



FCRPS Cultural Resources Sub-Committee 2022 Summer Quarterly Meeting- Notes

Time: Tues. 6/14/2022: 9:00 a.m. to 5:00 p.m. PT/10:00 a.m. to 6:00 p.m. MT
Wed.6/15/2022: 8:30 a.m. to 12:00 p.m. PT/9:30 a.m. to 1:00 p.m. MT

Place: Hybrid meeting with some staff at the Corps Walla Walla office and others on-line

Attendees:

Participant Name	6/14	6/15	Affiliation
Derek Beery (DB)	X	X	Reclamation
Leah Bonstead (LB)	X	X	USACE – NWW
Agnes Castronuevo (AC)	X	X	USACW - NWS
Michael Flowers (MF)	X	X	USACE – NWD
Tara Gauthier (TG)	X	X	USACE – NWP
Scott Hall (SMH)	X	X	USACE – NWW
Sean Hess (SCH)	X	X	Reclamation
Sarah MacIntosh (SM)	X	X	USACE – NWS
Celia Moret Crockett (CMC)	X	X	BPA
Aaron Naumann (AJN)	X	X	BPA
Anna Neuzil (AAN)	X	X	BPA
Liz Oliver (LO)	X	X	USACE – NWP
Kelly Phillips (KP)			BPA Contractor
Jenna Peterson (JP)	X	X	BPA
Matt Punke (MP)	X	X	USACE - NWS
Jeremy Ripin (JR)	X	X	USACE
Michelle Stegner (MS)	X	X	BPA
Pei-Lin Yu (PY)	X	X	USACE - NWW

Note: Dean Holecek, NWW Tribal Liaison, joined the meeting briefly on Day 1.

Day 1 – Tuesday

Introductions & Announcements

BPA

- AJN leaving for a position with the Forest Service; MS to backfill behind Greg Anderson/AJN; KP transitioning to federal position
- Staff changes have driven some cooperating group (CG) reassignments: CMC: PKC, Timiimap, Chief Joe KP: Albeni Falls, Libby, WPKK; MS: GC Mainstem, GC Spokane Arm; JP: Hungry Horse

- BPA Program Manager Detail: Anna Neuzil: current – 8/22/2022; Amy Shanahan: 8/26/2022 – 12/31/2022; CMC: 1/1/2023 – 5/1/2023

USACE

- Division - Tribal Liaison Position still open.
- Walla Walla District – In the process of responding to a request from the Nez Perce Tribe (NPT) to form a new Dworshak-focused CG to be called “Timíimap.” Dworshak will no longer be part of PKC.
- Portland District – Managing high workload, will be posting a GS-11 position soon. TG will shift back to district archaeologist
- Seattle District – Authorized for a supervisor position. SM will be working with Albeni Falls Group and will maintain lead on collections organization at Libby; AC will take SM’s place at Libby. Hiring two archaeologists (2 GS 11/12s,) likely next week, and one GS 13 technical archaeologist lead. Also hiring an architectural historian, and a licensed architect.

Reclamation

- New Regional Director – Jennifer Carrington. New Native American Affairs Coordinators: Melinda Hernandez-Burke, dedicated regional affairs coordinator, Evan Hawkins Columbia Cascades office, and Jessica Asbill-Case at the Snake River office.

Previous Meetings and Action Items

- March 2022 Mtg. Notes – final notes distributed 4/5/2022 and can be found on website

Review of Program Status

Performance Indicators

FY22 Milestone Status

- Next Performance Indicator (PI) for Reclamation/BPA is 7/15/2022. Kevin Cannell (KC) will handle this contracting cycle to provide continuity following AJN’s departure.
- DB has completed his component of final FY22 PI milestone
- Corps staff are on track to meet final FY22 PI milestone

FY23 Milestone Development

- The group discussed possible changes in the Corps contracting PI that might help with the timing of financial management decisions and review of unspent funding.
- The participants also discussed the number of Treatment Plan Forms assigned to each CG.
- The group discussed ways to increase the rate at which treatments occur and the role of PIs in making that easier or harder.
- Discussion of the kinds of work considered as mitigation in different groups showed that there is variation. For example, some groups are viewing human remain detection dogs (HRDD) as monitoring, while other groups are viewing them as a form of treatment.
- The group talked about the role of TPFs in reporting progress to leadership.
- Another issue to consider is the balance between larger mitigation projects (often stabilizations), which take longer to implement and require more financial resources, versus a series of smaller projects that are less expensive but also might not be as durable.
- **Decision Point:** PI revision needed - either revision of the treatment PIs or addition of a new PI that tracks implementation. Recommendation to be considered by the Program Managers.

Program Goals & Measures – Status of FY22 Tasks

Long-Term Goal (LTG) 2. Complete inventory within APE for all 14 Projects

- Throughout the FCRPS Projects, the agencies are finding it difficult to complete an inventory of historic properties on lands within the APEs that are not Federally owned. There are often thousands of different private properties owners within the APEs, and each would need to be contacted for permission to conduct a cultural resources survey. The CGs are finding that this is taking more resources than initially anticipated. The Hungry Horse Project is an exception, as all managed by the Forest Service.
- **Decision Point:** Move all due dates down two years for Long Term Goal 2 (last line FY2028) to reflect the workload more realistically. The Program Managers are also open to shifting positions for each Project under LTG 1 if there is a specific request from a Project Manager.

LTG 3. Complete National Register determinations (applying all criteria) & finds of effect such that treatment projects can proceed in a timely manner.

- On-track

LTG 4. Complete mitigation/treatment for National Register eligible high-priority sites at all 14 Projects.

- On-track

LTG 5. FCRPS products, collections, and research are professionally presented/produced/curated, widely distributed and used by target clients.

- On-track – Fulfillment will be through a NPT story map, a report drafted by the Spokane Tribe about radiocarbon dating of shell, or the following article: <https://uofupress.lib.utah.edu/rivers-fish-and-the-people/>

LTG 6. The FCRPS CR Program maintains collaborative relationships between lead Agencies and other program participants.

- On-track, development of survey in progress.

Systemwide PA – FY22 Commitments & Schedule

Systemwide Meeting – October 2022

- Given COVID/safety concerns the meeting will be held virtually, week of October 17, 2022.

PSPAs/HPMPS

- According to the L, the Program needs to reassess those PSPAs that have already been signed. This is a concern primarily for the Libby PSPA, which is dated 2014. The Seattle District is planning to update the HPMP/PSPA with the Natural Resources Management (NRM) master plan (currently under development). The suggestion was made to consider revising the HPMP (as opposed to also renegotiating the PSPA) to reflect revised long terms goals and plans.

Systemwide Research Design

- As per the SWPA, groups developing HPMPs need to include a research design. For Chief Joe and McNary, the CGs have been relying heavily on the SWPA Research Design. Review of the overall Research Design could be included in the renewal process for the SWPA, but no decision reached.

FCRPS Cultural Resources Program Handbook Revisions

- On hold until BPA has a permanent Program Manager.

TCP Subcommittee Meeting

- BPA will send out an email to tribal Program participants to solicit agenda items for a 2023 meeting after a permanent BPA Program Manager has been selected.

Major Program Issues

COVID/Great Reset adaptations (Group)

- The meeting attendees discussed some new technologies that make hybrid meetings work better.

Looking out to the long-term – What do we need to do now to be ready then?

2022

Kickoff of BP-24 Rate Case process –Moving now and will set Power budgets for FY2024-FY2025.

Bathymetry needs to understand future operations - Baseline data quality varies throughout the basin. The group discussed how to increase the data quality considering future analysis projects that are likely to be coming. It will be important to include consideration of tribal concerns about this data gathering process.

Climate change (EO 14008)

- One of the predictions coming out of recent climate modeling has been the potential for increasing flood frequency Other agencies have been conducting vulnerability assessments (<https://irma.nps.gov/DataStore/Reference/Profile/2293650>).
- University of Arizona has a tool for cultural resources vulnerability assessments (<https://storymaps.arcgis.com/stories/978c760f6786447397d8427500f94eb0>)
- The group discussed, in general, how climate change issues might affect the Program.

2023

March 2023 – SAA conference in Portland

- The group discussed ideas related to participation in the SAA conference in Portland, including the possibility of a FCRPS symposium.
- Things to keep in mind:
 - Abstracts are required for sessions and individual papers
 - Registration and submissions are due September 8, 2022
 - Each participant has to be registered for the SAA meeting (\$200) and be a member of SAAs (\$170) – so a total of \$370 for each person to participate.

2024

- 3rd Five-Year Review of the Systemwide PA
- Systemwide Meeting – Face-to-face?
- Kick off of BP-26 Rate Case process – budgets for FY2026-2027

2025

- 1st drawdown after some Columbia River Treaty provisions potentially expire on 9/16/2024

2029

- Expiration of the 20-year term of the SWPA

Day 2 – Wednesday

FCRPS Cultural Resource Program Webpages – updates; review of changes

- Program staff at BPA are in the process of working with the webmasters to update all of BPA's cultural resources program pages, including FCRPS, to ensure that the appropriate information is present.
- The group discussed the inclusion of older annual reports and other information on the webpage.
- Recognizing that BPA staff has a list of changes to make, group priorities would focus on the first three bullets, with other ideas to follow:
 - Adding Timíimap to the website and adding a new map that includes Timíimap
 - Making sure that the current information is accurate

- As we finish up the PSPAs and stand-alone HPMPs, they should be added to the webpage, with appropriate redactions for sensitive information
- Revise header “Program-produced informational Media” to “Media Links”
- “Process for Preserving Cultural Resources and Values” – recommend retaining this/adding it back, beneficial as an educational tool for others. Another suggestion was to provide a link to the most current summary sheet, which might be easier and reduce repetition on this page.

Round Robin

WPKK (LO):

- April 2022 site visit, first time reconnecting with some people in person since COVID. Visited John Day Fencing Project. Timed it well – looked great, vegetation was reestablishing and archaeological sites were protected. Oregon Department of Fish & Wildlife archaeologist joined them in reviewing site near Irrigon. Group brainstormed smaller-scale natural stabilization concepts. Reviewed some additional small. Working through contracting (experiencing staffing issues). Program staff recruited someone from planning department who has developed a communications plan and website that the public could come to and learn about the survey. Trying to figure out how to share information (and what’s appropriate to share), and not provide legal guidance. Should have draft communication plan ready next week. Also developed a prioritization plan for which landowners to contact.

PKC (SMH, CMC):

- The CG met in person in Lapwai, for the first time since COVID. Have been experiencing recent engagement/interest from Wanapum (Clayton Buck). Hiring a design contractor to develop a range of stabilization design alternatives for 45BN202. Many contracts with participating tribes are ongoing, including continued Palus Canyon mitigations. The McNary PSPA/HPMPs are on track.

Timíimap (Dworshak) (SMH, CMC):

- Things are moving in a positive direction, next big lift is developing a monitoring plan.

Chief Joseph (JR, CMC):

- Conducted a site visit in April with CCT archaeologists, NRM staff, BPA, Corps – visited three sites they’re proposing for treatment. One burial site experiencing erosion and livestock grazing. One was a pictograph site and they identified a new panel. Visited another site experiencing erosion and impacts from recreation. Contracting for HRDD dogs soon, most of the companies they’ve reached out to don’t prefer government contracts. CCT have requested WDFW become more involved in the cooperating group; considering inviting them to join. CMC is beginning to realize that there are so many sites eroding and in need of stabilization, that they see the need to prioritize the burial sites.

Grand Coulee – Mainstem, and Spokane Arm (DB):

- DB dialing back a bit for FY2023 due to staff capacity issues. Focusing on stabilizations, just completed Phase 2 of a three-phase effort on the Spokane Arm. Just finished a reservoir-wide inventory of all the stabilization efforts completed over the years. Biggest challenge is reviewing the large number of documents received this year – mainly related to large districts, and how federal lands and non-federal lands intersect within districts. Pleased that Reclamation and BPA were able to respond quickly to conduct major recovery efforts at a burial site that was eroding.

Libby (SM, KP):

- SM conducted site visits with the CSKT and the KNF in April and May. Held a hybrid quarterly meeting in May. The CSKT are contracted to monitor 24LN510 (a pictograph site), and they are working on developing an outline for an ArcGIS story map. The group is also working on identifying TCPs and what creative mitigations they could implement at the identified TCPs.

Albeni Falls (KP, SM):

- Work has started with the realty program to gather information and data on private parcels. The goal is to send letters by the end of the FY to everyone. AFD staff are anticipating a low response rate. The

CSKT are contracted to monitor 10BR05. Another contract is planned to be obligated soon to inventory historic properties and determine eligibility within the AFD APE.

Hungry Horse (DB, JP):

- Main highlights are great work from the CSKT on ethnobotany study and the FNF is starting to adapt the results of that study into their work. Working towards making headway with NRHP eligibility determinations for eleven archaeological sites not associated with the historic trails.

PSPAs & Stand-Alone HPMPs

- Need to adjust schedule for completion (see notes above regarding Long Term Goals). After we look at schedules for PSPAs we're going to revisit the inventory schedule (out to FY2028). The sequence will be influenced by the completion of the PSPAs.
- Lessons learned from current efforts:
 - *McNary* – The group is struggling with how to address input from ACHP. It has been helpful to include the ACHP in PSPA development from the start of the process, rather than expecting them to catch up.
 - *The Dalles* – The agency staffers working on The Dalles document feel like there were many issues that should have been sorted out for the sake of consistency before the agencies started down the path of developing HPMPs/PSPAs. . Another important issue has been how to roll in other consulting parties that do not regularly participate in the cooperating groups.
 - *Hungry Horse* – The HH PSPA was modeled after the preceding Libby PSPA, and then compared the outline with our HPMP and the PSPA requirements checklist. Reclamation and BPA did not receive substantial comments from the consulting parties, but there is a small group in comparison to some of the other cooperating. ACHP declined involvement. The Program is awaiting CSKT signature.
 - *Lake Roosevelt* – Five Party Agreement pre-dates SWPA. While the group is pulling together PSPA, they also must crosswalk with Five Party Agreement to ensure cohesion. The ACHP is actively engaging and participating. Unlike Corps projects, Reclamation does not manage recreation on Reclamation lands – the NPS does. NPS has asked if SWPA can cover Sec 106 for NPS activities, but the answer is “No.” Path forward is to develop a NPS Recreation PA, which will borrow heavily from the SWPA.
 - *Chief Joseph* – Emphasize to consulting parties the value of early input/comments towards the beginning of the process, particularly in terms of the built environment. Given that most of the SHPO staff who participate with the Program are focused on archaeology, it might also be good to follow up with built environment staff at SHPOs.

Public Involvement in the Development of PSPAs

- This is an attempt to provide consistent guidance to the group about how to engage the public in the Section 106 consultation process as it pertains to the PSPA development. For some Projects, the LFAs will be reaching out to not only the GC members, but also nearby cities and other interested parties that have a role in managing federal Project lands.

Items to include in the next CRSC meeting

- SWPA Requirements – Schedule and milestones
- FCRPS Handbook update status report by the Program Managers

FY22 Meeting Schedule

Winter – December 14 & 15, 2021 (virtual)

Spring – March 8 & 9, 2022 (virtual)

Summer – June 14 & 15, 2022 (Walla Walla)

Fall – Sept. 7 & 8, 2022 (Seattle) – LO notes

Previous Action Items:

Item	Status
KC will solicit feedback from Tribes regarding their desire to participate in a TCP subcommittee meeting regarding TCP treatment and methods. Request additional agenda topics that the Tribes would like to discuss at the subcommittee meeting. Will begin discussion at co-op meetings.	BPA PM will email tribes July 2022 to request additional agenda topics in preparation for 2023 meeting.
SM see if the Veterans Curation Program offers standard curation definitions.	Will provide update at September CRSC
Client Survey draft questions	Complete
Add PSPAs/HPMPs as standing agenda topic for the foreseeable future (and consider continuing built environment subtopic)	Complete
Update the FCRPS CR Program Mail List	Ongoing
DB to send out design drawings of the 45L1377 stabilization	When DB gets the time (pending ability to reduce file size)
Program participation in the SAAs of March 2023	June CRSC Topic
PMs for Chief Joseph and Grand Coulee Mainstem Cooperating Groups to continue to coordinate and relay information on framework, boundaries, and status of Rufus Woods Lake Archaeological District rewrite	Ongoing
Program Managers to provide guidance to Project Managers on recommended way to achieve public involvement in a consistent manner for PSPAs and HPMPs	Complete

New Action Items from this Meeting:

Item	Status
3Ps - Distribute Client Survey	
Update the FCRPS CR Program Mail List – all send SCH edits by July 14, 2022	
3Ps meet to discuss coordination with JOC for FY23 milestone development - Consider how we’re envisioning tracking expenditures and cross-walk that with what we’re expected to submit to the JOC	
3Ps will draft proposed revised/additional FY23 PIs for Corps and Reclamation projects and will send out to group in one month for review (July 15 th)	
3Ps will update Long Term Status & Goals to reflect current timelines for HPMPs/PSPAs - Add Timiimap to all goals - Same with FY21 Activities Performed to Meet Milestones Schedule - Include update in next JOC/Executive Meeting	
Program-level discussion to identify proposed level of effort for what we want to discuss with and/or use BPA Realty expertise for communications with private landowners for coordination of inventory. BPA will then take that conversation internally to management/realty department to determine feasibility.	
CMC/SMH will follow-up with NPT re: posting their story map on the website (LTG #6)	
Update “Schedule to Implement SWPA Commitments” with current names (SCH)	
3 Ps will report out on status of Systemwide Meeting Planning (email to group)	
Email AAN ideas for technology purchases to facilitate better hybrid meetings (All)	
PY will send link to Climate Change/vulnerability study to the group to inspire us towards future action	Done!
SAA Symposium Concept – SM (and others) develop language that we can share with the cooperating groups to solicit interest/feedback about participating in an FCRPS Symposium (2 weeks)	
FCRPS Website – please send any additional edits you have to CMC	
HPMP/PSPA Discussion – Develop a list of considerations based on our discussion, as well as identifying decision points that would require consensus to bring up early in the consultation process (AAN, LO, JP).	
Follow-up with agency legal counsel to obtain consensus of interpretation of SWPA Stipulation XV, continuity of PSPAs should SWPA not be renewed (SCH)	
3Ps – Public Comment Guidance Document – update links in document to new BPA website URL	
LO will share internal draft communication plan for non-federal land survey	
SCH will follow-up on a Downtown Seattle location.	