

FCRPS Cultural Resources Sub-Committee FY24 Fall Quarterly Meeting Notes

Date: September 4 and September 5, 2024

Time: September 4, 2024 - 9:00 a.m. to 5:00 p.m. PT/10:00 a.m. to 6:00 p.m. MT

September 5, 2024-8:30 a.m. to 12:00 p.m. PT/9:30 a.m. to 1:00 p.m. MT

Place: BOR Snake River Area Office: 230 Collins Road, Boise, Idaho 83702

Attendees

Participant Name	9/4	9/5	Affiliation		
Sean Hess (SCH)	x	х	Reclamation		
Tanis Partee (TP)	х	х	Reclamation		
Michael Flowers (MF)	х	х	USACE – NWD		
Brian Heil (BH)	х	Х	USACE – NWP		
Collin Ray (CR)	Х	Х	USACE – NWS		
Sarah MacIntosh (SM)	х	Х	USACE – NWS		
Nathaniel Perhay (NP)	х	Х	USACE – NWS		
Derek Beery (DB)	Х	Х	USACE – NWS		
Scott Hall (SMH)	х	Х	USACE – NWW		
Jennifer Knight (JK)	Х	Х	USACE – NWW		
Leah Bonstead (LB)	х	Х	USACE – NWW		
Anna Neuzil (AN)	х	Х	BPA		
Celia Morét-Crockett (CMC)	х	Х	BPA		
Kelly Phillips (KP)	х	х	BPA		
Michelle Stegner (MS)	х	Х	BPA		
Jasmine Castro (JAC)	х	Х	BPA		

General Announcements

- Reclamation: Staffing is stable for FCRPS.
- <u>BPA:</u> In the process of hiring 5 archeologists (transmission and fish groups). They might potentially hire someone to split tasks between FCRPS and fish. Working on hiring a GS12 historian and an admin. AN broughtup Nakia's feedback about not knowing who the LFA Tribal liaisons are. AN plans to invite BPAs Tribal liaison to upcoming CG meetings.
- NWS: Jeremy Ripin will be leaving USACE and DB will step in for his position. There are no immediate plans at the moment to replace this position permanently.
- <u>NWW:</u> The new NWW Lieutenant Commander is Kathryn Werback.
- NWP: BH is ending his detail and Leslie Crippen will be taking over the permanent WPKK PM position. Craig Johnson (NWP Tribal Liaison) is leaving 9/6/24.
- NWD: The new Division Commander is Brigadier General William C. Hannan, Jr.

Meeting Notes Status Update

Spring- March 19-20, 2024: Approved



Summer- June 26-27, 2024: Ongoing. JC sent on 9/3, due 10/1.

SWPA Requirements

Systemwide Meeting: MF updated that Jamie Pinkham can no longer attend the SW meeting in person. Jamie offered to do the speech online. There was discussion on whether they should do an online speech or if Eric Quaempts could be the main keynote speaker. The SW planning committee will discuss this and keep CRSC updated. Some were concerned about a potential government shutdown, though the chances are low it will be good to have a contingency plan. MF and AN said if that happens, the SW can be moved to WebEx and shortened by a day. They brainstormed presentations for the technology session: Jack has a presentation on drone work in Albeni, Charlotte Snow has a presentation ready, and Royce Johnson was interested in presenting. The Group decided that Charlotte Snow can be the primary and Jack is the backup.

The Group decided the volunteer duties together and JK is tracking assignments

JC is keeping track of the RSVP registration forms. AN recommended that JK and JC connect after the RSVP deadline (10/1/24) to make sure the list lines up, it is possible some people accepted Outlook invites from JK thinking that was a way to RSVP.

<u>TCP Subcommittee Meeting:</u> AN shared the agenda draft. It was mentioned that ID SHPO does not want to do consensus determination and they were told that the SHPO will work it out with the Tribes. It would be good for the SHPOs to attend to see what they each are doing differently. The SHPOs are invited.

<u>5-Year Review:</u> The 5-year review letter is going out by 10/1/24. The comments received will be summarized and included in the Annual Report.

<u>Annual Report:</u> BPA will be doing the FY24 Annual Report. The deadlines will be like before, AN asked if there were any concerns. KP recommended pushing it back one month due to the SW meeting in October. AN made the changes to the Annual Report FY23 schedule.

Roles & Responsibilities

AN made the changes to the "3P Rotating Agency Tasks" document and will resend it. The 3Ps will start planning the executive briefing soon. The handbook needs updating (from 2015) but it is not currently a priority due to everyone's current workload. Some recommended updating the handbook by the SWPA renewal process. AN suggested someone from outside the Program (ex: technical writer) to address 3P comments and make sure links are functional. SCH recommended Mike Ralph with Reclamation with HH and GC funds.

3Ps agreed to work on the Handbook in FY26. Mike Ralph (Reclamation Technical Writer) to address comments sometime by 12/31/25.

<u>Performance Indicators and Interim Milestones:</u> AN shared the updated PI document and everyone agreed with the changes. She will resend it.

Long-term Program Goals & Measures

Status of PSPA/HPMPs: Hungry Horse PSPA: They have all signatures except for CSKTs. Reclamation and BPA agree that the language needs to be modified. Once CSKT is okay with the new language they will amend the existing PSPA and have CSKT sign the amended one. This will not be completed by FY24- moved it to FY25. Chief Joseph HPMP: BPA and USACE have signed it- waiting concurrence statements from DAHP and CCT THPO. This is set to be completed FY24. McNary HPMP: When the PSPA was abandoned the PMs requested that the consulting parties pick what they want from the PSPA to put in the HPMP. CMC recommended they do an Office of Counsel review after SMH reviews the PSPA stuff, they hope to get some feedback from SHPO and ACHP. John Day: BH hopes to



have these out by October, on track for FY25. **Dworshak:** The goal was to draft this by FY24 but they had to extend the contract with NPT. The new goal is to get a draft out for review by November. Still on track for FY25. **LR PSPA:** They now have a facilitator through DS Consulting. There are many issues that have been expressed by consulting parties that need to be addressed (NAGPRA issues, curation issues, delay in NPS PSPA). This has been a challenge because some of these things are out of their control. **Albeni HPMP:** KP and SM still working on the proposed HPMP's organization, structure, and schedule. They will be updating the already existing HPMP; it is a little too early to tell if they will meet the FY26 deadline. The Kootenai Tribe of Idaho has been calling into meetings, so KP and SM hope they can participate in the HPMP discussion. **Libby PSPA:** DB thinks they might have success if they propose amendments to the PSPA. He believes they will have a better chance at amendments vs. a brand new PSPA. KP envisioned updating the HPMP. DB used the Libby PSPA as a skeleton for the HH PSPA. AN recommended that they start having discussions about updating the Libby HPMP.

Non-Fed Land Inventory: **Dworshak:** This is completed but need to confirm it with the CG to make sure they are on the same page. **McNary:** For the Spring Workshop deliverable the PMs asked the CG who to send letters to in Benton County. The Group identified 110 letters they should send letters to. The deadline was moved to FY25. **Chief Joseph:** Complete. **Ice Harbor, Lomo, Dalles, Little Goose, Lake Roosevelt, John Day:** No updates.

NRHP Determinations of Eligibility: Albeni: Completed 4/18/24. **GC Mainstem:** Things are looking good, by FY25 they will have the Lakestone and White Village districts complete. Carolyn Temple (Reclamation Archeologist) is assisting with this task. For GC Spokane Arm, they have not discussed districts yet. MS and TP will start those discussions soon. **Libby:** Complete. **PKC:** They have been working on five sites a year, this was completed on 9/30/2022. **WPKK:** Complete. **Timíimap:** AN suggested a buffer year because this is a new CG. Since Timíimap started FY23 they will be required to complete 15.

#5 FCRPS Products: KP sent the Libby Jennings Signage to CMC which the Group previously agreed to upload on the BPA website.

<u>CRSC Charter</u>: AN accepted all the changes. CMC recommended adding the CRSC Charter to the BPA Website under the CRSC notes section.

Treatment List

One of the previous requests was a process document and a method of how to keep this list updated. AN sent a document (Treatment List Guidance). MF suggested reviewing this once a year. The Group brainstormed how to keep track of this list. KP suggested: blank version of Treatment List is sent out to the Group, filled out per District, sent to BPA, BPA to maintain the master list and distribute accordingly. The Group agreed to follow this process. AN asked if this would be good info to present at the Executive Briefing. SCH said a summarized graph or chart that displays the info might be a good idea. The goal is to update the Treatment List in February prior to the Executive Briefing in March. PMs to submit an updated Treatment List to BPA + any feedback for the Treatment List Guidance document by 2/14/25.

SWPA Renewal Update

The 3Ps are looking ahead to starting the SWPA renewal process and will keep CRSC updated. The 3Ps anticipate this process will kick off in FY25.

Day 2: Thursday September 5, 2024

Non-FCRPS Topics in Meetings



Non-FCRPS topics coming up in meetings have been occurring in different CGs. This topic was requested because there needs to be a line drawn for FCRPS/ non-FCRPS topics. KP added that Lawr had USACE regulatory info as part of the regular standing agenda topics in Albeni which is why it often gets brought up in the meetings. It was also brought up that NRMs will use the meetings as an opportunity to bring up some housekeeping stuff for a few minutes. Some meetings are only three hours and that makes time more limited. AN suggested leaving those USACE topics outside of meetings and instead offering it before or after the CG meetings. Someone said that it can be rude to cut off certain conversations but at the same time it shouldn't take over the meeting. Grand Coulee CGs know the distinction between FCRPS and 5-party issues. MF said that it is important to re-direct and get people to focus as much as possible. Sometimes, the Tribes are looking for a venue to express certain issues or concerns and 3Ps recommend that they suggest G2G discussions instead. Group continued to brainstorm ways to address these issues and came to consensus of next steps: When someone brings up something non-FCRPS- continue discussing it. Based on that info, figure out if it FCRPS related or not. If it is not, continue discussion to figure out who the responsible party is, and suggest they take this issue to the responsible party. Another option is acknowledging this is an FCRPS issue but offering to discuss it outside of the meeting.

Project Round Robin

WPKK: BH has been prepping Leslie to take over as PM soon. There have been discussions about additional work with monument removal. They are working to close off access to the cemetery overlooking the Columbia near The Dalles dam. John Day HPMP records cleanup will be 50% by the end of the year. YN curation contract will be coming in soon. Tribes have shown an interest in being in the hiring panels for roles such as the PM positions. KP has been planning the Elders Tour and it is scheduled for 10/16/24. This is an opportunity for the Tribal community and elders to see the landscape and share treatments what they've been working on. At the tour they will discuss updated interpretive signage, additional petroglyphs that were located, added boulders as treatment, and covering up trails to keep people off the site.

PKC: There will be changes on how they do TPFs which will hopefully improve the process. They will take out eligibility determination in TPFs to simplify it. For the Chiawana Park Lease- there are some opportunities to amend the lease to make it easier to handle cultural resources violations. This year the CG did five TPFs that have all been signed so they have been very productive. They selected a hybrid stabilization option for 45BN202. The Ice Harbor Indian memorial rock imagery panel was vandalized with graffiti. Claire Dean assessed the vandalism and provided a cost estimate for the graffiti removal. One big success was the District Commander signed a memo prohibiting rock climbing at Hells Gate State Park. The CG decided that they are interested in using HHRD dogs at 45WW36. LB added that during the annual site visits, the CG visited the visitor's center at Ice Harbor and there does not seem to be interest in updating the exhibits.

Timíimap: The HPMP draft should be done soon. For inventory- a lot of the APE consists of steep terrain which makes it difficult to inventory. There is not a lot of private property outside of the NPT Reservation. The NPT THPO is not interested in reaching out to private property owners on the reservation. Therefore, the PI regarding inventory of non-Federal land is considered complete. They plan to do bathymetric data analysis to figure out erosion patterns. For site 10CW118 they will interview the local community to find out what type of treatments the community would like to complete. They are also discussing moving the fishing rock (10CW1) to the Dworshak National Fish Hatchery which is now managed by the Tribe. Another TPF is 10CW582/584, 10CW583, 10CW585, and 10CW587 which is being impacted by people driving in the drawdown. The two other TPFs have been drafted and they are aiming to tackle determinations of eligibility as early as possible. CMC noted that the Timíimap boundary on the FCRPS map is wrong. CMC will send in a corrected map to BPA along with the March CRSC



notes, Libby Jennings Signage, and updated CRSC Charter document. They are unsure if people are convinced to moving towards a district yet, they believe NPT is having internal discussions about this.

Chief Joseph: The HPMP will be mailed out by 9/13/24 as final. DB, JR, and DAHP met to discuss ways to reconcile the many projects outstanding in WISAARD. They sent a list to Sam Beslisle but was just recently informed that Sam left DAHP. This has been an ongoing concern for CCT. They had another round of HHRDD dogs come out to ten different sites this year. There are 99 TCPs identified. This is the first year where they contracted CCT to start drafting the RWLAD. They had decided to move towards themes of CCT and a landscape approach. They will also rename it nxwntkwitkw instead of Rufus Woods Lake. USACE has contracted Eric Carlson (illustrator) through Desert Archeology. He is coming out to view the rock features at site 45DO278 to create both site and feature illustrations. Engineers also came out to get preliminary stabilization designs for three of future stabilization projects the CG is contemplating.

Mainstem: They will use an existing projectile point poster for the SW meeting. They are working on reviving the Whitestone and Lakes Village nomination. Tanis will review it soon. The Group has been brainstorming shovel ready projects and have discussed revisiting site stabilizations. MS has been swamped with contracting for all Groups. Deliverables will be due soon. One TPF they are working on is interpretive signage at Old Keller. The HHRD dogs were out at nine sites, but they do not have the report back yet. MS has had to be flexible with contracting because of the drawdown levels. There were some log booms that broke again at Redford Canyon and they are being repaired now.

Spokane Arm: They will use an existing mussel shell poster for the SW meeting. They have revisited the 45ST00011/SIR-R7-0002 stabilization. The stairs were designed, and they plan to be extended by the end of this year. They will do a phased approach (stairs FY24, completing the ramp FY25). The goal is to complete the ramp in the spring. Reclamation will build it rather than contracting it out. They have discussed the Heritage Center and it might potentially be at the STI's new hotel casino in Spokane. Spokane is more central and would have more traffic. The Group has been discussing creative mitigation- one of the ideas is purchasing a fishing docks to facilitate the Fishing Derby event the Tribe hosts annually. SCH added that there is a plan of action that requires consultation with the Tribe.

Libby: The Jennings signage will be installed on 9/11/24. The LJAD site update is going well. Hope Archeology plans to complete the survey of all the sites by 9/18/24. They received the Rocky Gorge 10% stabilization feasibility study back from USACE engineers and they will need to have continued discussions on what the Tribe wants to do. They discussed alternatives for Rocky Gorge (other than rock) and AN recommended NP and KP to connect with CMC and MS about Cottonwood Cove and Cayuse Cove (in case any of those previous ideas can be used). Next year they will work on finalizing sole-sourced curation contract with CSKT. They are also writing up a contract to fund existing culture camps that CSKT hosts yearly. For the TPFs, they are finalizing the drafts. One is Sophie Margeau's cabin (24LN521) and the others are 24LN1556, 24LN1558, 24LN1559, and 24LN1560 which will address the impacts from vehicles.

Albeni: The first TPF is 10BR2652, which is lakebed in near the being routed and signed. The NRM and maintenance crew have the rock to create the barrier specified by the TPF and have purchased a gate that will be installed. The other TPF is 10BR20 where we will use plantings to repair a previous bank stabilization for Phase I and will design an informational sign for Phase II of the treatment. The CG has been engaged in discussing public outreach opportunities and ways to produce educational materials. The Kalispel Tribe will be assisting SM and KP with the systemwide meeting poster. The CG also plans to do a tour of Bonner County Historical Society (BCHS). Co. BCHS will be updating their entire museum over the next few years, so the CG needs to discuss whether they want to be part of this process. The CSKT continue to monitor 10BR5; this season, they have identified fire rings



and evidence of recreation during most monitoring episodes. Due to recent events, it was determined that the Tribal Caucus to discuss best management practices of 10BR5 will be put on hold. CSKT added two Elder Resource Advisor positions to the department. Francis Auld is one of them and will start regularly attending the meetings. By having them join the meetings, the CSKT will have a direct tie to the Culture Committees.

Hungry Horse: The HH dam nomination continues to be discussed. The Tribes' input will be part of this process. Right now, there is no info about the Tribes in the HH visitors center. BPA will print the signs for 24FH868 and they plan to install them in May for the site visit. At 24FH220 they will continue to discuss other options depending on the effectiveness of the signs (ex: hiring campground host). The SW poster will be about CSKTs ethnobotanical report, and the presentation will be info from the poster and monitoring. Deliverables are coming in.

Confirmed FY25 Meeting Schedule

Date	Meeting Name	Location
December 4-5, 2024	Winter CRSC	Portland, OR
March 5-6, 2025	Spring CRSC	Walla Walla, WA
June 4-5, 2025	Summer CRSC	Seattle, WA
September 10-11, 2025	Fall CRSC	Spokane, WA

Action Items

Updates from 9/5/24 made in red.

Item	Assigned to	Status
BPA PMs to update FCRPS Geodatabase with consensus determinations + DOE of the keeper+listing of the NR of eligibility since CRSO Effort.	ВРА	Due September 2024 Ongoing
(RE: Summary Sheet) PMs to email MS 5 bullet points and photos for each district.	All PMs	Complete
(RE: NR determinations of eligibility) SCH, MS, and AN to discuss how DOEs are tracked for LR.	SCH, MS, AN, TP	Ongoing
(RE: SWPA Renewal Consultation) 3Ps to create a list that tracks when they have reached out (informal outreach) to different consulting parties and keep PMs in the loop.	3Ps	Ongoing Due: Before SW Mtg.
(RE: CRSC Charter) CRSC to review this document and provide edits AN will incorporate these additional edits made on 6/26 and send the revised CRSC charter to the Group by end of August.	Everyone	Complete
JR to share USACE Rehab contact with TS.	JR, TS	Complete
SMH will follow up on the graffiti video with NWW to potentially post on the FCRPS website.	SMH	Remove this from list but consider using this for FY25.



Item	Assigned to	Status
AN will update the Performance Indicators and resend it to the Group by mid-August.	AN	Complete
MF will forward the new DAHP data sharing agreement to Jen Richards and Evan Carden to find out the implications for USACE. MF will loop in DB and Chiara McGowan. 3Ps to send the new DAHP agreement to their agency's attorneys. (AN completed)	MF, SCH	Ongoing
AN will update and revise the Treatment List and send it to the Group with guidance on how to fill it out.	AN	Complete
PMs to provide any feedback on the "Treatment List Guidance" document to AN. PMs to also submit updated Treatment list to AN by February 14 th , 2025.	PMs	New Due 2/14/25
CMC to post March CRSC Notes, Libby Jennings Signage, and Updated CRSC Charter+ Corrected FCRPS Map.	СМС	New
3Ps to start discussing SWPA renewal process with PMs after the SWPA Kick-Off meeting.	Group	New After SWPA Kick-Off mtg.
Start having conversations about an amended Libby PSPA and updating HPMP.	KP, NP, MF, AN	New

List of Acronyms

3Ps Program Managers

ACHP Advisory Council on Historic Preservation
AIRFA American Indian Religious Freedom Act

APE Area of potential effects

ARPA Archaeological Resources Protection Act

BIA Bureau of Indian Affairs

BPA Bonneville Power Administration

CCT Confederated Tribes of the Colville Reservation

CDA Coeur d'Alene Tribe
CG Cooperating Group
CFS Cubic feet per second

COR Contracting Officer Representative

CFR Code of Federal Regulations
CR Continuing Resolution

CRM Cultural Resource Management
CRSC Cultural Resources Subcommittee

CRSO EIS Columbia River System Operations Environmental Impact Statement

CRITPDF Columbia River Inter-Tribal Police Department

CSKT Confederated Salish and Kootenai Tribes of the Flathead Reservation

CTUIR Confederated Tribe of the Umatilla Indian Reservation

CTWSRO Confederated Tribes of the Warm Springs Reservation of Oregon

DAHP Washington State Department of Archeology and Historic Preservation

DFA Direct Funding Agreement



EIS Environmental Impact Statement

DWA Dworshak

FAA Federal Aviation Administration
FACA Federal Advisory Committee Act
FAR Federal Acquisition Regulations
FCRPS Federal Columbia River Power System

FY Fiscal year
GC Grand Coulee
GCD Grand Coulee Dam

GCM Grand Coulee Mainstem Group
GCS Grand Coulee Spokane Arm Group

GCPO Grand Coulee Power Office
GPR Ground-Penetrating Radar
FNF Flathead National Forest
GIS Geographic information system
HH Hungry Horse Cooperating Grou

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HHRD Historic Human Remains Detection
HPMP Historic Properties Management Plan

HPRCSIT Historic Properties of Religious and Cultural Significance to Indian Tribes

ICRIS Idaho Cultural Resource Information System

IDFG Idaho Department of Fish and Game
IDIQ Indefinite Delivery Indefinite Quantity

IDL Idaho Department of Lands
IDU Intertie Development and Use

IDUPA Intertie Development and use Programmatic Agreement

IPAC Intra-Governmental Payment and Collection

IPNF Idaho Panhandle National Forest
JOC Joint Operating Committee
Kalispel Kalispel Tribe of Indians
KNF Kootenai National Forest
Kootenai Tribe of Idaho
LFA Lead Federal Agency

LJAD Libby Jennings Archeological District

MOA Memorandum of Agreement
MOU Memorandum of Understanding

NAGPRA Native American Graves Protection and Repatriation Act

NEPA National Environmental Policy Act
NHPA National Historic Preservation Act

NPS National Park Service
NPT Nez Perce Tribe

NRHP National Register of Historic Places
NRM Natural Resource Management
NWAC Northwest Anthropological Conference

NWD USACE Northwestern Division

NWS USACE Seattle District
NWW USACE Walla Walla District
NWP USACE Portland District

O&M Operation and Maintenance Program

PA Programmatic Agreement

PKC Payos Kuus Cuukwe Cooperating Group

PM Project Manager

PSPA Project-specific Programmatic Agreement

PSU Portland State University



Reclamation U.S. Bureau of Reclamation

RWLAD Rufus Woods Lake Archeological District

RM River mile

ROD Record of Decision

SHPO State Historic Preservation Office (or Officer)

SOR System Operation Review STI Spokane Tribe of Indians

SWPA Systemwide Programmatic Agreement

SWRD Systemwide Research Design TCP Traditional cultural property

THPO Tribal Historic Preservation Office (or Officer)

UCUT Upper Columbia United Tribes
USACE U.S. Army Corps of Engineers

USFS U.S. Forest Service

WA DNR Washington State Department of Natural Resources

WDFW Washington Department of Fish and Wildlife WPKK Wana Pa Koot Koot Cooperating Group

WS Workshop

Yakama Nation Confederated Tribes and Bands of the Yakama Nation

Highlight Color Key

Yellow - Action Items

Green - Consensus Decisions
Blue - Future Agenda Topics