADWATER BENEFITS					
20	OTHER POWER PURCHASES (Designated Obligations or Purchases)					
21	HEDGING/MITIGATION (NON-SLICE COST)					
22	OTHER POWER PURCHASES (NON-SLICE COST)					
23	<b>Sub-Total</b>					
24	<b>Bookout Adjustment to Power Purchases (omit)</b>					
25	<b>Augmentation Power Purchases (omit - calculated below)</b>					
26	AUGMENTATION POWER PURCHASES					
27	<b>Sub-Total</b>					
28	<b>Exchanges and Settlements</b>					
29	RESIDENTIAL EXCHANGE PROGRAM (REP)					
30	OTHER SETTLEMENTS					
31	<b>Sub-Total</b>					
32	<b>Renewable Generation</b>					
33	RENEWABLES (excludes KIII)					
34	<b>Sub-Total</b>					
35	<b>Generation Conservation</b>					
36	CONSERVATION ACQUISITION					
37	CONSERVATION INFRASTRUCTURE					
38	LOW INCOME WEATHERIZATION & TRIBAL					
39	ENERGY EFFICIENCY DEVELOPMENT					
40	DISTRIBUTED ENERGY RESOURCES					
41	LEGACY					
42	MARKET TRANSFORMATION					
43	<b>Sub-Total</b>					
44	<b>Power System Generation Sub-Total</b>					

5  
6

46	<b>Power Non-Generation Operations</b>								
47	<b>Power Services System Operations</b>								
48	EFFICIENCIES PROGRAM								
49	INFORMATION TECHNOLOGY								
50	GENERATION PROJECT COORDINATION								
51	ASSET MGMT ENTERPRISE SVCS								
52	SLICE IMPLEMENTATION (SLICE COST)								
53	<b>Sub-Total</b>								
54	<b>Power Services Scheduling</b>								
55	OPERATIONS SCHEDULING								
56	OPERATIONS PLANNING								
57	<b>Sub-Total</b>								
58	<b>Power Services Marketing and Business Support</b>								
59	GRID MOD								
60	EIM INTERNAL SUPPORT								
61	POWER INTERNAL SUPPORT								
62	COMMERCIAL ENTERPRISE SVCS								
63	OPERATIONS ENTERPRISE SVCS								
64	POWER R&D								
65	SALES & SUPPORT								
66	STRATEGY, FINANCE & RISK MGMT (REP support costs included here)								
67	EXECUTIVE AND ADMINISTRATIVE SERVICES (REP support costs included here)								
68	CONSERVATION SUPPORT								
69	<b>Sub-Total</b>								
70	<b>Power Non-Generation Operations Sub-Total</b>								
71	<b>Power Services Transmission Acquisition and Ancillary Services</b>								
72	TRANSMISSION and ANCILLARY Services - System Obligations								
73	3RD PARTY GTA WHEELING								
74	POWER 3RD PARTY TRANS & ANCILLARY SVCS (Composite Cost)								
75	POWER 3RD PARTY TRANS & ANCILLARY SVCS (Non-Slice Cost)								
76	TRANS ACQ GENERATION INTEGRATION								
77	EESC CHARGES (Composite)								
78	TELEMETERING/EQUIP REPLACEMT								
79	<b>Power Services Trans Acquisition and Ancillary Serv Sub-Total</b>								
80	<b>Fish and Wildlife/USF&amp;W/Planning Council/Environmental Req</b>								
81	<b>Fish &amp; Wildlife</b>								
82	<b>USF&amp;W Lower Snake Hatcheries</b>								
83	<b>Planning Council</b>								
84	<b>Fish &amp; Wildlife RDC Funds</b>								
85	<b>Lower Snake Hatcheries RDC Funds</b>								
86	<b>Fish and Wildlife/USF&amp;W/Planning Council Sub-Total</b>								
87	<b>BPA Internal Support</b>								
88	<b>Additional Post-Retirement Contribution</b>								
89	<b>Agency Services G&amp;A (excludes direct project support)</b>								
90	<b>BPA Internal Support Sub-Total</b>								
91	<b>Bad Debt Expense (Composite Cost)</b>								
92	<b>Bad Debt Expense (Non-Slice Cost)</b>								
93	<b>Other Income, Expenses, Adjustments</b>								
94	<b>Depreciation (Composite Cost)</b>								
95	<b>Depreciation (Non-Slice Cost)</b>								
96	<b>Amortization</b>								
97	<b>Accretion (CGS)</b>								
98	<b>Total Operating Expenses</b>								
99									
100	<b>Other Expenses and (Income)</b>								
101	Net Interest Expense								
102	LDD								
103	Irrigation Rate Discount Costs								
104	Revenues, PRDM Rate Impact Credit, Mitigation (RIC-M)								
105	Costs, PRDM Rate Impact Credit, Mitigation (RIC-M)								
106	FPS (Surplus)/Shortfall								
107	7(c)(2) Delta Allocation								
108	7(b)(2) / 7(b)(3) Protection Amount								
109	7(b)(2) Industrial Adjustment								
110	<b>Sub-Total</b>								
111	<b>Total Expenses</b>								

1

113	<b>Revenue Credits</b>				
114	Generation Inputs for Ancillary, Control Area, and Other Services Revenues				
115	Downstream Benefits and Pumping Power revenues				
116	4(h)(10)(c) credit				
117	PRSC Net Credit (Composite)				
118	Colville and Spokane Settlements				
119	Energy Efficiency Revenues				
120	PF Load Forecast Deviation Liquidated Damages				
121	Miscellaneous revenues				
122	Renewable Energy Certificates				
123	Net Revenues from other Designated BPA System Obligations (Upper Baker)				
124	RSS Revenues				
125	Firm Surplus and Secondary Adjustment (from Unused RHHM)				
126	Balancing Augmentation Adjustment				
127	Transmission Loss Adjustment				
128	Tier 2 Rate Adjustment				
129	NR Revenues				
130	<b>Total Revenue Credits</b>				
131					
132	<b>Augmentation Costs (not subject to True-Up)</b>				
133	Tier 1 Augmentation Resources (includes Augmentation RSS and Augmentation RSC adders)				
134	Augmentation Purchases				
135	<b>Total Augmentation Costs</b>				
136					
137	<b>DSI Revenue Credit</b>				
138	Revenues 12 aMW @ IP rate				
139	<b>Total DSI revenues</b>				
140					
141	<b>Minimum Required Net Revenue Calculation</b>				
142	Principal Payment of Fed Debt for Power				
143	Repayment of Non-Federal Obligations (EN Line of Credit)				
144	Repayment of Non-Federal Obligations (CGS, WNP1, WNP3, N. Wasco, Cowitz Falls)				
145	Irrigation assistance				
146	<b>Sub-Total</b>				
147	Depreciation				
148	Amortization				
149	Accretion				
150	Capitalization Adjustment				
151	Amortization of Refinancing Premiums/Discounts (MRNR - Reverse Sign)				
152	Amortization of Cost of Issuance (MRNR-reverse sign)				
153	Cash freed up by DSR refinancing				
154	Gains/Losses on Extinguishment				
155	Non-Cash Expenses				
156	Prepay Revenue Credits				
157	Non-Federal Interest (Prepay)				
158	Contribution to decommissioning trust fund				
159	Gains/losses on decommissioning trust fund				
160	Interest earned on decommissioning trust fund				
161	Revenue Financing Requirement				
162	Capital Financing (RCD)				
163	Other Adjustments				
164	Payments for Litigation Stay Agreements				
165	<b>Sub-Total</b>				
166	Principal Payment of Fed Debt plus Irrigation assistance exceeds non cash expenses				
167	Minimum Required Net Revenues				
168					
169	Total Composite Cost				

1

<i>Slice Cost Pool</i>							
		Year 1	Actual	Year 2	Actual	Total	Rate Period
	Costs and Rate Adjustments						
170	SLICE IMPLEMENTATION						
171	Total Slice Cost						

<i>Non-Slice Cost Pool</i>							
		Year 1	Actual	Year 2	Actual	Total	Rate Period
	Costs and Rate Adjustments						
172	Other Power Purchases (Balancing)						
173	Other Power Purchases (Capacity)						
174	Hedging/Mitigation						
175	Transmission & Ancillary Services						
176	Third Party Trans & Ancillary Services						
177	Bad Debt Expense						
178	Depreciation						
179	Interest Earned on BPA Fund for Power						
180	Planned Net Revenues for Risk						
181	Accrual revenues (MRNR adjustment,if applicable)						
182	PRDM Rate Impact Credit, Capacity (RIC-C)						
183	Less Revenue Credits:						
184	Tier 1 Secondary Revenue Credit (less Secondary associated with Unused RHWM)						
185	Demand Revenue						
186	Peak Load Variance Revenue						
187	Marginal Energy True-Up Net Revenue						
188	Total Non-Slice Cost						

<i>Tier 2 Cost Pool (calculated for each T2 Rate)</i>							
		Year 1	Actual	Year 2	Actual	Total	Rate Period
	Costs and Rate Adjustments						
189	Acquisition Costs						
190	BPA Overhead Costs						
191	RSS Adder						
192	Tier 2 Change Fee, Tier 2 Change Charge (Tier 2 Long-Term)						
193	Other costs, including risk-related, if appropriate						
194	Total Tier 2 Cost						

<i>Allocation Between Composite and Non-Slice Cost Pools</i>							
		Year 1	Year 1	Year 12	Year 2	Total	Rate Period
	Costs Item						
195	Transmission & Ancillary Services						
196	Bad Debt Expense						
197	Depreciation						

1

### 3 RESOURCES AND AUGMENTATION

Chapter objectives: Describe and establish the federal resources that will be used in the calculation of the size of resources (existing and augmentation resources) to serve Tier 1 loads, for purpose of firm output, cost allocation, and Slice product, in the 7(i) rates process.

This chapter describes how BPA will identify the resources whose costs will be recovered through Tier 1 rates as established in each 7(i) Process.

This chapter also identifies types of augmentation, and the cost allocation and rate treatment applicable to each type of augmentation. Lastly, this chapter specifies how BPA will track various types of resource acquisitions.

#### 3.1 Tier 1 System Resources

In each 7(i) Process, BPA will update the list of resources that are considered Tier 1 System Resources for setting the Tier 1 rates and establishing the amount of firm power provided through the Slice product. Tier 1 System Resources are the resources listed in Table 3.1, as updated for any new resources, including market purchases, that BPA determines are needed to meet its CHWM obligations. The firm power of these resources will be determined in each 7(i) Process and is defined as the Tier 1 Firm System Output.

#### 3.2 System Obligations

##### 3.2.1 Designated System Obligations

Designated System Obligations, as listed in Table 3.2, are BPA obligations that: 1) are directly assigned to, or from, the generation output or capability of the Tier 1 System Resources, or 2) are incurred because of contracts, operational obligations, memorandums of agreement, treaties, statutes, regulations, court orders, or executive orders, as individual or in combination that create a firm obligation for the Tier 1 System Resources. Designated System Obligations also includes the portion of BPA's ancillary and control area service

1 obligations that are provided from the Tier 1 System Resources. These obligations are  
2 considered firm obligations of the system regardless of weather, water, or economic  
3 conditions. These obligations may involve energy, capacity, or a combination of the two.  
4

5 Designated System Obligations can vary from year to year and change over time. Any costs  
6 related to, or revenues recovered from, Designated System Obligations will be allocated to  
7 the Composite Cost Pool.  
8

9 Designated System Obligations may continue where a successor contract replaces an  
10 expiring listed contract. The Designated System Obligations listed on Table 3.2 will not be  
11 removed for the duration of this PRDM. If there is a cessation of any such Designated  
12 System Obligation, the obligation amount will be set to zero when the obligation expires.

13 Table 3.2 may be updated to include new Designated System Obligations.  
14

### 15 **3.2.2 New Designated System Obligations**

16 BPA will, if practicable, hold a public process before entering into a new Designated System  
17 Obligation. Where holding such a process is not practicable before entering into or  
18 becoming subject to a new Designated System Obligation, BPA will hold such process  
19 before a new Designated System Obligation is added to Table 3.2 and will document any  
20 change in the next applicable 7(i) Process.  
21

### 22 **3.2.3 Large Designated System Obligation Increases**

23 If BPA forecasts a 10 percent or greater increase in total Designated System Obligations  
24 over the most recently published forecast of Designated System Obligations, then BPA shall  
25 notify all customers with CHWM Contracts of such change as soon as practical. Upon

1 written request of not less than 25 percent of the customers with CHWM Contracts (by  
2 number), BPA will hold a public process on the matter.

3  
4 In such a public process, BPA will hold at least one open meeting to review BPA's forecast  
5 of the obligation amounts. BPA will consider written comments submitted in connection  
6 with such meeting(s). BPA will respond to reasonable requests to provide information that  
7 is non-confidential and is reasonably related to BPA's determination of new and existing  
8 Designated System Obligations and the forecast obligation amounts. Issues related to cost  
9 allocation, rate impacts, or rate treatment of changes to Designated System Obligations will  
10 not be addressed in such process, but rather in the appropriate 7(i) Process.

### 11 12 **3.3 Augmentation**

13 There are two types of augmentation used for purposes of this PRDM, CHWM Modeled  
14 Augmentation and Rate Period Augmentation.

#### 15 16 **3.3.1 CHWM Modeled Augmentation**

17 CHWM Modeled Augmentation is not a forecast of physical resources needed for load-  
18 resource balance. CHWM Modeled Augmentation is a PRDM construct used to establish the  
19 simulated Slice capability and to equitably allocate costs between Slice and Non-Slice rates.  
20 CHWM Modeled Augmentation is greater than zero when the Tier 1 System Output reduced  
21 for Designated System Obligations is less than the sum of customer CHWMs.

$$22 \quad \text{CHWM Modeled Augmentation} = \text{Max}(0, \sum \text{CHWM}_{all} + \text{DSO} - \text{T1FSO})$$

23  
24 where:

25  $\text{T1FSO}$  = Tier 1 Firm System Output

26  $\text{DSO}$  = Designated System Obligations



1  $\sum CHWM_{all}$  = sum of CHWMs for all customers

2  
3 CHWM Modeled Augmentation is an annual average modeled amount of power needed to  
4 meet the sum of customer CHWMs with the Tier 1 System Resources after meeting  
5 Designated System Obligations. Any Unused CHWM will be used to offset the CHWM  
6 Modeled Augmentation. That is, CHWM Modeled Augmentation offset by Unused CHWM  
7 will reduce the Unused CHWM amount debited from the Non-Slice Cost Pool and credited  
8 to the Composite Cost Pool. CHWM Augmentation will be included as an annual flat block  
9 of power for calculating the simulated Slice capability and the portion of a customer's Net  
10 Requirement met with the Slice product.

### 11 12 **3.3.2 Rate Period Augmentation**

13 Rate Period Augmentation is the forecast average annual amount of power needed to be in  
14 load and resource balance after considering all of BPA's resources (see tables 3.1, 3.3, 3.4,  
15 and 3.5 below) and obligations (*e.g.*, Designated System Obligations, power needed to serve  
16 loads under section 5 of the Northwest Power Act). The cost of Rate Period Augmentation  
17 will be based on the expected cost of a flat annual block of power determined in each  
18 7(i) Process for the applicable Fiscal Year and allocated to the Composite Cost Pool. The  
19 forecast costs of augmentation may be subject to the Slice True-Up as determined in each  
20 7(i) Process.

### 21 22 **3.4 Balancing Power Purchases**

23 In each 7(i) Process, BPA will forecast its Balancing Power Purchase costs. Balancing  
24 Power Purchases are distinct from Rate Period Augmentation in that they are power  
25 purchases or resource acquisitions forecast by BPA in a 7(i) Process to be made by BPA for  
26 periods within a year during which BPA's resource capability is insufficient to meet BPA's

1 obligations for that period. Such Balancing Power Purchases will not be included when  
2 calculating Rate Period Augmentation. BPA's Balancing Power Purchase costs may include  
3 procured contract purchases as well as a forecast of future procurements. The cost of  
4 BPA's Balancing Power Purchases will be allocated to the Non-Slice Cost Pool. The  
5 Composite Cost Pool may include a debit with an equal and opposite credit to the Non-Slice  
6 Cost Pool to account for any Balancing Power Purchase costs associated with rates other  
7 than Tier 1 Non-Slice rates. For example, such a Composite to Non-Slice Cost Pool  
8 adjustment would be needed if NR-rate related Balancing Power Purchase costs are being  
9 allocated to the Non-Slice Cost Pool when NR rate revenue is allocated to the Composite  
10 Cost Pool. Any such adjustment would be established through the 7(i) Process.

### 11 12 **3.5 Tier 1 Non-Slice Capacity Acquisitions**

13 BPA may make capacity resource acquisitions for meeting its Tier 1 Non-Slice load  
14 obligations. To the extent BPA makes these type of resource acquisitions, it will list these  
15 resources in Table 3.3 as updated each 7(i) Process. The cost of Tier 1 Non-Slice Capacity  
16 Acquisitions will be allocated to the Non-Slice Cost Pool.

### 17 18 **3.6 PF Tier 2 Acquisitions**

19 BPA may make resource acquisitions (energy, capacity or a combination of both) for  
20 purposes of meeting its PF load obligations served at Tier 2 rates. To the extent BPA makes  
21 these type of resource acquisitions, it will list these resources in Table 3.4 with a note  
22 regarding the resource's originally purchased purpose, *e.g.*, to serve loads under a specific  
23 Tier 2 Rate Alternative. Table 3.4 will be updated each 7(i) Process. The cost of Tier 2  
24 Acquisitions will be allocated to the applicable Tier 2 Cost Pool.

**3.7 All Other Resource Acquisitions**

BPA may make resource acquisitions (energy, capacity or a combination of both) for purposes other than to meet its PF load obligations served at Tier 1 and Tier 2 rates. All Other Resource Acquisitions will be listed in Table 3.5 with a note regarding the resource’s originally purchased purpose, *e.g.*, to serve loads at NR rates. To the extent a resource is originally intended to be used for multiple purposes, the resources will be listed multiple times with each specific purpose and portion included. This may result in the same resource being listed in Table 3-1, Table 3-3, Table 3-4, and multiple times in Table 3-5. Consistent with the statutory functionalization and allocations depicted in Figure 2-1, any costs related to All Other Resource Acquisitions, or revenues recovered as a result of making All Other Resource Acquisitions, will be allocated to the Composite Cost Pool.

**Table 3-1  
TIER 1 SYSTEM RESOURCES**

1	Regulated Hydro Projects	Expiration	Portion of Resource
2	Albeni Falls	n/a	100%
3	Bonneville	n/a	...
4	Chief Joseph	n/a	
5	Dworshak	n/a	
6	Grand Coulee	n/a	
7	Hungry Horse	n/a	
8	Ice Harbor	n/a	
9	John Day	n/a	
10	Libby	n/a	
11	Little Goose	n/a	
12	Lower Granite	n/a	
13	Lower Monumental	n/a	
14	McNary	n/a	
15	The Dalles	n/a	
16	Independent Hydro Projects	Expiration	
17	Anderson Ranch	n/a	
18	Big Cliff	n/a	
19	Black Canyon	n/a	
20	Boise River Diversion	n/a	
21	Chandler	n/a	

22	Cougar	n/a	
23	Cowlitz Falls	6/30/2032	
24	Detroit	n/a	
25	Dexter	n/a	
26	Foster	n/a	
27	Green Peter	n/a	
28	Green Springs - USBR	n/a	
29	Hills Creek	n/a	
30	<del>Idaho Falls (Upper, City, and Lower Plants)</del>	<del>9/30/2011</del>	
31	Lookout Point	n/a	
32	Lost Creek	n/a	
33	Minidoka	n/a	
34	Palisades	n/a	
35	Roza	n/a	
36	<b>Other Projects</b>	<b>Expiration</b>	
37	Columbia Generating Station	n/a	
38	Dworshak/Clearwater Small Hydropower	n/a	
39	Fourmile Hill Geothermal	(year to year)	
40	Stateline Wind Project (30% share)	12/31/2026	
41	<b>Contract Purchases</b>	<b>Expiration</b>	
42	Priest Rapids CER for Canada	Treaty Entitlement Return	
43	Rock Island #1 CER for Canada	Treaty Entitlement Return	
44	Rock Island #2 CER for Canada	Treaty Entitlement Return	
45	Rock Reach CER for Canada	Treaty Entitlement Return	
46	Wanapum CER for Canada	Treaty Entitlement Return	

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**Table 3-2  
DESIGNATED SYSTEM OBLIGATIONS**

<b>1</b>	<b>Obligation</b>	<b>Contract Number</b>	<b>Expiration Date</b>	<b>Discretionary Contract?</b>
2	BPA to BRCJ	14-03-49151	8/23/2024	
3	BPA to BRCJ	14-03-17506	12/31/2023	
4	BPA to BRRCR	14-03-73152	Mutually agreed	
5	BPA to BREG	14-03-49151	8/23/2024	
6	BPA to BRGC	14-03-001-12160	6/30/2017	
7	BPA to BROP	14-03-79239	Mutually agreed	
8	BPA to BRSI	14-03-49151	8/23/2024	
9	BPA to BRSID	14-03-99106	Mutually agreed	
10	BPA to BRSV	14-03-63656	Mutually agreed	
11	BPA to BRTD	14-03-32210	Mutually agreed	
12	BPA to BRTV	14-03-49151	8/23/2024	
13	BPA to BRYK	00PB-12132	9/30/2011 (year to year)	
14	BPA to BCHA Canadian Entitlement	99EO-40003	9/15/2024 (contract expected to be replaced)	
15	BPA to SPP Harney Wells	88BP-92436	2/25/2018 (contract expected to be replaced)	
16	Federal System Intertie Transmission Losses	n/a	(year to year)	
17	WRAP Capacity	n/a	Ongoing	Yes
18	Non-Power Uses Agreement	n/a	(year to year)	
19	Summer Storage Agreement	n/a	(year to year)	
20	Arrow Local	n/a	(year to year)	
21	Upper Baker	05PB-11542	(year to year)	
22	AOP's/Entity Agreements	n/a	(year to year)	
23	DOP's/Entity Agreements	n/a	(year to year)	
24	Power/Transmission Services MOA for generation inputs for ancillary, control, and other services	07PB-11856	9/30/2009 (contract expected to be replaced)	
25	Federal system transmission losses for power deliveries	n/a	(year to year)	
26	Interchange	n/a	(year to year)	
27	Loop flow support	n/a	(year to year)	
28	Voltage support (VAR)	n/a	(year to year)	
29	Project use loads not included in USBR	n/a	(year to year)	
30	Resource Support Services	n/a	(year to year)	
31	Other reserve obligation	n/a	(year to year)	

4

**Table 3-3  
TIER 1 NON-SLICE CAPACITY ACQUISITIONS**

1	Resource	Contract #	Expiration	Portion of Resource
2	To be determined		n/a	100%
3			n/a	...
4			n/a	

**Table 3-4  
PF TIER 2 ACQUISITIONS**

1	Resource	Contract #	Expiration	Purpose	Portion of Resource
2	To be determined		n/a		100%
3			n/a		...
4			n/a		

**Table 3-5  
ALL OTHER RESOURCE ACQUISITIONS**

1	Resource	Contract #	Expiration	Purpose	Portion of Resource
2	To be determined		n/a		100%
3			n/a		...
4			n/a		

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## 4 TIER 1 RATE DESIGN

Chapter objectives: This chapter is largely a re-write relative to TRM. These changes are driven by the overall Core design changes developed in the PRDM Public Process in 2024—with a few key changes: 1) a change in rate units and charge approach away from TOCA toward \$/MWh (mills/kWh) based charges; 2) clarified price signals through the application of an Energy, Demand, and Peak Load Variance Charges; 3) increased price signal for capacity through a larger demand billing determinant that sends price signals for LF, BL—and which un-restricts it from HLH to all hours in a month; and 4) the introduction of capacity and mitigation credits outside the Core-charge billing determinants and the removal of the CDQ construct. The Super Peak Credit is retained as a more flexible and adaptable “Capacity Credit”.

The Tier 1 rate design described in this chapter consists of three core elements: Energy Charges, Demand Charges, and Peak Load Variance Charges.  
The rate design also includes two Rate Impact Credits: the RICc and the RICm. The RICc ensures forecast BP-29 Rate Period capacity needs are charged the

embedded cost of capacity. The RICm helps transition customers from the Tiered Rate Methodology (TRM) to the PRDM by tempering rate impacts.

### 4.1 Tier 1 Energy Charges

The Tier 1 Energy Charges are calculated by multiplying Tier 1 energy rates (mills/kWh) by the quantity of Tier 1 energy (kWh) associated with the applicable PF product. The number of energy rates, and thereby energy charges, applicable during a Rate Period will be determined in each 7(i) Process; the PRDM does not dictate that a particular number of energy charges be implemented.

The energy charges will recover costs and credits allocated to the Composite, Non-Slice, and Slice Cost Pools. The Tier 1 energy charges that recover costs allocated to the Composite

1 Cost Pool apply to the Slice, Load Following, and Block products. The Tier 1 energy charges  
2 that recover costs and credits allocated to the Non-Slice Cost Pool apply to Load Following  
3 and Block products. The Tier 1 energy charges that recover costs and credits allocated to  
4 the Slice Cost Pool apply to the Slice product.

#### 6 **4.1.1 Tier 1 Energy Charge Billing Determinants**

7 The quantity of Tier 1 energy that forms the basis for the Energy Charge Billing  
8 Determinant is defined as follows:

- 9 • A customer's Actual Hourly Tier 1 Load will be used to calculate the Tier 1 Energy  
10 Charge Billing Determinants applicable to Load Following and Block products—  
11 including the portion of Block that is purchased with the Slice product.
- 12 • A customer's Firm Slice Amount will be used to calculate the Tier 1 Energy Charge  
13 Billing Determinants applicable to the Slice product.

#### 15 **4.1.2 Composite Tier 1 Energy Rates**

16 BPA will establish Composite Tier 1 Energy Rates in each 7(i) Process. The Composite Tier  
17 1 Energy Rates are applicable to the Load Following, Block and Slice products (mills/kWh).  
18 The Composite Tier 1 Energy Rates will be calculated to recover costs and credits allocated  
19 to the Composite Cost Pool and will be shaped across the year, using a fixed scalar  
20 (mills/kWh) and expected market-based prices as determined in each 7(i) Process. The  
21 Composite Tier 1 Energy Rates can be positive or negative values.



1 BPA will use a Monthly/Diurnal market-based price to shape its energy rates (*i.e.*, one HLH  
2 and one LLH for each of the 12 months for a total of 24 market-based prices each year)  
3 unless BPA develops a different market-based price approach in a 7(i) Process (for  
4 example, more or less granular).

5  
6 Prior to shaping, the average annual equivalent of the Composite Tier 1 Energy Rate is  
7 equal to:

$$8 \quad \text{CompositeTier1Rate}_{ave} = \frac{\text{CompositeCosts}}{\Sigma \text{ForecastTier1EBD}_{all}}$$

10  
11 where:

12  $\text{CompositeTier1Rate}_{ave}$  = the average annual equivalent of the Composite Tier  
13 1 Energy Rates, expressed in mills/kWh, before being shaped, using a fixed  
14 scalar, to the market-based price as established in each 7(i) Process

15  $\text{CompositeCosts}$  = total costs and credits in the Composite Cost Pool

16  $\Sigma \text{ForecastTier1EBD}_{all}$  = forecast Tier 1 Energy Billing Determinants for Load  
17 Following, Block, and Slice products in kWh

### 18 19 **4.1.3 Non-Slice Tier 1 Energy Rate**

20 BPA will establish a Non-Slice Tier 1 Energy Rate in each 7(i) Process. The Non-Slice Tier 1  
21 Energy Rate is a rate applicable to the Load Following and Block products (mills/kWh).

22 The Non-Slice Tier 1 Energy Rate will be calculated to recover costs and credits allocated to

1 the Non-Slice Cost Pool and will be a single annual rate. The Non-Slice Tier 1 Energy Rate  
2 can be a positive or negative value.

$$3 \quad \quad \quad \text{NonSliceTier1Rate} = \frac{\text{NonSliceCosts}}{\Sigma\text{ForecastTier1EBD}_{NS}}$$

5 where:

6  $\text{NonSliceTier1Rate}$  = Non-Slice Tier 1 Energy Rate expressed in mills/kWh

7  $\text{NonSliceCosts}$  = total costs and credits in the Non-Slice Cost Pool

8  $\text{ForecastTier1EBD}_{NS}$  = forecast Tier 1 Energy Billing Determinants for Load

9 Following and Block products in kWh

#### 11 **4.1.4 Slice Tier 1 Energy Rate**

12 BPA will establish a Slice Tier 1 Energy Rate in each 7(i) Process. The Slice Tier 1 Energy  
13 Rate is applicable to the Slice product (mills/kWh). The Slice Tier 1 Energy Rate will be  
14 calculated to recover costs and credits allocated to the Slice Cost Pool and will be a single  
15 rate annual rate. The Slice Tier 1 Energy Rate can be a positive or negative value.

$$17 \quad \quad \quad \text{SliceTier1Rate} = \frac{\text{SliceCosts}}{\Sigma\text{ForecastTier1EBD}_S}$$

18 where:

19  $\text{SliceTier1Rate}$  = Slice Tier 1 Energy Rate expressed in mills/kWh

20  $\text{SliceCosts}$  = total costs and credits in the Slice Cost Pool

1                     $ForecastTier1EBD_S$  = forecast Tier 1 Energy Billing Determinants for the Slice  
2                    product in kWh  
3

#### 4    **4.2    Marginal Energy True-Up**

5    At the end of each Fiscal Year, BPA will calculate a Marginal Energy True-Up. The Marginal  
6    Energy True-Up will be applicable to the Load Following, Block and Slice products. The  
7    Marginal Energy True-Up could be either a credit or a charge depending on actual energy  
8    use, CHWM amounts, and the directional difference between Tier 1 Rates and market  
9    prices. The purpose of the Marginal Energy True-Up is to: 1) provide customers full access  
10   to their CHWM; 2) ensure that a market-based energy rate is applied to energy use in  
11   excess of a customer's CHWM; 3) incent accurate load forecasts; and 4) appropriately  
12   account for directional differences between PF and Market. When the Marginal Energy  
13   True-Up is a credit, the credit will be reduced by 2 percent. When the Marginal Energy  
14   True-Up is a charge, the charge will be increased by 2 percent.

##### 16   **4.2.1   Marginal Energy True-Up Billing Determinant for the Load Following Product**

17   The Marginal Energy True-Up Billing Determinant for the Load Following product is  
18   calculated using the following equations:  
19

20   Condition 1: If a Load Following customer has Above-CHWM Load and the annual sum of a  
21   customer's Actual Hourly Tier 1 Load is less than its CHWM, then the Marginal Energy  
22   True-Up billing determinant is equal to:

$$METU_{BD} = \text{Minimum}(ACHWM, CHWM - \Sigma AHT1L_{Annual}) \times -1$$

where:

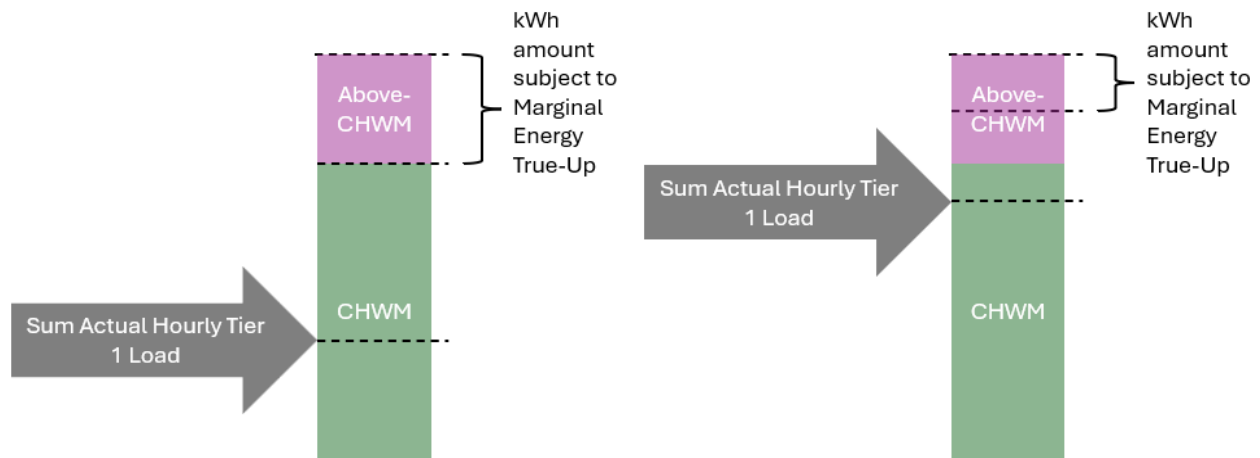
$METU_{BD}$  = Marginal Energy True Up Billing Determinant in kWh

$ACHWM$  = the customer's Above Contract High Water Mark Load in annual kWh

$CHWM$  = the customer's Contract High Water Mark Load in annual kWh

$\Sigma AHT1L_{Annual}$  = the customer's annual sum of Actual Hourly Tier 1 Load in kWh

**Figure 4-1**  
**Load Following Condition 1 Examples**



Condition 2: If a Load Following customer's annual sum of a customer's Actual Hourly Tier 1 Load is greater than its CHWM, then the Marginal Energy True-Up billing determinant is equal to:

$$METU_{BD} = \Sigma AHT1L_{Annual} - CHWM$$

where:

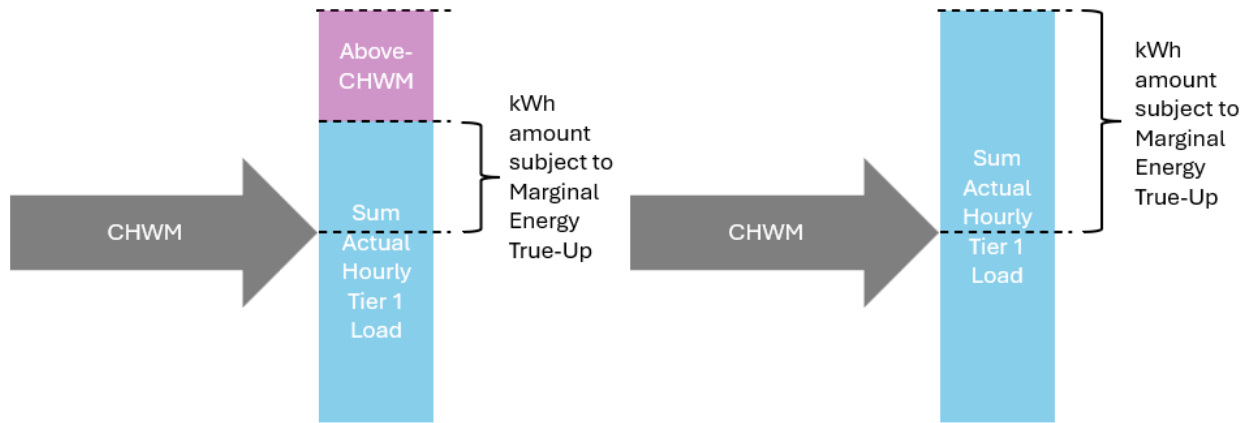
1  $METU_{BD}$  = Marginal Energy True Up Billing Determinant in kWh

2  $\Sigma AHT1L_{Annual}$  = the customer's annual sum of Actual Hourly Tier 1 Load in

3 kWh

4  $CHWM$  = the customer's Contract High Water Mark Load in annual kWh

5  
6 **Figure 4-2**  
7 **Load Following Condition 2 Examples**  
8



9  
10  
11 If neither Condition 1 nor Condition 2 apply, then the Load Following customer's Marginal  
12 Energy True-Up billing determinant is zero.

13  
14 **4.2.2 Marginal Energy True-Up Billing Determinant for the Block and Slice Products**

15 The Marginal Energy True-Up for the Block and Slice products is calculated using the  
16 following equations:

Condition 1: If a Block or Slice customer has no Above-RHWM Load and an Actual Annual Net Load that is greater than its Forecast Tier 1 Annual Net Load, then the Marginal Energy True-Up billing determinant is equal to:

$$METU_{BD} = \text{Minimum}(AANL - FANL, CHWM - FANL) \times -1$$

where:

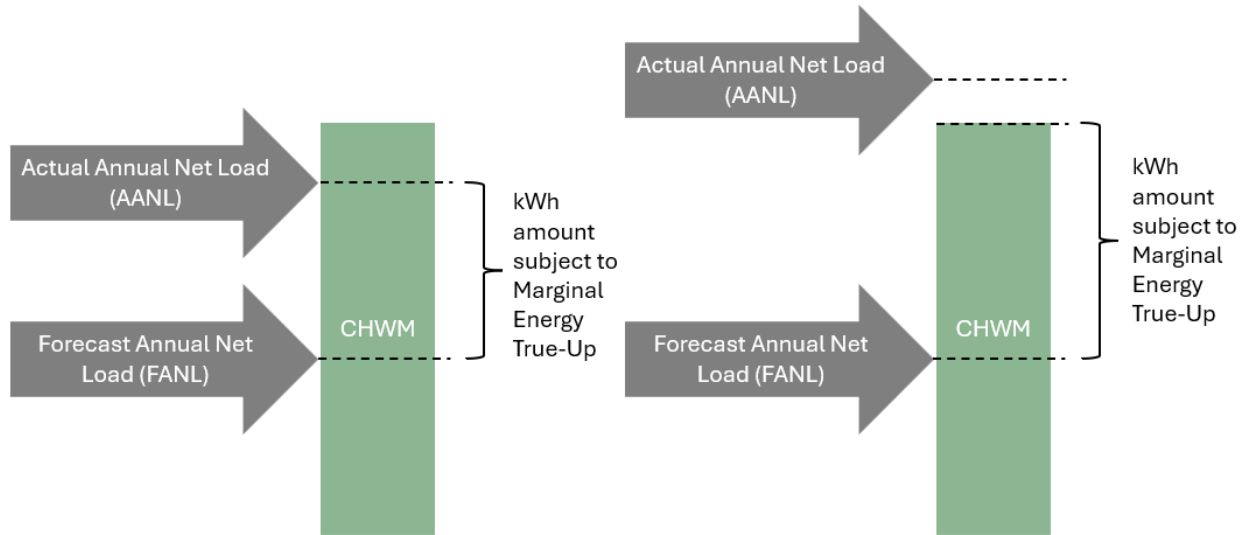
$METU_{BD}$  = Marginal Energy True Up Billing Determinant in kWh

$AANL$  = the customer's Actual Annual Net Load in annual kWh

$FANL$  = the customer's Forecast Annual Net Load in annual kWh

$CHWM$  = the customer's Contract High Water Mark Load in annual kWh

**Figure 4-3  
Block and Slice Condition 1 Examples**



1 Condition 2: If a Block or Slice customer has no Above-CHWM Load and an Actual Annual  
2 Net Load that is less than its Forecast Annual Net Load, then the Marginal Energy True-Up  
3 billing determinant is equal to:

$$METU_{BD} = FANL - AANL$$

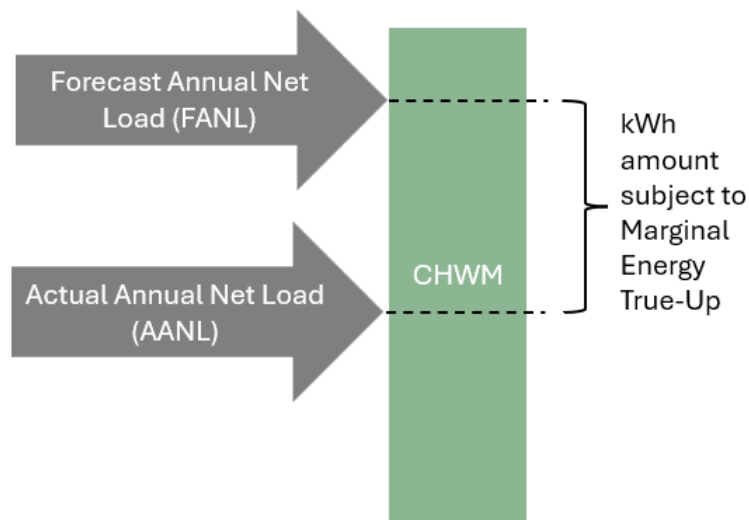
4  
5  
6 where:

7  $METU_{BD}$  = Marginal Energy True Up Billing Determinant in kWh

8  $FANL$  = the customer's Forecast Annual Net Load in annual kWh

9  $AANL$  = the customer's Actual Annual Net Load in annual kWh

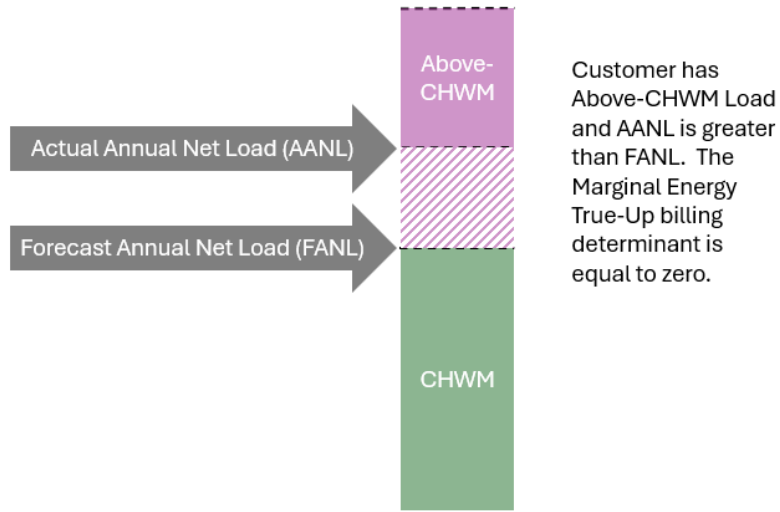
10  
11 **Figure 4-4**  
12 **Block and Slice Condition 2 Example**



13  
14 Condition 3: If a Block or Slice customer has Above-RHWM Load and an Actual Annual Net  
15 Load that is greater than or equal to its Forecast Annual Net Load, then the Marginal Energy  
16 True-Up billing determinant is equal to zero.

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**Figure 4-5  
Block and Slice Condition 3 Example**



3

4 Condition 4: If a Block or Slice customer has Above-CHWM Load and an Actual Annual Net  
5 Load that is less than its Forecast Annual Net Load, then two checks will be evaluated to  
6 determine the Marginal Energy True-Up billing determinant.

7

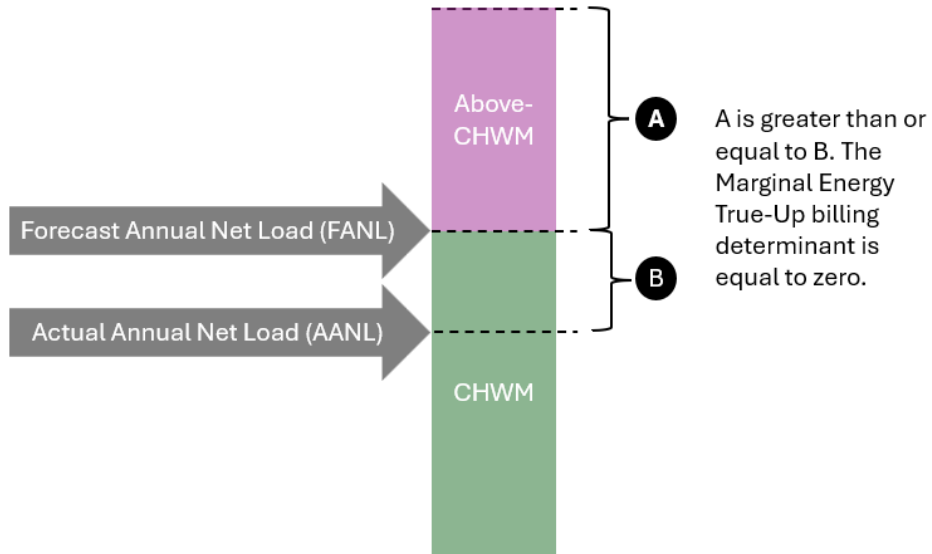
8 Condition 4 Check 1: If the Block or Slice customer's Above-CHWM Load is greater than or  
9 equal to its Forecast Annual Net Load minus its Actual Annual Net Load, then the Marginal  
10 Energy True-Up billing determinant is equal to zero.

11



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**Figure 4-6**  
**Block and Slice Condition 4 Check 1 Example**



Condition 4 Check 2: If the Block or Slice customer's Above-CHWM Load is less than its FANR minus its AANR, then the Marginal Energy True-Up billing determinant is equal to:

$$METU_{BD} = FANL - AANL - ACHWM$$

where:

$METU_{BD}$  = Marginal Energy True Up Billing Determinant in kWh

$FANL$  = the customer's Forecast Annual Net Load in annual kWh

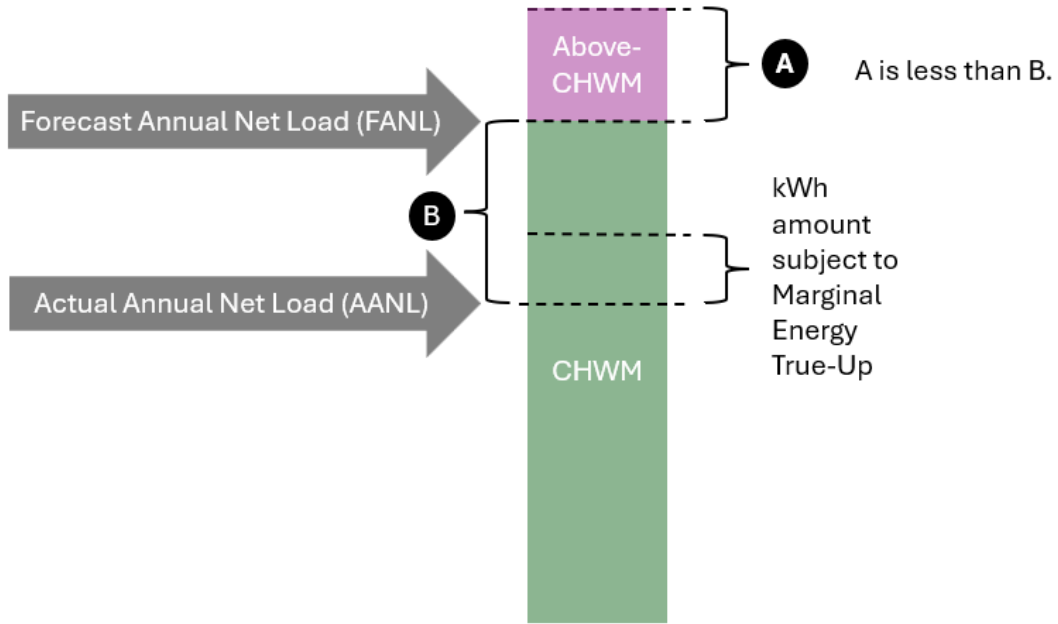
$AANL$  = the customer's Actual Annual Net Load in annual kWh

$ACHWM$  = the customer's Above Contract High Water Mark Load in annual

kWh

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2

**Figure 4-7**  
**Block and Slice Condition 4 Check 2 Example**



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4

### 4.2.3 Marginal Energy True-Up Rate

The Marginal Energy True-Up Rate is the mills/kWh difference between power purchased from BPA at its Tier 1 energy rates applicable to the Non-Slice product and the same amount of power had it been purchased at a market-based cost. The Marginal Energy True-Up Rate can be negative or positive, and is a single rate that is equal to the fixed scalar used to shape the Composite Tier 1 Energy Rates plus the Non-Slice Tier 1 Energy Rate as potentially calibrated (*i.e.*, adjusted up or down) to the Short-Term Tier 2 Rate, or another market-based price as established in each 7(i) Process.

13

### 4.3 Demand Charge

There are 12 Demand Charges—one for each month of the year—that are designed to send a marginal price signal to customers to both recover the cost of holding capacity to serve customer loads and encourage the efficient use of capacity. Forecast revenue received from the Demand Charges are credited to the Non-Slice Cost Pool. These Demand Charges are applicable to the Load Following and Block products. The Demand Charge is calculated as the Demand Charge Billing Determinant multiplied by the Demand Rate.

#### 4.3.1 Demand Charge Billing Determinant

BPA will use two quantities to calculate a customer's monthly Demand Charge Billing Determinant: the customer's monthly Tier 1 Customer System Peak, and the customer's monthly average Actual Hourly Tier 1 Load. The following formula will be used to calculate a customer's monthly Demand Charge Billing Determinant:

$$DemandBD_{Mo} = CSP_{Tier1,Mo} - AHT1L_{ave,Mo}$$

where:

$DemandBD_{Mo}$  = Demand Billing Determinant expressed in kW per month  
(kW/Mo)

$CSP_{Tier1,Mo}$  = Tier 1 Customer System Peak each month

$AHT1L_{ave,Mo}$  = customer's average Actual Hourly Tier 1 Load each month  
expressed in kW

1 For a Joint Operating Entity (JOE), the calculation of the Demand Charge Billing  
2 Determinant will be based on each individual utility member. [BPA staff note that PNGC  
3 disagrees with this draft treatment.]  
4

#### 5 **4.3.2 Tier 1 Customer System Peak**

6 A customer's Tier 1 Customer System Peak is equal to the customer's maximum Actual  
7 Hourly Tier 1 Load for each month.  
8

#### 9 **4.3.3 Average Actual Hourly Tier 1 Load**

10 The average Actual Hourly Tier 1 Load is calculated as the sum of the customer's Actual  
11 Hourly Tier 1 Load each month, expressed in kilowatt hours, divided by the total amount of  
12 hours in the same month.  
13

#### 14 **4.3.4 Demand Rate**

15 The Demand Rate will be based on the annual fixed costs (*e.g.*, capital, fixed fuel, and fixed  
16 operations and maintenance (O&M)) of the Marginal Capacity Resource, as adjusted for  
17 potential multiple uses of that capacity, as determined in each 7(i) Process. The Marginal  
18 Capacity Resource may be based on BPA's Resource Program, BPA's actual acquisitions, or  
19 third-party sources. Third-party sources may include, but are not limited to, the Energy  
20 Information Administration, EPRI Technical Assessment Guide, the Northwest Power and  
21 Conservation Council, and Integrated Resource Plans of Pacific Northwest electric utilities.  
22

1 The annual fixed costs of the Marginal Capacity Resource, as potentially adjusted  
2 downward to account for multiple uses (for example, a battery used for shaping energy and  
3 voltage support), will be used to calculate an annual Demand Rate and will be shaped  
4 across the 12 months to create 12 monthly Demand Rates. The shape of the monthly  
5 Demand Rates will be established using monthly market-based prices, such as BPA's market  
6 energy price forecast or the monthly cost of capacity if a viable capacity market, or other  
7 mechanism valuing seasonable capacity, develops in the Pacific Northwest, as established in  
8 each 7(i) Process.

#### 10 **4.3.5 Demand Rate Adjustment Cap**

11 Increases to the monthly Demand Rates will be limited to 5% every two years, with the  
12 exception of the Demand Rates set for the BP-29 Rate Period when the first Demand Rates  
13 under PRDM are established.

#### 15 **4.3.6 Capacity Credit**

16 A customer can qualify for a Capacity Credit by contractually committing to provide  
17 BPA access to capacity not otherwise committed to the customer's load which, as  
18 determined solely by BPA, either: 1) reduces the Administrator's capacity obligations, or  
19 2) can be used by BPA to help meet the Administrator's capacity obligations.

20  
21 The amount of the Capacity Credit will be established in each 7(i) Process and will be  
22 tailored to the characteristics of the capacity provided. The Capacity Credit will be based

1 on the marginal cost of capacity, such as the Marginal Capacity Resource as used to  
2 establish the Demand Rates described in this chapter, and potentially discounted to the  
3 specific characteristics of each source of capacity to account for any potential limits in  
4 availability like frequency and duration of use. The Capacity Credit may account for other  
5 operational characteristics of the capacity that add or subtract value, such as, but not  
6 limited to, accounting for any applicable energy value and recharge costs. The Capacity  
7 Credit will also be constructed with consideration of the potential impact on the customer's  
8 Tier 1 System Peak to limit situations where BPA would pay the customer twice for the  
9 same capacity—once through the Capacity Credit and again through a reduction in Demand  
10 Charge revenue—while also considering implementation ease and practicality.

#### 11 12 **4.4 Peak Load Variance Charge**

13 The Peak Load Variance Charge(s) (PLVC), are applicable to the Load Following product and  
14 to eligible Block product customers who elect the Peak Load Variance Service (PLVS). The  
15 PLVC recovers the cost of holding capacity for load excursions outside BPA's expected peak  
16 load forecast. The costs recovered through the PLVC will be established using BPA's  
17 embedded cost of Supplemental Operating Reserves, or its successor. PLVC for the Load  
18 Following product will: 1) reflect applicable load diversity benefits, 2) be evaluated using a  
19 monthly embedded cost of a shared pool of capacity, and 3) only apply in months where  
20 BPA establishes a capacity planning standard applicable to its PF Public load obligations as  
21 determined in each 7(i) Process.

1 The billing determinants and rates used to calculate the PLVC will be established in each  
2 7(i) Process and may be different as between the Load Following product and the Block  
3 product if planning, access to and use of PLVS capacity is determined to be materially  
4 different across the products. For example, if the Block product can be used in a way that  
5 decreases load diversity and shared pool benefits or if the Block product has access to PLVS  
6 capacity in months other than those where BPA establishes a capacity planning standard  
7 applicable to its PF Public load obligations. Revenue from the PLVC will be credited to the  
8 Non-Slice Cost Pool.

9  
10 Energy provided through PLVS for the Load Following product will be included in Actual  
11 Hourly Tier 1 Load, and will be subject to all other applicable Tier 1 rates. Energy provided  
12 through PLVS for the Block product will be priced at a market-based energy rate as  
13 established in each 7(i) Process and will apply to any additional monthly energy taken  
14 through the PLVS above the customer's contractually defined Block amount. Energy  
15 provided through PLVS for the Block product within its contractually defined Block amount  
16 will be treated as Block load served at Tier 1 Rates.

#### 18 **4.5 Tier 1 Credits**

19 The rate design includes two Rate Impact Credits: the RICc and the RICm. The RICc ensures  
20 forecast BP-29 capacity needs are charged the embedded cost of capacity. The RICm is a  
21 rate design mitigation tool used for transitioning customers from rates in the Tiered Rate  
22 Methodology (TRM) to rates in the PRDM, by tempering rate impacts over time.

1  
2 For a Joint Operating Entity (JOE), the calculation and application of the RICc and RICm will  
3 be by individual utility member. [BPA staff note that PNGC disagrees with this draft  
4 treatment.]

#### 6 **4.5.1 Rate Impact Credit, Capacity (RICc)**

7 The Rate Impact Credit for Capacity (RICc) credits the customer's energy rate for the cost  
8 difference between the marginal Demand Rate and BPA's embedded cost of capacity applied  
9 to the customer's forecast BP-29 Rate Period capacity needs. RICc is calculated for all  
10 customers regardless of BP-29 Rate Period product choice but will only be applied to the  
11 Load Following and Block Only products. RICc is calculated using the effective rate  
12 difference resulting from an application of the marginal demand rate and BPA's embedded  
13 cost of capacity. The cost of the RICc will result in a reduction in the demand revenue  
14 credited to the Non-Slice Cost Pool.

15  
16 The RICc for each Load Following customer is equal to the difference between (1) the  
17 annual Tier 1 effective rate using BP-29 Rate Period forecast billing determinants applied to  
18 marginal Demand Rates and (2) the same BP-29 Rate Period forecast billing determinants  
19 applied to an embedded cost of capacity rate (mills/kWh). The embedded cost of capacity  
20 rate is calculated using the embedded cost of Supplemental Operating Reserves, or its  
21 successor, as established for the BP-29 Rate Period, adjusted to reflect the Tier 1 System  
22 Resources only, and shaped into months using each Rate Period's monthly Demand Rates.



1 The RICc for Block and Slice product customers is calculated the same as a Load Following  
2 customer, with the added assumption that each Block and Slice product customer elected to  
3 take only the Block product with a shaping capacity equal to the greater of: 1) the  
4 customer's BP-29 Rate Period contractual shaping amount, and 2) the maximum amount of  
5 shaping capacity the customer could have taken during the BP-29 Rate Period without  
6 being subject to a Peak Net Requirement check.

7  
8 The formula applied to all products is as follows:

$$RIC_c = \frac{\sum_{i=1}^{12} (DemandRate_i - ECC_i) \times DemandBD_i}{T1Energy_{RICc}}$$

9  
10  
11 where:

12 RICc = is a customer's Rate Impact Credit for Capacity expressed in mills/kWh

13 i = a month of the year

14  $DemandRate_i$  = is the monthly Demand Rate applicable to each Rate Period  
15 expressed in mills/kW defined in section 4.3.4 above.

16  $ECC_i$  = is the embedded monthly cost of capacity calculated for the BP 29 Rate  
17 Period and shaped to the monthly Demand Rates applicable to each Rate  
18 Period expressed in mills/kW

19  $DemandBD_i$  = is the customer's monthly BP-29 Rate Period forecast Tier 1  
20 Demand Billing Determinants for a Load Following customer or, for a Block  
21 and Slice customer, the greater of 1) the customer's BP-29 Rate Period  
22 contractual shaping amount and 2) the maximum amount of shaping

1 capacity the customer could have taken during the BP-29 Rate Period  
2 without being subject to a Peak Net Requirement check

3  $T1Energy_{RICc}$  is the customer's sum of BP-29 Rate Period forecast Tier 1  
4 energy

#### 6 **4.5.1.1 Recalculation of RICc**

7 The RICc will be recalculated in each 7(i) Process based solely on changes to the Demand  
8 Rates as prescribed in Section 4.3.4. above.

#### 10 **4.5.1.2 Calculation of RICc for New Publics**

11 When a New Public is formed entirely from another Existing Public customer with a RICc,  
12 the New Public's RICc will be set equal to the Existing Public's RICc. When a New Public is  
13 formed entirely from a combination of Existing Public customers, a Tier 1 Load weighted  
14 RICc will be calculated for the New Public. Under either scenario, the Existing Public  
15 customer's RICc will remain unchanged.

16  
17 When a New Public is formed entirely from an entity other than an Existing Public, a RICc  
18 will be established for the New Public, and will be calculated as described above in Section  
19 4.5.1, except the underlying load forecast will be that associated with the first Rate Period  
20 in which the New Public is eligible to purchase power at BPA's Tier 1 Rates. When a New  
21 Public is formed in part by an entity other than an Existing Public and in part by Existing  
22 Public(s), BPA may, in its sole discretion, use a weighted average RICc methodology that

1 takes into consideration the multiple sources of all the Tier 1 Load, or BPA may choose to  
2 calculate the RICc assuming the New Public was formed entirely from an entity other than  
3 an Existing Public.

#### 4 **4.5.1.3 Calculation of RICc for Existing-to-Existing Public Annexation**

6 A customer's RICc will not be recalculated for the Existing Public that is having its Tier 1  
7 Load reduced due to annexation. The Existing Public gaining Tier 1 Load as a result of the  
8 annexation will have its RICc recalculated based on the weighted average of (1) its prior-to-  
9 annexation Tier 1 Load and associated RICc, and (2) the annexed Tier 1 Load and the RICc  
10 associated with that load.

#### 12 **4.5.1.4 Product Switching and RICc**

13 A RICc will not be recalculated because of a product switch.

#### 15 **4.5.2 Rate Impact Credit, Mitigation (RICm)**

16 The Rate Impact Credit for Mitigation (RICm) phases in rate impacts attributed to rate  
17 design changes between the previous and current Tier 1 Core rate design charges (Tiered  
18 Rate Design (TRM) to 2029 Public Rate Design Methodology). The Core charges under the  
19 TRM include the Customer Charges, the Load Shaping Charges, and the Demand Charges.  
20 The Core charges under the PRDM include the Energy Charges, the Demand Charges, and  
21 the Peak Load Variance Charge. The RICm will not measure any other potential sources of

1 rate impacts, such as differences in the allocation of costs and credits, changes in the  
2 calculation of the Irrigation Rate Discount and changes in the Low-Density Discount.

3  
4 The RICm is a rate credit that can be either positive or negative and is specific to each  
5 customer (mills/kWh). The RICm sets a positive-cap, or ceiling, for forecast rate impacts  
6 caused solely by the Core rate design, at the outset of the 2029 PRDM. The cost of that rate  
7 impact cap is allocated to the customers with forecast negative rate impacts based on an  
8 effective negative-cap, or floor, for rate impacts at the outset of the 2029 PRDM. The  
9 negative-cap, or floor, is solved for by increasing the floor for all customers until the sum of  
10 the RICm charges (*i.e.*, negative credits) is equal to some of the RICc credits. The BP-29 rate  
11 impact positive-cap will be 2 percent. The RICm will be phased out each year after FY 2029  
12 by adding 0.10 mills/kWh to each customer's negative RICm until the customer's RICm is  
13 zero or above. When a customer's RICm flips from being negative to positive, that  
14 customer's RICm will be deemed fully phased out and be set to zero. A positive RICm will  
15 decline in direct proportion to the phase out of the aggregate cost of the RICm program. A  
16 phase out of the customer's positive or negative RICm will be in proportion to each other.

17  
18 The phase out schedule applicable to customers with positive RICm Rates will be set in the  
19 BP-29 7(i) Process and fixed for the term of the contract. As forecasts change through time,  
20 there will be differences in the aggregate RICm credits and RICm charges. Any such  
21 difference, positive or negative, will be allocated to the Composite Cost Pool.

1 **4.5.2.1 Calculation of RICm for New Publics**

2 A RICm will not be established for any New Public. Under no situation will an Existing  
3 Public customer's RICm be changed as a result of the formation of a New Public.

4  
5 **4.5.2.2 Calculation of RICm for Existing-to-Existing Public Annexation**

6 A customer's RICm will not be recalculated for the Existing Public that is having its Tier 1  
7 Load reduced due to annexation. The Existing Public gaining Tier 1 Load as a result of the  
8 annexation will have its RICm recalculated based on the weighted average of its prior  
9 annexation Tier 1 Load and associated RICm and the annexed Tier 1 Load and the RICm  
10 associated with that load.

11  
12 **4.5.2.3 Product Switching and RICm**

13 In the event a customer with a negative RICm (*i.e.*, the RICm reduces the amount the  
14 customer pays BPA) switches products during the contract duration, their RICm will be  
15 eliminated starting in the Rate Period the product switch becomes effective. In the event a  
16 customer with a positive RICm (*i.e.*, the RICm increases the amount the customer pays BPA)  
17 switches products during the contract duration, their RICm will remain unchanged from the  
18 amounts and schedule as established through the BP-29 7(i) Process.

19  
20 **4.6 Other Tier 1 Charges**

21 BPA will limit Tier 1 Rates and Charges to those detailed in this Chapter 4. These  
22 limitations pertain to the Core charges of the PF rate design, which include Tier 1 Energy

1 Charges, Demand Charges, and PLVCs, and do not encompass other adjustments, charges,  
2 and special rate provisions (e.g., customer-specific charges and credits, targeted adjustment  
3 charges, unauthorized increase charges, conservation charges, credits, or surcharges), or  
4 any other charges allowed under Section 9.4. These limitations do not apply to rate  
5 adjustments developed and assessed for risk mitigation (e.g., application of a Cost Recovery  
6 Adjustment Clause (CRAC)), new or modified risk mitigation tools, or mid-Rate Period rate  
7 adjustments for cost recovery purposes. Further, the PRDM does not in any way limit or  
8 constrain the way in which BPA recovers its conservation costs from its customers—for  
9 example within the PF Public Rate Pool, BPA could adopt cost allocations for conservation-  
10 related charges, in a 7(i) Process. The revenue associated with any conservation charges  
11 would be allocated to the Composite Cost Pool. In addition, BPA may also, without revising  
12 the PRDM, impose separate rates for product and service switching, which will be  
13 developed as needed in the applicable 7(i) Process. If, notwithstanding the limitations  
14 expressed here, BPA or a party in a 7(i) Process wishes to institute a new rate or charge, it  
15 may pursue a revision to this PRDM to reflect such new rate or charge in accordance with  
16 the provisions in Chapter 9..

#### 18 **4.7 Disaggregation of Risks within Tier 1 Non-Slice Products**

19 Beyond the Core charges defined above, the PRDM will not further sub allocate costs  
20 associated with risks between Slice and Non-Slice products prior to September 30, 2044.  
21 This prohibition of a further sub allocation of risk is limited to Tier 1 Rates and does not  
22 apply to any other rates, products, or services that BPA may provide, such as Tier 2 Rates

1 and other PF and non-PF rates, products, and services. Any sub allocation of risk in Tier 1  
2 Rates after September 30, 2044, would be decided through a 7(i) Process.

3  
4 During the public workgroups and workshops that facilitated the creation of the PRDM, a  
5 concern was raised about risk and the potential that the allocation of risk across PF Public  
6 customers purchasing power applicable to this PRDM may need to be evaluated at a more  
7 granular level than Slice and Non-Slice. Customers discussed the allocation of risk to Load  
8 Following differently than Block or by each utility's load characteristics. While the concept  
9 was deemed plausible and may prove to be supported by the principle of cost causation, the  
10 consensus was that we did not have enough data, systems, and tools to effectively either  
11 prove or disprove the merits of the concept, and linkage to rate design before September  
12 30, 2044.

#### 14 **4.8 Cashflow Considerations**

15 Because the Tier 1 rate design may result in within-year cash flow impacts to customers,  
16 BPA may, if practicable, and consistent with BPA's statutory obligation to ensure timely cost  
17 recovery, accommodate individual customer requests to reshape charges within the Fiscal  
18 Year to mitigate adverse cash flow effects on the customer. Such reshaping of charges must  
19 recover the same amount of dollars on a net present value basis within the Fiscal Year as  
20 would have been recovered without the reshaping. The reshaping of the payments must be  
21 mutually agreed upon by both BPA and the customer prior to the start of the Rate Period.  
22 Absent agreement, the customer will pay the Energy Charges without reshaping.

1 The reshaping of the Energy Charges will take into account the cash-flow impacts to the  
2 customer of a forecast of Energy Charges; a forecast of Demand Charges; and a forecast of  
3 Peak Load Variance Charges. The forecast cash-flow impacts to the customer will be  
4 mitigated by including fixed dollar monthly credits and debits that recover, in total, the  
5 same amount of dollars on a net present value basis. The fixed dollar monthly credits and  
6 debits will not impact any rate or billing determinant. To accommodate reshaping requests,  
7 BPA will take into account the potential offsetting impacts of multiple reshaping requests.  
8 BPA may prorate multiple reshaping requests if necessary to avoid or mitigate material  
9 adverse impacts on BPA's cash flow.



1 **5 TIER 2 RATE DESIGN**

Chapter objectives: This chapter is largely a redline as opposed to a rewrite. These changes are driven by the overall Core design changes developed in the PRDM Public Process in 2024—and highlight several key revisions.

Consistent with the provisions below, the specific rate designs for BPA’s Tier 2 Rate Alternatives will be determined in each 7(i) Process.

6 BPA’s allocation of costs to the Tier 2 Cost Pools associated with the Tier 2 Rate Alternatives  
7 will be subject to the provisions of this PRDM. The allocation of Tier 2 Costs and the design  
8 of Tier 2 Rates will ensure to the maximum extent practical that the Tier 2 Rates will  
9 recover the full allocated cost of BPA service to planned Above-CHWM Load. The Tier 1  
10 System will not be used in a manner that subsidizes the allocated costs of Tier 2 Rate  
11 service.

12  
13 **5.1 Overall Tier 2 Construct**

14 Each customer will elect, in its Power Sales Contract, how its Above-CHWM Load will be  
15 served during the contract term. The customer will choose whether and how its Above-  
16 CHWM will be served by electing the Long-Term Tier 2 Path, the Flexible Above-CHWM  
17 Path, or a combination of the two paths. Above-CHWM Load under the Long-Term Tier 2  
18 Path is served by BPA under its Tier 2 Long-Term Alternative at the Tier 2 Long-Term Rate.  
19 Above-CHWM Load under the Flexible Above-CHWM Path could be served by a  
20 combination of the customer’s non-Federal resources, BPA’s Tier 2 Short-Term Alternative  
21 at the Tier 2 Short-Term Rate, and BPA’s Tier 2 Vintage Alternatives at the applicable Tier 2  
22 Vintage Rate.

1 BPA will establish only one Tier 2 Long-Term Rate for each year, and one Tier 2 Short-Term  
2 Rate for each year. BPA may establish multiple Tier 2 Vintage Rates as BPA may provide  
3 multiple distinct Tier 2 Vintage Alternatives within a year, and each would have its own rate  
4 based on the cost of the resources specific to each distinct Tier 2 Vintage Alternative. Each  
5 customer electing a particular Tier 2 Rate Alternative will pay the rate associated with the  
6 Tier 2 Rate Alternative Service. Each Tier 2 Rate will be established to recover all the Tier 2  
7 Costs allocated to that Tier 2 Rate Alternative plus any adders to account for real power  
8 losses, overhead costs, other costs, and other services being provided from BPA to support  
9 power sold at each Tier 2 Rate. BPA will establish Tier 2 Rates based on the cost of  
10 providing a flat annual block of power.

11  
12 Any Forecast Firm Inventory used to provide service at Tier 2 Rates will be priced at the  
13 marginal value of such power, except Forecast Firm Inventory used to provide service at the  
14 Tier 2 Long-Term Rate, which will be at a rate equivalent to BPA's Tier 1 Rates.

### 15 16 **5.1.1 Setting Tier 2 Amounts**

17 The amount of power purchased by a customer under BPA's Tier 2 Rate Alternatives is  
18 established in the CHWM Process consistent with each customer's Above-CHWM Load  
19 elections. The CHWM Process concludes before Tier 2 Rates are set in the 7(i) Process.  
20 Above-CHWM Load served at Tier 2 Rates will be in fixed, annual amounts on a take-or-pay  
21 basis for each Fiscal Year of a Rate Period. To support operational convenience, a Load  
22 Following customer that elects the Flexible Above-CHWM Path can also elect to have up to

1 0.999 aMW of its Above-CHWM Load served through the Core Rate Design as described in  
2 Chapter 4.

## 3 4 **5.2 Cost Basis**

5 As described in Section 2.2.4, BPA will identify which of its costs are Tier 2 Costs and to  
6 which Tier 2 Cost Pool the costs will be allocated for calculating each Tier 2 Rate in the  
7 applicable 7(i) Process. Additionally, Section 3.6 contains guidance regarding the allocation  
8 of specific resource costs.

### 9 10 **5.2.1 Cost Component Construct**

11 The costs included in each of the Tier 2 Cost Pools will be BPA's costs associated with  
12 serving the customers who elect service at the corresponding Tier 2 Rate Alternative.

13  
14 For a Tier 2 Rate Alternative based on block energy purchases from market sources, the  
15 costs allocated to that Cost Pool will include costs that BPA incurs to serve load at a set, or  
16 variable, price with a combination of forward and spot purchases of block energy from the  
17 market. When this type of Tier 2 Rate is set, BPA may not have made all the market  
18 purchases needed to serve the loads at this rate. Consequently, this type of rate may be  
19 comprised of both known and projected costs of the energy from market purchases, a risk  
20 component to cover the expected risks of providing service at a set forward price (which  
21 could take the form of some combination of planned net revenues for risk and rate  
22 adjustments or true-ups), plus any adders to account for real power losses, risk, overhead

1 costs, and other costs being incurred and services being provided by BPA to support power  
2 sold at that specific Tier 2 Rate. See Section 5.2.3 for the construct of the Overhead Cost  
3 Adder.

4  
5 For a Tier 2 Rate Alternative based on non-dispatchable resources, the costs allocated to  
6 that Tier 2 Cost Pool will include costs BPA incurs to serve load with a purchase of the  
7 specific non-dispatchable resource. These types of costs may include the cost of the  
8 resource purchase, transaction costs, the cost of providing Resource Support Services  
9 (RSS), plus any adders to account for real power losses, risk, overhead costs, and other  
10 costs being incurred or services being provided by BPA to support power sold at that  
11 specific Tier 2 Rate. Transaction costs might include transmission and Balancing Authority  
12 Area charges for within-hour balancing. Transaction costs may be known or be based on  
13 projections that are tried up after the fact. The cost of providing RSS would be at the same  
14 rates as those that would be applied to a customer's purchase of a non-dispatchable Non-  
15 Federal Resource to convert the resource delivery to the financial equivalent of a flat annual  
16 block.

17  
18 For a Tier 2 Rate Alternative based on dispatchable resources, the costs allocated to that  
19 Tier 2 Cost Pool will include costs and risks that BPA incurs to serve load with a purchase of  
20 a dispatchable resource, with the customer assuming the operational risks. These types of  
21 costs include projected annual fixed costs (debt service and fixed O&M) of the resource; the  
22 expected fuel and variable O&M costs of the resource based on its expected operation; a

1 mechanism to true up the expected fuel and variable O&M costs to actual costs; the cost of  
2 operating reserves and replacement power for outages; a mechanism to compensate the  
3 customer for any savings from economic dispatch of the resource, including fuel  
4 remarketing proceeds; costs of transmission services, if any, to transmit power to the  
5 federal system; transaction costs; plus any adders to account for real power losses, risk,  
6 overhead costs, and other costs being incurred or services being provided by BPA to  
7 support power sold at that specific Tier 2 Rate.

8  
9 A Tier 2 Alternative Cost Pool can include combinations of market purchases and resource  
10 costs, as described above. Tier 2 Rates can be fixed for a Rate Period or be subject to true-  
11 ups, surcharges, and other adjustments to support collecting BPA's cost of providing a  
12 Tier 2 Rate Alternative from the customers who elect service at the corresponding Tier 2  
13 Rate Alternative.

### 14 15 **5.2.2 Resource Support Services**

16 Tier 2 Rates based on the costs of resources acquired by BPA to serve Above-CHWM Loads  
17 will include appropriate RSS charges necessary to price the service as if the resource output  
18 is serving a flat annual load. RSS supplied by BPA for resources serving loads at Tier 2  
19 Rates will ensure energy neutrality, and RSS capacity-related charges will compensate the  
20 Composite Cost Pool for the value of the RSS and for risk exposure incurred due to the  
21 provision of RSS. RSS may include energy-related and other charges. The revenue from  
22 these other charges will be allocated to the Cost Pool based on cost causation principles,

1 such as allocating RSS energy-related charges to the Non-Slice Cost Pool if BPA's Balancing  
2 Power Purchases cost, which are also allocated to the Non-Slice Cost Pool, are being  
3 impacted as a result of BPA providing RSS. The forecast costs for RSS used to calculate each  
4 Tier 2 Rate will be set in each 7(i) Process for each Rate Period.

### 6 **5.2.3 Overhead Cost Adder**

7 Each Tier 2 Cost Pool will include an Overhead Cost Adder. This adder will provide an  
8 offset to the Composite Cost Pool for the general and administrative (overhead) costs  
9 associated with BPA's provision of power at Tier 2 Rates. In each 7(i) Process, BPA will  
10 propose an Overhead Cost Adder to be applied to all power sold at Tier 2 Rates  
11 (mills/kWh). The adder will be set at a level that will reasonably compensate the  
12 Composite Cost Pool for the costs of providing the service, which BPA expects would be  
13 comparable to typical electricity broker fees.

### 15 **5.3 Remarketing of Tier 2 Amounts**

16 If BPA remarkets a customer's Tier 2 purchase obligation pursuant to the Power Sales  
17 Contract, then BPA will credit the proceeds (net of any remarketing costs as described in  
18 Section 6.4.1 below) to such customer. The customer must continue to pay for the entire  
19 purchase at the appropriate Tier 2 Rate.

1 **5.3.1 Calculating the Remarketed Tier 2 Rate Proceeds**

2 If BPA remarkets for a customer any Tier 2 Rate Alternative purchase obligation, the  
3 proceeds (as established below) obtained from such remarketing will be netted against the  
4 customer's monthly bill. BPA will calculate the applicable rate, or rates, used to calculate  
5 the proceeds for the remarketed energy in the each 7(i) Process. The total proceeds of the  
6 remarketed energy will be reduced for aggregated transaction costs, including, but not  
7 limited to, such costs as broker or other marketing fees, transmission costs, transmission  
8 losses, and odd lot remarketing costs. Transaction costs also could include a risk  
9 component or adjustment mechanism for the risk associated with the potential difference  
10 between forecast and actual market prices.

11  
12 The customer will remain responsible for paying any charges and adjustments that  
13 otherwise would have been paid had BPA not had to provide remarketing. Remarketing of  
14 Tier 2 Rate Alternative purchase obligation amounts that include a transfer of RECs will not  
15 affect any transfer of RECs associated with such amounts. This procedure will be applied  
16 whether or not BPA actually remarkets the power or uses it for its own purposes.

17  
18 **5.4 Tier 2 Long-Term Alternative**

19 **5.4.1 Tier 2 Long-Term Change Fee and Charge**

20 Pursuant to the terms in the customer's Power Sales Contract, a customer may elect to  
21 change (cap or reduce) its Tier 2 Long-Term Alternative election. A Tier 2 Change Fee and a  
22 Long-Term Tier 2 Change Charge will apply if this change in original election is made

1) after Bonneville acquires power for the purposes of serving Long-Term Tier 2 Path obligations, or 2) after August 1, 2027, whichever occurs first. The Tier 2 Change Fee will be established in each 7(i) Process and shall be no lower than 0.05 mills/kWh applied to the customer's Tier 1 Load amount for the remaining term of the CHWM Contract. The Long-Term Tier 2 Change Charge will be based on costs BPA determines would otherwise be spread to other Long-Term Tier 2 Path customers, calculated independent and without consideration of the Tier 2 Change Fee, as a result of the change in election. The revenue received from the Tier 2 Change Fee and the Long-Term Tier 2 Change Charge will be credited to the Tier 2 Long-Term Cost Pool.

#### **5.4.2 Tier 2 Long-Term Cost Reallocation Provision**

If the Tier 2 Long-Term Cost Pool contains costs and BPA has no load being served at the Tier 2 Long-Term Rate, BPA will reallocate such costs to all customers that elected any portion of their potential Above-CHWM Load to be served under the Tier 2 Long-Term Alternative. This reallocation will be spread across all such customers' Rate Period forecast Tier 1 Energy Charge Billing Determinants.

Similarly, if a subset of customers that elected BPA's Tier 2 Long-Term Alternative are determined to be bearing an inequitable amount of the costs allocated to the Tier 2 Long-Term Cost Pool, BPA will determine, through the 7(i) Process, the portion of the Tier 2 Long-Term Cost Pool to be reallocated to all customers that elected any portion of their potential Above-CHWM Load be served under the Tier 2 Long-Term Alternative. This



1 reallocation will be spread across all such customers' Rate Period forecast Tier 1 Energy  
2 Charge Billing Determinants.

### 3 4 **5.5 Starting the Process for Establishing a Tier 2 Vintage Alternative**

5 When BPA determines it will attempt to make an acquisition of the output of a physical  
6 resource to meet its load obligations for a period that extends beyond a 3 year period, BPA  
7 will notify customers with a CHWM Contract at least 90 calendar days prior to making its  
8 Request For Offer (RFO). The intent of this notice is to facilitate the potential creation of a  
9 Tier 2 Vintage Alternative by allowing a CHWM Contract customer an opportunity to  
10 identify its interest in creating a Tier 2 Vintage Alternative from the same RFO. The  
11 maximum amount of power a customer can request to purchase under a Tier 2 Vintage  
12 Alternative would be set equal to its annual maximum forecast of the customer's future  
13 Above-CHWM Load; subject to the Flexible Above-CHWM Path less any non-Federal  
14 resources serving that Above-CHWM Load. When a customer purchases power under a  
15 Tier 2 Vintage Alternative that is in excess of its then current Above-CHWM Load, BPA  
16 would treat such power as either: 1) an advanced sale of surplus power to be managed by  
17 the customer; or 2) excess power to be managed by BPA through a remarketing service, see  
18 Section 5.3, until the customer's load grows into its Tier 2 Vintage amount.

1

**6 RESOURCE SUPPORT SERVICES**

Chapter objectives: This chapter focuses on pricing and moves service descriptions previously in the TRM document. This chapter intends to link RSS-related capacity component pricing to a marginal capacity cost, and link energy components to a market price determined in each 7(i) Process to allow flexibility to adjust to appropriate indices and timeframes.

Resource Support Services (RSS) are offered under the Power Sales Contract, and include multiple services to integrate non-Federal resources with load service. RSS are available for all specified Non-Federal

8 Resources that Load Following

9 customers contractually dedicate to serve their TRL, and for specified new renewable  
10 resources Block customers contractually dedicate to serve their TRL. The suite of RSS and  
11 their design may change over time as proposed and adopted in an applicable 7(i) Process.

13 **6.1 RSS Pricing Principles**

14 RSS will be priced comparably across Load Following and Block products. RSS may include,  
15 but is not limited to, providing scheduling services, providing additional Federal capacity to  
16 help the customer meet its contractual obligations with BPA, or to firm up variable  
17 generation. Generally speaking, the capacity component of each Resource Shaping Service  
18 will be priced at a marginal cost of capacity, such as the Marginal Capacity Resource used to  
19 set the Demand Rates; and any applicable energy components will be priced at a market-  
20 based price of energy for the appropriate time period for the particular RSS service. Other  
21 costs, such as the cost of providing scheduling services, could be based on relevant portions  
22 of BPA’s Revenue Requirement or on the cost charged by other entities to provide a similar  
23 service. The price of capacity, the price of energy, and the allocation of any other costs for  
24 RSS offered by BPA will be determined in each 7(i) Process. The revenue received from  
25 providing RSS will be allocated to the Cost Pool based on cost causation principles – such as  
26 allocating capacity-related revenue to the Composite Cost Pool to compensate for the

1 associated Designated System Obligation, or to the Non-Slice Cost Pool to offset impacts to  
2 BPA's Balancing Power Purchases cost that are otherwise allocated to the Non-Slice Cost  
3 Pool.

## 4 5 **6.2 Treatment for Load Following Dedicated Resources that are Existing** 6 **Resources**

7 BPA will apply a Forced Outage Reserves Service (FORS)-based fee to all Load Following  
8 customer's Dedicated Resources and Existing Resources. The FORS-based fee allows an  
9 Existing Resource dedicated to a Load Following customer's load to produce generation  
10 below its Exhibit A amounts under conditions defined in the Power Sales Contract (such as  
11 MWh limits, frequency of occurrence, qualifying events, and notice requirements) and pay  
12 a market-based rate, as established in each 7(i) Process and inclusive of potential upward  
13 adjustments to reflect transaction and other costs, for the energy shortfall without  
14 incurring an Unauthorized Increase Charge.

15  
16 The FORS-based fee also allows eligible resources, as defined by the Power Sales Contract,  
17 to receive a market-based energy credit, as established in each 7(i) Process and inclusive of  
18 potential downward adjustments to reflect transaction and other costs, for amounts of  
19 energy produced by the resource in excess of its Exhibit A amounts. In order to avoid  
20 double counting, only the Exhibit A amounts will be used for purposes of calculating billing  
21 determinants as described in Chapter 4 of the PRDM.

1 **7 RISK MITIGATION**

Chapter objectives: Broad principles remain from the TRM.

In each 7(i) Process, BPA will establish risk mitigation mechanisms and set rates that are consistent with

4 BPA's then-current agency financial risk standard(s), as set out in BPA's then-current financial plan and policies.

5  
6  
7  
8 The CHWM Contract includes take-or-pay provisions that obligate each customer to pay its  
9 monthly BPA power bills calculated using the Tier 1 and Tier 2 Rates applicable to each  
10 customer.

11  
12 **7.1 Risk in Tier 2**

13 Risks in Tier 2 will be assessed in each 7(i) Process, both for each Tier 2 Rate Alternative  
14 and collectively for all Tier 2 Rate Alternatives to determine if the terms and conditions  
15 have mitigated such risks sufficiently to meet BPA's risk standards. In addition to such  
16 terms and conditions, BPA will include in Tier 2 Rates any supplementary risk mitigation  
17 necessary to meet BPA's risk standards. Altogether, Tier 2 risk mitigation will be  
18 structured so that the risk associated with Tier 2 Rates will not increase the costs allocated  
19 to Tier 1 Cost Pools or require any enhancement of Tier 1 risk protection mechanisms  
20 beyond what would have been required absent sales at Tier 2 Rates. BPA recognizes that it  
21 may be limited in Tier 2 Rate offerings by the foregoing requirements that Tier 2 risks not  
22 increase costs allocated to Tier 1 or require enhancement of Tier 1 risk protections.

23  
24 In each 7(i) Process, when there is more specificity about the resource and purchase costs  
25 allocated to the various Tier 2 Cost Pools, BPA will assess the risks of providing service at  
26 the various Tier 2 Rate Alternatives. BPA will propose risk mitigation tools for each Tier 2

1 Cost Pool (e.g., Planned Net Revenues for Risk (PNRR), CRACs, true-ups to actual costs), as  
2 appropriate.

### 4 **7.2 Risk in Tier 1**

5 In each 7(i) Process, BPA will assess the risks related to the costs and revenues allocated to  
6 the Tier 1 Cost Pools, design risk mitigation measures, and set the Tier 1 Rates to meet  
7 BPA's risk standard(s). Such measures may include PNRR, CRACs, true-ups to actual costs,  
8 and other measures determined appropriate by BPA.

9  
10 The primary financial risk mitigation measures for the Slice Product are the transfer of the  
11 net secondary revenue risk to Slice purchasers (by providing them with secondary energy  
12 instead of a rate credit for anticipated net secondary revenues) and the Slice True-Up (see  
13 Section 2.7 for more information).

### 15 **7.3 Assessment of Aggregate Risk**

16 If, after assessing and mitigating risks for each Tier 2 Cost Pool and for Tier 1 Cost Pools,  
17 BPA finds that Power function risks have not been adequately mitigated pursuant to BPA's  
18 risk standards, then BPA will allocate the remaining risk and any additional mitigation  
19 between the tiers in the applicable 7(i) Process, consistent with this PRDM.

## 8 OTHER RATE DESIGN

Chapter objectives: This chapter is largely unchanged from the TRM. Specific changes are made to eliminate the application of the LDD to the A-CHWM “gross up” amount. Also, the discussion of the discounts removes reference to a TOCA billing determinant.

This chapter identifies and describes certain other public rates linked to Tier 1 and Tier 2 in addition to Core rates. These rates include: Rates for Unanticipated Load, Low Density

Discount, Irrigation Rate Discount, and PF Exchange.

### 8.1 Rates for Unanticipated Load

BPA will develop rates in the applicable 7(i) Process for service to unanticipated loads (e.g., due to delay in the start-up of a specified new Non-Federal Resource). Unanticipated loads are public preference loads that BPA is obligated to serve under its statutes, but of which BPA has not had the notice to serve as required by the Power Sales Contract or General Rate Schedule Provisions (GRSPs) for a customer to receive service at Tier 1 or Tier 2 Rates. The GRSPs developed in the applicable 7(i) Process will establish the terms and conditions for application of these rates. These rates are intended to reflect the costs associated with the power and services needed to serve such load.

Load that BPA does not have an obligation to serve may face an unauthorized increase (UAI) charge. For example, if a customer does not provide for serving load when a Non-Federal Resource has an outage, and BPA delivers power, such power deliveries would be charged the UAI.

1 **8.2 Low Density Discount**

2 In the applicable 7(i) Process, BPA will apply a long-term Low Density Discount (LDD) that  
3 will remain in effect for multiple Rate Periods to the extent permitted by Section 7(d)(1) of  
4 the Northwest Power Act. The LDD benefit to a JOE will be equivalent to the sum of LDD  
5 benefits calculated for all eligible individual members of the JOE. BPA will determine the  
6 LDD for the JOE based on each such individual utility member’s LDD amount.

7  
8 The LDD will apply to the following Tier 1 charges: Composite Tier 1 Energy Charge, the  
9 Non-Slice Tier 1 Energy Charge, The Slice Tier 1 Energy Charge, the Demand Charge, and  
10 the Peak Load Variance Charge. LDD will not apply to purchases of power for Above-  
11 CHWM Load. The cost of the LDD program will be allocated to the Composite Cost Pool.  
12 The discount will be determined using the LDD Percentage Discount Table, as published in  
13 the applicable GRSPs.

14  
15 In the applicable 7(i) Process, BPA will apply an LDD Percentage Discount Table that is the  
16 same as or similar to the example Table 8.1. The table will be formulated so that the  
17 resulting LDD program cost is forecast to be between \$42 million and \$44 million on  
18 average per year during the BP-29 Rate Period. This program cost may include utility-  
19 specific adjustments intended to temporarily mitigate a loss in program benefits to a utility  
20 deemed to be materially impacted by the change in LDD methodology from the TRM to the  
21 PRDM. This program cost above is comparable to the program costs prior to the effective  
22 date of the PRDM.

23  
24 The eligibility requirements of C/M (consumers per mile of line) and K/I (kWh to  
25 investment ratio) will initially be calculated in the same manner as was the case in BP-26  
26 Rate Period. BPA may, in a later 7(i) Process, propose changes to the eligibility

1 requirements, LDD Percentage Discount Table, and definitions. Additionally, the  
2 definitions in the GRSPs may be adjusted to accommodate changes to distribution systems,  
3 including underground distribution lines, where appropriate.  
4

### 5 **8.3 Irrigation Rate Discount**

6 Beginning with the FY 2029 Rate Period and continuing through the term of the Power  
7 Sales Contracts, BPA will include an Irrigation Rate Discount (IRD) in BPA's wholesale  
8 power 7(i) Process initial rate proposals in the form of a fixed percentage discount on the  
9 Tier 1 Rates. Eligible irrigation loads will be identified in a customer's Power Sales  
10 Contract and will not increase during the term of the contract. The discount will not apply  
11 to loads served at Tier 2 Rates.  
12

13 The IRD benefit to a JOE will be equivalent to the sum of IRD benefits calculated for all  
14 eligible individual members of the JOE. BPA will determine the IRD benefit for the JOE  
15 based on each such individual utility member's IRD benefit.  
16

17 In the applicable 7(i) Process, BPA will apply a fixed IRD percentage that will remain for the  
18 term of the contract. The IRD percentage will be set by calculating the value which will  
19 result in a program cost of approximately \$22 million in FY 2029, when applied to eligible  
20 irrigation loads in that year. This program cost above is comparable to the program costs  
21 prior to the effective date of the PRDM.  
22

23 Each Rate Period, BPA will use the IRD percentage to set a mills/kWh discount rate, that  
24 when applied to qualified irrigation load produces a dollar credit on eligible customers'  
25 power bills. The percentage will be multiplied by the sum of the forecast revenue that  
26 irrigation loads will pay through the Tier 1 Charges, adjusted for any applicable LDD,



1 divided by the sum of the irrigation loads (expressed in kWh) to derive the mills/kWh  
2 discount. This discount will be seasonally available to qualifying loads during May, June,  
3 July, August, and September.

4  
5 The Power Sales Contract will include the terms and conditions for the IRD. The Power  
6 Sales Contract also will specify quantities, definitions, and conditions for a qualifying  
7 irrigation load. The discount rate to be applied to qualifying irrigation loads for the  
8 relevant Rate Period will be determined in the applicable 7(i) Process and will be included  
9 in the applicable GRSPs.

10  
11 BPA will include in the FY 2029 proposed GRSPs the eligibility criteria for the IRD. To  
12 qualify for the IRD, the customer must meet one of the following criteria:

- 13 1) The customer must have participated in BPA's IRD program in FY 2028.
- 14 2) At least 75 percent of the customer's Total Retail Load must be placed on BPA  
15 starting October 1, 2028, and the customer's irrigation rate schedule sales, May  
16 through September in FY 2018-2022, divided by its TRL for FY 2018-2022, is at  
17 least 5 percent; or, if less than 5 percent, the average kWh use for May through  
18 September in FY 2018-2022 (25 months/5 years) is 7,500,000 kWh or more.

19  
20 Eligibility evaluation will be determined differently for existing and newly eligible  
21 Irrigation Rate customers. Eligibility evaluation for existing IRD customers will occur at  
22 signing of the Power Contract. Eligibility for new Irrigation Rate customers will be  
23 evaluated 90 calendar days after BPA issues the final PRDM ROD. Newly eligible IRD  
24 customers' Power Contracts will be amended to reflect the eligible kWh amounts.

1 For a Slice customer, BPA will apply the percentage reduction to the lesser of the  
2 customer's qualifying irrigation load (kWh) specified in its CHWM Contract or the sum of  
3 its monthly Block purchase at Tier 1 Rates plus the Slice Percentage of the monthly Tier 1  
4 System Capability. No other charges or billing determinants will be affected.

5  
6 There will be a true-up process at the end of each year's May through September irrigation  
7 season to ensure that the customer experienced the full amount of irrigation load stated in  
8 the Power Sales Contract. If a customer's May through September measured irrigation load  
9 is less than the amount of load eligible for mitigation, a true-up calculation will determine  
10 the amount the customer owes BPA at end of the irrigation season. The details and  
11 requirements of the true-up will be described in the applicable 7(i) Process and included in  
12 the GRSPs for each applicable Rate Period.

13  
14 BPA will require IRD participating customers to implement cost-effective conservation  
15 measures on eligible irrigation systems in their service territories, as described in the  
16 GRSPs. The conservation measures may be eligible for future BPA conservation programs;  
17 the amount of BPA support will be determined through the 7(i) Process.

## 18 19 **8.4 Section 7(b)(2) Rate Test**

### 20 **8.4.1 PF Exchange Rate for Customers with CHWM Contract**

21 The PF Exchange Rate is not applicable to PF customers with a CHWM Contract.  
22

1 **8.4.2 PF Exchange Rate for Customers without a CHWM Contract**

2 For customers that have not signed a CHWM Contract and have signed an RPS Agreement,  
3 BPA will establish a PF Exchange rate(s) in each 7(i) Process. Such rate(s) will be set  
4 consistent with the Northwest Power Act.  
5

6 **8.4.3 Section 7(b)(2) or Section 7(b)(3) Issues Not Addressed by PRDM**

7 Notwithstanding any other provisions in this PRDM, this PRDM does not address, and  
8 therefore neither authorizes nor precludes, the allocation of section 7(b)(2) trigger  
9 amounts to BPA surplus sales, including secondary energy sales under the Slice product.

10 Notwithstanding any other provisions in this PRDM, all issues pertaining to calculation of  
11 the section 7(b)(2) rate test and allocation of the section 7(b)(3) surcharge will be  
12 determined in the applicable 7(i) Process.  
13

14 **8.4.4 Determination of LDD Eligible Discount Percentage**

15 For each customer, an eligible discount percentage will be determined using the table  
16 below. The eligible discount percentage will be the sum of the two potential discount  
17 percentages for which the customer qualifies. The total eligible discount percentage will  
18 not exceed 9 percent and may be adjusted pursuant to LDD Phase-In Adjustment, and  
19 Additional Adjustment for Very Low Densities.  
20  
21

1  
2

**Table 8-1**  
**DETERMINATION OF LDD ELIGIBLE DISCOUNT PERCENTAGE**

<b>Percentage Discount</b>	<b>Applicable Range for kWh/Investment (K/I) Ratio</b>	<b>Applicable Range for Consumers/Mile (C/M) Ratio</b>
0.0%	$36 < X$	$12 < X$
0.5%	$33 < X \leq 36$	$11 < X \leq 12$
1.0%	$30 < X \leq 33$	$10 < X \leq 11$
1.5%	$27 < X \leq 30$	$9 < X \leq 10$
2.0%	$24 < X \leq 27$	$8 < X \leq 9$
2.5%	$21 < X \leq 24$	$7 < X \leq 8$
3.0%	$18 < X \leq 21$	$6 < X \leq 7$
3.5%	$15 < X \leq 18$	$5 < X \leq 6$
4.0%	$12 < X \leq 15$	$4 < X \leq 5$
4.5%	$9 < X \leq 12$	$3 < X \leq 4$
5.0%	$6 < X \leq 9$	$2 < X \leq 3$
5.5%	$3 < X \leq 6$	$1 < X \leq 2$
6.0%	$X \leq 3$	$X \leq 1$

3

1                   **9       PRDM REVISION PROCESSES AND DISPUTE RESOLUTION**

Chapter objectives: Combined TRM Chapters 12 and 13. Retained process for Improvements and Unintended Consequences. Mini-Trial for scope of Cost Recovery/Court Ruling, Irreconcilable Conflict within 7(i), and Irreconcilable Conflict outside 7(i).

In this Chapter 9:  
**Customer** means a Public that purchases power from BPA at a Tier 1 Rate under a CHWM Contract.

6       **Customer Group** means a group comprised of not less than 45 percent of the customers (utility count).

9       **9.1    General Provisions**

10      **9.1.1 Preliminary Revisions**

11      It will be BPA’s policy to revise the PRDM as little as possible. BPA reserves the right to  
12      revise the PRDM after February 1, 2009, but only in accordance with the criteria,  
13      conditions, and applicable processes set forth in this Section 9. Any revisions identified  
14      before February 1, 2009, must be agreed to by BPA and preference customer  
15      representatives designated by the Public Power Council, and will be proposed by BPA after  
16      that date in a future Section 7(i) rate proceeding, with the revisions not subject to the  
17      procedural requirements of this Section 9.

19      **9.1.2 Process Generally Applicable to Any PRDM Revision**

20      No revision to the PRDM may be made without the introduction, consideration, and  
21      adoption of such revision in a 7(i) Process. BPA will comply with the applicable  
22      requirements of this Section 9 when proposing revisions to the PRDM. In the event that a  
23      proposed revision to the PRDM has not satisfied the requirements for introduction in a 7(i)  
24      Process set out herein, then BPA shall neither propose nor adopt such proposed revision in  
25      a 7(i) Process until the applicable requirements of Section 9 are satisfied.

1 Except as provided in Section 9.2 (Improvements/Enhancements) and 9.3.2 (Unintended  
2 Consequences that affect only Customers), nothing in this Chapter 9 limits the positions  
3 that a customer may advocate in a 7(i) Process regarding the PRDM. Nothing in Chapter 9  
4 either 1) precludes any party to a BPA 7(i) Process, other than a customer, from making  
5 any proposal or offering any testimony or other evidence on any matter that may  
6 otherwise be raised in a BPA 7(i) Process or 2) constrains any person or entity from taking  
7 any position with BPA on any issue outside of a 7(i) Process.

### 8 9 **9.1.3 Core Provisions of the PRDM that May be Revised Only to Ensure Cost** 10 **Recovery or Comply with Court Ruling**

11 The provisions of the PRDM identified below cannot be revised except and unless the  
12 Administrator determines in accordance with the applicable procedures set forth in this  
13 Section that BPA cannot otherwise timely recover its costs or that the change is necessary  
14 to effectively comply with a court ruling:

- 15 2) The basic Tier 1 Rate design described in Section 5, consisting of the concept of  
16 three Tier 1 Cost Allocator (TOCA) customer Charges (Composite, Slice, and Non-  
17 Slice); the development of a Load-Shaping Charge for customers purchasing  
18 Block or Load-Following products; and Demand Charge Billing Determinants,  
19 which include a Contract Demand Quantity, as set forth in Section 5.3.
- 20 3) The establishment of Tier 2 Rates, as set forth in Chapter 6, that reflect the costs  
21 of resource acquisitions and purchases BPA must make to serve Above-RHWM  
22 Load.
- 23 4) Cost allocation principles set forth in Section 2.1.

1 **9.1.4 Actions Not Considered to be a Revision to the PRDM**

2 The Administrator reserves the discretion he or she otherwise possesses under law to  
3 establish, undertake, or otherwise address the following, including through  
4 implementation of the PRDM consistent with the terms thereof for those matters governed  
5 by the PRDM, in appropriate cases:

- 6 1) Calculation of actual rate levels.
- 7 2) Any rate issues identified in this PRDM that are specifically reserved for  
8 determination in a future 7(i) Process. These include, but are not limited to:
  - 9 a) Allocation of costs consistent with Sections 2.1, 2.2, and 2.3 and the Allocated  
10 Tiered Cost Table, Table 2
  - 11 b) The determination whether a line item in the Composite Cost Pool is subject  
12 to true-up (see Chapter 2).
  - 13 c) The addition of new Tier 2 cost pools (see Section 2.2).
  - 14 d) Methods used to solve for Tier 1 and Tier 2 Rates (see Section 2.2.1)
  - 15 e) Modifications to BPA’s Power Services Statement of Revenues and Expenses  
16 (see Section 2.2.2)
  - 17 f) Allocations of New Expenses and New Credits (see Sections 2.3 and 2.7.3)
  - 18 g) Proposals to reallocate portions of the Tier 1 Secondary Energy Credit to  
19 Composite Cost Pool (see Section 2.4)
  - 20 h) Proposals for an alternative cost recovery mechanism (see Section 2.6)
  - 21 i) True-up of rate revenue credits (see Section 2.7.1.2.2)
  - 22 j) Revisions to MRNR treatment (see Section 2.7.1.2.2)
  - 23 k) Expenses and revenue credits (see Section 2.7.3)

- 1 l) Resources considered Tier 1 System Resources and respective firm power  
2 (see Section 3.1)
- 3 m) Adding Designated System Obligations and related issues (see Sections 3.2.2  
4 and 3.2.3)
- 5 n) Forecasts of Rate Period P Augmentation (see Section 3.3)
- 6 o) The determination whether forecast costs of augmentation are subject to the  
7 Slice True-Up (see Section 3.3.2).
- 8 p) Forecasts of Balancing Power Purchases and adjustments (see Section 3.4)
- 9 q) Updates to Table 3.3, 3.4, and 3.5 (see Section 3.5, 3.6, and 3.7)
- 10 r) Tier 1 Energy Charges (see Section 4.1)
- 11 s) Composite Tier 1 Energy Rates (see Section 4.1.2)
- 12 t) Non-Slice Tier 1 Energy Rate (see Section 4.1.3)
- 13 u) Slice Tier 1 Energy Rate (see Section 4.1.4)
- 14 v) Marginal Energy True-Up Rate (see Section 4.2.3)
- 15 w) Adjustments to Marginal Capacity Resource and shape of monthly Demand  
16 Rates (see Section 4.3.4)
- 17 x) Capacity Credit (see Section 4.3.6)
- 18 y) Capacity planning standards, PLVC billing determinants, and market-based  
19 energy rate (see Section 4.4)
- 20 z) RICc recalculations (see Section 4.5.1.1)
- 21 aa) Rates for New Publics (see Sections 4.5.1.2 and 4.5.1.2)
- 22 ab) RICm phase-out schedule (see Section 4.5.2)



- 1 ac) Recovery of conservation costs and rates for product and service switching  
2 (see Section 4.6)
- 3 ad) Sub-allocation of risk in Tier 1 Rates (see Section 4.7)
- 4 ae) Forecast costs for RSS (see Section 5.2.2)
- 5 af) Determination of the Overhead Cost Adder to Tier 2 Cost Pools (see  
6 Section 5.2.3)
- 7 ag) Calculations for remarketed energy (see Section 5.3.1)
- 8 ah) Tier 2 Change Fee (see Section 5.4)
- 9 ai) Design, pricing, and application of the RSS rates (see Section 6)
- 10 aj) FORS-based fee (see Section 6.2)
- 11 ak) Risk mitigation (consistent with Chapter 7)
- 12 al) Rates for Unanticipated Load (see Section 8.1)
- 13 am) Applicable of Low Density Discount (see Section 8.1)
- 14 an) Irrigation Rate Discount (see Section 8.2)
- 15 ao) Rate treatment for customers that execute non-CHWM contracts (see Section  
16 8.3.2)
- 17 ap) Application of Sections 7(b)(2) and 7(b)(3) of the Northwest Power Act (see  
18 Section 8.3.3)
- 19 aq) Preliminary revisions (see Section 9.1.1)
- 20 3) PRDM Exhibits will be filled in and revised consistent with the terms of the PRDM.
- 21 4) Such other actions described in the PRDM that are to be determined in a Section 7(i)  
22 Process.

1 The actions described in this Section 9.4 do not constitute a “revision” to the PRDM.

## 3 **9.2 Improvements and Enhancements**

### 4 **9.2.1 Criteria and Conditions for Improvements and Enhancements**

5 Revisions to the PRDM not covered by Section 9.4 (Cost Recovery/Court Ruling), 9.1.4  
6 (Core Provisions), or 9.3 (Unintended Consequences) and that are proposed by BPA or a  
7 Customer Group to improve and enhance the PRDM (“Improvement Proposal”) must be  
8 made consistent with this Section 9.5.

### 10 **9.2.2 Process for Improvements and Enhancements**

11 BPA or a Customer Group may propose a revision to the PRDM as provided for in  
12 Section 9.2.1 only after complying with the requirements of this Section 9.2.2.

#### 14 **9.2.2.1 Notice**

15 Before BPA or a Customer Group proposes in a 7(i) Process an Improvement Proposal, BPA  
16 or the Customer Group will notify all customers of the Improvement Proposal in advance of  
17 the 7(i) Process and the proponent’s reasons 1) why the Improvement Proposal will  
18 improve or enhance implementation of the PRDM in a way that will continue to effectuate  
19 its purposes but be more cost-effective and efficient, customer responsive, readily  
20 implementable, or capable of fulfilling the PRDM’s purposes and 2) how the value of the  
21 Improvement Proposal outweighs any harm created by it. The notice will specify the date  
22 by which each customer may express its support for the Improvement Proposal, and the  
23 means for registering its support.

1 **9.2.2.2 Customer Approval**

2 BPA or the Customer Group may propose in a 7(i) Process the Improvement Proposal only  
3 if it is approved by customers totaling both 1) at least 70 percent of customers (utility  
4 count) and 2) at least 50 percent of the sum of the CHWMs, with both of the foregoing  
5 measured by the individual vote of each customer. In determining the total, BPA shall  
6 count each abstention and absence of a vote as a vote that the customer does not approve  
7 the Improvement Proposal.

8  
9 In the event that the customers approving the Improvement Proposal are less than the  
10 voting requirements of the preceding paragraph, then the Improvement Proposal will not  
11 be proposed in any 7(i) Process by BPA, the Customer Group, or any customer until the  
12 voting requirements in this Section 9.2.2 above are satisfied.

13  
14 In the event that the customers approving the Improvement Proposal are equal to or more  
15 than the voting requirements of this Section 9.2.2, then BPA or the Customer Group may  
16 propose the Improvement Proposal in a 7(i) Process. The Improvement Proposal will be  
17 considered in the normal course through the 7(i) Process with a decision in the  
18 Administrator’s Record of Decision.

19  
20 **9.3 Revisions for Unintended Consequences**

21 **9.3.1 Criteria and Conditions for Revisions for Unintended Consequences**

22 With the exception of PRDM changes that are constrained by Section 9.1.4 (Core  
23 Provisions) or implementation of the PRDM reserved by Section 9.1.5 (Expressly Not  
24 Revisions), BPA may, in accordance with the applicable procedures of this Section 9,  
25 propose revisions in the PRDM to address or avoid unintended consequences that put at

1 risk the Principles and Goals underlying the PRDM as set forth in Section 1.1 of the  
2 Provider of Choice Policy.

3  
4 **9.3.2 Process for Revisions for Unintended Consequences that *Do Not* Affect Others**  
5 **or General Policies**

6 **9.3.2.1 Procedures Not Applicable if Unintended Consequences Affect Others**  
7 **or General Policies**

8 The procedures set forth in this Section 9.6.2 apply only to revisions to the PRDM as  
9 provided for in Section 9.6.1 that address or rectify unintended consequences of the PRDM  
10 that affect only customers with CHWM Contracts, or that do not affect or affect only in a *de*  
11 *minimis* manner the IOU or DSI customers of BPA or BPA customers that are not eligible for  
12 or do not take service under CHWM Contracts (“Unintended Consequence Proposal”). Such  
13 procedures do not apply to, and an Unintended Consequence Proposal does not encompass,  
14 proposed revisions to the PRDM that are necessary to address or rectify unintended  
15 consequences of the PRDM that affect BPA programs or policies of general application (e.g.,  
16 the unintended consequence affects programmatic responsibilities such as fish and wildlife,  
17 conservation, or transmission).

18  
19 BPA or a Customer Group may propose an Unintended Consequence Proposal in a 7(i)  
20 Process only after complying with the requirements of this Section 9.6.2.

21  
22 **9.3.2.2 Notice**

23 Before such an Unintended Consequence Proposal is introduced in a 7(i) Process by BPA or  
24 a Customer Group, BPA will notify all customers in advance of the 7(i) Process of the  
25 Unintended Consequence Proposal and the proponent’s reasons 1) why the Unintended  
26 Consequence Proposal will address or rectify the unintended consequence that puts at risk

1 the Principles and Goals underlying the PRDM as set forth in Section 1.1 of the Provider of  
2 Choice Policy and 2) how the value of the Unintended Consequence Proposal outweighs  
3 any detriment created by it. The notice will specify the date by which each customer may  
4 object to the Unintended Consequence Proposal and the means for registering its objection.  
5

### 6 **9.3.2.3 Customer Objection**

7 BPA or the Customer Group may propose in a 7(i) Process the Unintended Consequence  
8 Proposal unless it is objected to by customers totaling both 1) at least 70 percent of  
9 customers (utility count) and 2) at least 50 percent of the sum of the CHWMs, with both of  
10 the foregoing measured by the individual vote of each customer. In determining the total,  
11 BPA shall count each abstention and absence of a vote as a vote that the customer does not  
12 object to the proposed change.  
13

14 In the event that the customers objecting to the Unintended Consequence Proposal equal or  
15 exceed the voting requirements of the preceding paragraph, then BPA, the Customer Group,  
16 or any customer shall not propose in any 7(i) Process the Unintended Consequence  
17 Proposal until the voting requirements of this Section 9.3.2 are satisfied.  
18

19 In the event that the customers objecting to the Unintended Consequence Proposal are less  
20 than the voting requirements of this Section 9.3.2, BPA or the Customer Group may  
21 propose in a 7(i) Process the Unintended Consequence Proposal. The Unintended  
22 Consequence Proposal will be considered in the normal course through the 7(i) Process  
23 with a decision in the Administrator's Record of Decision.  
24

1 **9.3.3 Process for Revisions for Unintended Consequences that Do Affect Others or**  
2 **General Programs or Policies**

3 Any proposals to revise the PRDM to address unintended consequences that affect others  
4 or general programs or policies (*i.e.*, within the scope of Section 9.5.1, but not within the  
5 scope of Section 9.5.2), may be proposed and considered in the normal course through the  
6 7(i) Process, with a decision in the Administrator’s Record of Decision.

7  
8 **9.3.3.1 Notice**

9 However, before such a proposal is considered in a 7(i) Process by BPA or a Customer  
10 Group, BPA will notify all customers of the proposal and the proponent’s reasons 1) why  
11 the proposal will address or rectify the unintended consequence that puts at risk the  
12 Principles and Goals underlying the PRDM as set forth in Section 1.1 of the Provider of  
13 Choice Policy and 2) how the value of the proposal outweighs any detriment created by it.  
14

15 **9.4 Revisions to PRDM to Ensure Cost Recovery or Comply with Court Ruling**

16 **9.4.1 Criteria and Conditions for Revisions for Cost Recovery or Court Ruling**

17 BPA reserves the right to revise any part of this PRDM if the Administrator has determined  
18 in accordance with the applicable procedures set forth in Chapter 9 that: 1) BPA cannot  
19 timely and reasonably recover its costs without revising the PRDM; or 2) a revision to the  
20 PRDM is necessary to effectively comply with a court ruling. For purposes of this PRDM,  
21 reference to a court ruling shall be deemed to include a ruling of the Federal Energy  
22 Regulatory Commission that disapproves or remands a BPA rate based on the PRDM.  
23

1 **9.4.2 Process for Revisions for Cost Recovery or Court Ruling**

2 BPA will propose only those revisions under Sections 9.4.1 that are necessary to comply  
3 with a court ruling or ensure cost recovery (“Recovery/Response Proposal”) and will seek  
4 to limit both the number and scope of such revisions.

5  
6 **9.4.2.1 Preliminary Procedures Specific to Revisions for Cost Recovery**

7 Before proposing any revision to the PRDM to ensure timely cost recovery, to the extent  
8 practicable BPA will take the following steps:

- 9 1) BPA will make reasonable efforts to recover the costs from the party(s) that would  
10 otherwise be responsible for such costs. Such efforts may include making demand  
11 on any available credit support and pursuing legal action when appropriate.
- 12 2) BPA will make good faith efforts to reduce BPA power costs so as to offset the cost  
13 that would otherwise occasion the need for a change in the PRDM to ensure cost  
14 recovery.
- 15 3) If the cost recovery problem is occasioned by the design of the PRDM, BPA will  
16 convene a public meeting with customers and interested parties to discuss  
17 alternatives to a revision of the PRDM.
- 18 4) After taking such steps, BPA will issue a report to customers and interested parties  
19 regarding the efforts, including those listed (1-3) above, that the Administrator has  
20 taken before resorting to a revision to the PRDM, and why the set of safeguards BPA  
21 followed when entering identified transactions (e.g., service at a Tier 2 Rate) was  
22 not sufficient to avoid the cost recovery problem.

23  
24 These criteria, or disputes over whether the Administrator has satisfied them, do not  
25 override and will not be allowed to frustrate the Administrator’s responsibility to establish  
26 rates to recover costs and timely repay the U.S. Treasury.

1 **9.4.2.2 Customer Petition for Mini-Trial Disputing Response/Recovery**  
2 **Proposal**

3 Customers that are party to a 7(i) Process may petition for a Mini-Trial alleging the  
4 Recovery/Response Proposal is not necessary to ensure cost recovery or respond to court  
5 ruling, and/or that the Recovery/Response Proposal is unreasonably disproportionate to  
6 what is needed to comply with the court ruling or to ensure cost recovery, compared to the  
7 alternative proposal(s), if any, offered by the customer(s).

8  
9 A written petition so disputing the Response/Recovery Proposal may only be filed with the  
10 Hearing Officer within 20 Business Days after submission of BPA's initial proposal in such  
11 7(i) Process, or within 10 Business Days after an Administrator's Mini-Trial decision under  
12 Section 9.6.4(iii). The petition may be filed only if it is approved by customers who are  
13 party to the 7(i) Process in their individual capacity and customers who are members of  
14 groups and organizations such as the Pacific Northwest Generating Cooperative or the  
15 Public Power Council that are parties to such process totaling both 1) at least 70 percent of  
16 such customers (utility count), and 2) at least 50 percent of the sum of the CHWMs, with  
17 both of the foregoing measured by the individual vote of each customer.

18  
19 Upon receipt of such petition, the Hearing Officer shall expeditiously schedule, consistent  
20 with the rate case schedule and the procedural requirements of Section 9.6 (Mini-Trial), a  
21 Mini-Trial regarding whether BPA's Response/Recovery Proposal is necessary to ensure  
22 cost recovery or respond to a court ruling as provided for in Section 9.4.1, and/or whether  
23 the Response/Recovery Proposal is unreasonably disproportionate to what is needed to  
24 comply with the court order or to ensure cost recovery, compared to the alternative  
25 proposal(s), if any, offered by the customer(s).



1 If no such petition is timely filed, the Recovery/Response Proposal will be considered in the  
2 normal course through the 7(i) Process with a decision in the Administrator’s Record of  
3 Decision.

4  
5 **9.5 Disputes Alleging Irreconcilable Conflict with the PRDM**

6 **9.5.1 Criteria and Conditions for Determining an Irreconcilable Conflict Exists**

7 An Irreconcilable Conflict exists only when:

- 8 1) The PRDM clearly and unambiguously requires or prohibits an action, and an action  
9 or inaction proposed by BPA (the “BPA Position”) is contrary to such requirement or  
10 prohibition; or  
11 2) The PRDM is silent, ambiguous, or leaves a gap regarding the matter in question,  
12 and the BPA Position cannot be reconciled with any reasonable interpretation of  
13 what the PRDM does provide for.

14  
15 **9.5.2 Customer Petition for Mini-Trial Alleging Irreconcilable Conflict within a 7(i)**  
16 **Process**

17 Customers that are party to a 7(i) Process may petition for a Mini-Trial alleging that a BPA  
18 Position in such 7(i) Process is in Irreconcilable Conflict with the PRDM.

19  
20 A written petition so alleging may only be filed with the Hearing Officer within 20 Business  
21 Days after submission of BPA’s initial proposal in a 7(i) Process. The petition may be filed  
22 only if it is approved by customers totaling both 1) at least 70 percent of such customers  
23 (utility count) and 2) at least 50 percent of the sum of the CHWMs of all such customers,  
24 with both of the foregoing measured by the individual vote of each customer. Such  
25 petition must allege that 1) a BPA Position in the 7(i) Process is in Irreconcilable Conflict

1 with the PRDM; 2) BPA has not sought to revise the PRDM to reconcile it with the BPA  
2 Position; and 3) such customers oppose the BPA Position.

3  
4 Upon receipt of such petition, the Hearing Officer shall expeditiously schedule, consistent  
5 with the rate case schedule and the procedural requirements of Section 9.6 (Mini-Trial), a  
6 Mini-Trial regarding whether the BPA Position is in Irreconcilable Conflict with the PRDM.

7  
8 If no such petition is timely filed, the BPA Position will be considered in the normal course  
9 through the 7(i) Process with a decision in the Administrator's Record of Decision.

10 7(i) Process7(i) Process7(i) Process

11  
12 **9.5.3 Customer Petition for Mini-Trial Alleging Irreconcilable Conflict Outside a 7(i)**  
13 **Process**

14 Customers may petition for a Mini-Trial alleging that a BPA final action, other than the  
15 Administrator's Record of Decision following a 7(i) Process, is in Irreconcilable Conflict  
16 with the PRDM.

17  
18 A written petition so alleging may only be submitted to the Administrator within 20  
19 Business Days after a BPA final action. The petition may be filed only if it is approved by  
20 customers totaling both 1) at least 70 percent of such customers (utility count) and 2) at  
21 least 50 percent of the sum of the CHWMs of all such customers, with both of the foregoing  
22 measured by the individual vote of each customer. Such petition must allege that 1) a BPA  
23 final action is in Irreconcilable Conflict with the PRDM; and 2) such customers oppose the  
24 BPA final action.

1 Upon receipt of such petition, the Administrator shall expeditiously schedule, consistent  
2 the procedural requirements of Section 9.6 (Mini-Trial), a Mini-Trial regarding whether the  
3 BPA final action is in Irreconcilable Conflict with the PRDM.  
4

#### 5 **9.6 Mini-Trial Before the Administrator**

6 If a Mini-Trial is scheduled pursuant to Section 9.4 (Cost Recovery/Court Ruling) or 9.5  
7 (Irreconcilable Conflict), the following procedures will apply. A Mini-Trial pursuant to  
8 Section 9.4 (Cost Recovery/Court Ruling) or 9.5.2 (Irreconcilable Conflict Within 7(i)  
9 Process) shall be a part of the 7(i) Process, and shall be presided over by the Hearing  
10 Officer. A Mini-Trial Pursuant to 9.5.3 (Irreconcilable Conflict Outside 7(i) Process) shall  
11 not be part of a 7(i) Process, and shall be presided over by the Administrator. A Mini-Trial  
12 shall consist of the following:

- 13 1) Parties shall file statements of position that summarize their arguments regarding  
14 the issue(s) in the underlying petition. Parties with like positions should attempt to  
15 consolidate their submissions.
- 16 2) Oral presentations, not to exceed two (2) days in total, shall be scheduled before the  
17 Administrator, and such other BPA executives designated by the Administrator. The  
18 order of presentation shall be 1) the parties in opposition to the BPA Position,  
19 Recovery/Response Proposal, or BPA final action; 2) parties, if any, in support of the  
20 BPA Position, Recovery/Response Proposal, or BPA final action; and 3) rebuttal by  
21 parties in opposition. Parties' presentations may consist of testimony, oral  
22 argument, or a combination of both. The Administrator may ask any questions or  
23 engage in any discussion with any of the participating parties that he or she deems  
24 appropriate.

1 3) Within 15 Business Days of the oral presentations, the Administrator shall provide a  
2 written statement that BPA maintains, modifies, or withdraws the BPA Position or  
3 Recovery/Response Proposal; or whether the BPA final action is in Irreconcilable  
4 Conflict with the PRDM. The Administrator shall summarize the basis for his or her  
5 decision. In a Mini-Trial pursuant to 9.4 (Cost Recovery/Court Ruling) or 9.5.2  
6 (Irreconcilable Conflict Within 7(i) Process), the Administrator retains the ability to  
7 reach a different final decision at the conclusion of the 7(i) Process in the  
8 Administrator's Record of Decision.

9 4) In a Mini-Trial pursuant to 9.5.2 (Irreconcilable Conflict Within 7(i) Process), the  
10 Administrator may decide the BPA Position:

11 A) is not in Irreconcilable Conflict with the PRDM;

12 B) is in Irreconcilable Conflict with the PRDM, but BPA is now proposing to  
13 revise the PRDM consistent with Section 9.3.3 (Unintended Consequence that  
14 affects others); or

15 C) is in Irreconcilable Conflict with the PRDM, but BPA is now proposing to  
16 revise the PRDM consistent with Section 9.4 (Cost Recovery/Court Ruling).

17 D) is in Irreconcilable Conflict with the PRDM, and BPA is withdrawing the BPA  
18 Position or Recovery/Response Proposal.

19 The Customer petition opposing the BPA Position forecloses revisions under  
20 Section 9.2 (Improvement/Enhancement) and revisions under Section 9.3.2  
21 (Unintended Consequences that do not affect others). Under Subsection B), the  
22 Administrator's decision will be accompanied by the notice required in Section  
23 9.3.3.

24 Under Subsection C), the Administrator's decision will, to the extent practicable, be  
25 accompanied by the report in Section 9.4.2.1. Consistent with Section 9.4.2.2,  
26 Customers will have 10 Business Days following the Administrator's decision to

1 petition for a Mini-Trial regarding whether BPA's Response/Recovery Proposal is  
2 necessary to ensure cost recovery or respond to a court ruling as provided for in  
3 Section 9.4.1, and/or whether the Response/Recovery Proposal is unreasonably  
4 disproportionate to what is needed to comply with the court order or to ensure cost  
5 recovery, compared to the alternative proposal(s), if any, offered by the  
6 customer(s).

7 5) A Mini-Trial pursuant to 9.4 (Cost Recovery/Court Ruling) or 9.5.2 (Irreconcilable  
8 Conflict Within 7(i) Process) provides an opportunity for customers to directly  
9 address the Administrator early in the 7(i) Process, but does not limit the positions  
10 BPA or parties may take during the 7(i) Process. The BPA Position,  
11 Recovery/Response Proposal, or Unintended Consequence Proposal resulting from  
12 the Mini-Trial will be considered in the normal course through the 7(i) Process with  
13 a decision in the Administrator's Record of Decision.

14 6) In a Mini-Trial pursuant to 9.5.3 (Irreconcilable Conflict Outside 7(i) Process), if the  
15 Administrator determines the BPA final action is in Irreconcilable Conflict with the  
16 PRDM, BPA will take all practicable steps to revoke the BPA final action. BPA may  
17 seek to revise the PRDM using the procedures in this Chapter 9. In no event shall  
18 the BPA final action, any decision made pursuant to this Section 9.6, or any action by  
19 BPA pursuant to such decision be construed to provide a basis for a claim of  
20 damages; liability for loss of profits; or special, incidental, or consequential  
21 damages.