



FCRPS Cultural Resources Sub-Committee 2022 Winter Quarterly Meeting

Dates and Time: December 14, 2022 - 9:00 a.m. to 4:30 p.m., Pacific Time
December 15, 2022 - 8:00 a.m. to 12:00 p.m., Pacific Time

Place: McMenamins Edgefield (Red Fox Room)
2126 SW Halsey St, Troutdale, OR 97060
Elliot Bay Room

WEBEX: <https://usace1.webex.com/meet/michael.a.flowers> (note: Internet connectivity may be limited)

Attendees:

Participant Name	12/14	12/15	Affiliation
Michelle Stegner (MS)	x	x	BPA
Derek Beery (DB)	x	x	USACE – NWS
Leah Bonstead (LB)	x	x	USACE – NWW
Agnes Castronuevo (AC)	x	x	USACE – NWS/P
Michael Flowers (MF)	x	x	USACE – NWD
Tara Gauthier (TG)			USACE – NWP
Tracy Schwartz (TS)	x		USACE – NWP
Scott Hall (SMH)	x	x	USACE – NWW
Sean Hess (SCH)	x	x	Reclamation
Sarah MacIntosh (SM) - notetaker	x	x	USACE – NWS
Celia Moret Crockett (CMC)	x	x	BPA
Kelly Phillips (KP)	x	x	BPA
Jenna Peterson (JP)			BPA
Colin Ray (CR)	x	x	USACE-NWS
Jeremy Ripin (JR)	x	x	USACE – NWS
Nathaniel Perhay (NP)	x	x	USACE-NWS

Notes

Action Items are highlighted. They are summarized in a table at the end.

Wednesday, December 14

Introductions & Announcements

- Initial Safety Moment: Discussed holiday season safety
- Reclamation: Leadership remains the same. One new deputy regional director (Nate Shimatsu) for mission support and hiring. BOR down 50% of staff; trying to fill four GS-11 archaeology positions (1 Yakima, 1-2 Boise, and 1-2 Ephrata). GS-12 at GC is not advertised yet, once GS-12 filled then GS-11 historian will be filled at GC. Roland Springer is for CR/ENV.
- BPA: Program Manager's position will have a gap between detail and permanent position (GS-13 internal hire). Program support specialist (notetaker/administration) job posting (contract position) will be out in January; opening qualifications from business admin to anthropology to get a wider applicant pool. Olivia Schiffman is the new historian. Melissa Teoh is back as a contract archaeologist for fish and wildlife. Sarah McDaniel is a new federal transmission archaeologist. There is some upper level internal re-organization occurring within the Environmental Planning and Analysis group at BPA.
- Corps: For NWP, two GS-12s will be hired; new GS-11 starting next week; new GS-13 WPKK project manager will be hired soon. For NWS, two new GS-12s (non-FCRPS archaeologists). NP is filling in for AC while AC is on detail. DB is new tech lead for NWS. NWS CR team is fully staffed; Collin Ray will be long term CR supervisor.

Approval of Previous Meeting Notes

- Spring CRSC: Consensus to approve June 2022 meeting notes as final.
- Fall CRSC: Asking for one final review of September 2022 meeting notes (DUE to Ps 13-JAN-2023)
- October 2022 Systemwide Meeting: Asking for initial round of revisions (DUE to Ps 20-JAN-2023). After initial round of reviews, it will be sent to the cooperating groups for comments

Program Manager Presentations

- Combined JOC on 11/29/2022: Met in person (hybrid option available) in Boise (BOR HQ). Presented on FY22 accomplishments, current and upcoming challenges, EOY status on PIs and changes to PIs for FY23, budget execution (87%), and staffing concerns.
- Executive Briefing tentatively scheduled for 3/29/2023: Ps brief executives annually; no agenda yet. Executives want to know program health and program challenges, overall impressions, tribal THPOs and state impressions, and what's on the horizon. Are we meeting requirements outlined in the SWPA.

SWPA Requirements – Schedule & Milestones – Status/Updates for FY23

- FY22 Annual Report (due 3/31/2023): Reclamation is lead for production responsibilities for FY22. The CRSC has a copy of the schedule (distributed 11/21/2022). Project Managers work on tables and appendices and submit by 01/06/2023. Drafts submitted should look like a final product (no spelling or grammar errors, tables with no math errors, no formatting issues, etc). Appendices should focus on *final*

work products accomplished by the end of the FY only. SH has lined up a technical writer and an intern to assemble the full report and double check numbers. If people meet the 01/06/2023 deadline, then BOR will meet the 01/20/2023 deadline of a fully assembled draft. CRSC leadership and co-op group will complete review by 02/17/2023. When PMs send the draft report to their respective cooperating groups, this year we will ask participants “will your leadership accept a digital copy?” By 02/24/2022, SH will have draft transmittal letter complete; the final will be routed for signature by 03/06/2023. On 03/10/2023, Reclamation will print out any annual reports to distribute, and the annual report package will be mailed out on 03/27/2023 and posted on the Program’s website on 03/31/2023.

- BPA will work to have the summary of accomplishments sheet drafted for CRSC review by 4/14/2023.
- Client Survey: Ps set a deadline to have a client survey sent by the end of January, 2023. Questions have already been developed. MF to coordinate distribution.
- SWPA Deliverables and Schedule – Review of Updated Version: Table hasn’t changed much; couple of names and dates updated to reflect the current FY. Line Item 5 – HPMP updates and long-term goals were updated/highlighted based on the most recent schedule in the long-term goals. Line Item 7 – KP is working on listing and describing all HPRCIST/TCPs studies completed or in progress. This will be a sub-appendix to Appendix D in the FY23 annual report that will only reside online due to its length.

Program Long Term Goals & Measures and Performance Indicators

- HPMPs and PSPAs are in progress by many cooperating groups. Regarding non-Federal lands inventory, NWW has mailed land access request letters to priority parcels within the Lower Granite Project, and have started to receive some feedback; other groups are working on their own strategies for outreach.
- Performance Indicators: Corps completed first two interim milestones (1st one green; 2nd one yellow due to NWS having a staff turnover and related challenges with work schedules. Reclamation met its first and only milestone thus far.
- Milestone concern from NWP – NWP Portland has trouble executing contracts due to lack of contracting staff to support execution of contracts.

TCP Sub-Committee Meeting – June 13, 2023

- Location/Date: The TCP meeting will take place in Spokane, WA on June 13, which is the day before the CRSC is scheduled from June 14 and 15, 2023. SH will propose a location when he reaches out to participants in mid-January. Potential locations are the Courtyard Marriott, Double Tree, and Davenport Tower for a conference room.
- NRB No. 38 Draft Revisions: Acknowledged but will not discuss implications to the Program until finalized; suggestion to have a second TCP meeting to discuss the changes. Revisions pertain to more emphasis that TCPs are places and not practices and to specifying that Criterion D is not applicable.
- Development of Draft Meeting Agenda: Suggest a 6-hour meeting from 9 am to 3 pm. Agenda topics based on responses from Tribes to LFA’s outreach. Initial agenda topics proposed include the following:
 - Integration of TEK and TCPs
 - TPF for TCPs/HPRCITs

- Forms and recording – shifting away from quantitative data?
 - Discuss existing frameworks or tribal understandings when documenting and recordings
 - Confidentiality? Level of detail needed?
 - Statewide vs. agency handling of TCP determination
- Mitigation/treatment ideas for adverse effects. Would include round robin from each Tribe participating.
- Other Details: Goal will be to have the 3Ps and 1 PM from each agency who works the most closely and is most experienced working with Tribes on TCPs attend. Tribes can bring whoever they want (goal is to have program lead, someone in an admin role). Will invite SHPOs (Allyson, Chrissy, Trish, and Pete). MF to ask Dean Holecek with NWD if he can facilitate. Hopefully BPA will have a hired a Program Support Specialist who can serve as note taker for this meeting.

DAHP Interactions

- WISAARD Monitoring Form Proposal: Background is that a majority of site forms that are in the DAHP's WISAARD system are not in the new site form format, so DAHP is trying to get everyone (FCRPS included) to transfer all the old site forms to the new site form format, which means filling out an entirely new site form even if nothing has changed from the previous visit. It does not allow for attachments like monitoring forms and is causing our contractors significantly more time to complete forms. It is causing the LFAs to spend more time and funding understanding and responding to form rejection notices. Next step is for the 3 Ps to set up WebEx meeting with Morgan once new BPA P is in place to discuss options- aim for no later than February. Discussed USFS's development of a National Heritage Explorer Tool that will allow DAHP and the USFS two databases to talk and update each other.
- Built Environment Discussion: DAHP has informally discussed a built environment work group that would fall under the FCRPS Cultural Resource Program. Ps agree that this request needs to be in writing, especially since former built environment lead has left. MF to reach out to Nick Vann.

Thursday, December 15

Status of Program Documents/Initiatives

- Updates: Until BPA Program Support Specialist in place, SH will continue to maintain the mail list; he will send out calls for updates periodically. Yakama Nation recently had a few contact changes; SH took note of these. Minor update to the 3P Rotating Tasks schedule/table-CRSC/Systemwide Update handout added as a line-item task. BPA will take the lead on this for FY23.

SAA Conference in Portland

- Agency Participation and Goals and Objectives: BPA will be hosting a booth for Diversity and Equity Employment opportunities. Benefits of Attending include opportunities to form communities with other federal agency employees, on-site job interviews, more diverse applicant pool.
- Presentations Related to or Sponsored by FCRPS Cultural Resource Program: Tribes felt SAA's policy (conference attendance fees and membership costs) sets a barrier for equal access to tribal members. Recapped the Dec 13 – WPKK meeting where the SAA President and Executive Director met with the Group. Tribal participants of WPKK and other CGs feel that the SAA continues to exclude tribes from

their process and research; tribes feel they are not involved in the conversation and the tribes want to have these communications. Tribes asked for the history of tribal participation within the SAA's and discussed that archaeology is part of their culture and that ancestors, landscape and resources contribute to tribal culture perpetuation. Discussed the SAA tour (50 SAA members) including a stop at Columbia Hills State Park; Corps and BPA representative will talk about the FCRPS CR Program and the work WPKK does.

Recruitment and Retention of New Employees

- This is an ongoing challenge across all agencies. Discussed retention and recruitment issues and ways of doing this better, including reaching out to universities, in-person conferences, local/career organizations.

Project Round Robin

- WPKK: Two TPFs are for 35UM69 (John Day Project), where erosion and human remains identified (still needs consensus DOE), and 35WS220 that need fence repairs. Awarded 16 contracts in FY22. Contracts for FY23 include those for the meetings with the 4 tribes, standard monitoring plans/forms, drafting specific tasks that tribes want to do, no formal ideas from the Warm Springs. Dalles CRMP – Redistributed to the Group last week with previous comments addressed. Comments are due Jan 31 (shortened timeline sufficient due to previous drafts having a 60-day review period). John Day CRMP – due FY2025, long term goal schedule, discussions to start soon. NAGPRA revision – WPKK has a draft NAGPRA comprehensive agreement document which is on hold due to pending NAGPRA regulation revisions. Now that the draft regulation revisions have been posted, discussions will occur in February WPKK meeting to see if the revisions will impact the WPKK document.
- PKC: There are too many treatments based on capacity scheduled for the upcoming FY and thus tribes were asked to rank the priority of 10 of the treatments not yet begun. Each tribe ranked priority according to traditional territory, so there is a disparity on which historic properties to treat in upcoming years. There will likely be more individual tribal mitigations based on distinct sites/TCPs. With each tribe wanting to do something different, this can potentially create up to 6 or more TPFs/year. To finalize the McNary HPMP and PSPA, the last round of comments needs to be addressed and a final version mailed out.
- Timfimap: First official (funded) meeting in October of 2023. Finalizing the Group's Operating Guidelines and Site Condition Monitoring Priority and Frequency Plan. A large TCP is subject to recreational impacts that will be the focus of one treatment/TPF in FY23. Since it is a storage reservoir, there is a huge draw down zone, lots of driving and camping in the area – looking into signage to raise awareness certain recreational activities not allowed. Other mitigation ideas include ethnobotanical work, a photo monitoring project, updating TCP forms. The Group agreed to do a stand-alone HPMP – goal of completion by the end of FY24. Hoping to contract the work out to the Nez Perce Tribe.
- Chief Joseph: The stand-alone HPMP is nearly final; addressing remaining built environment comments. A historic human remains detection dogs survey contract is up for bid, solicitation should start by the end of January for a contract awarded. Two treatments/TPFs – 45DO278, addendum to address adverse effects from the TCP perspective (rock feature site), in-depth recording of remote sensing or drone technology or lidar or photogrammetry. Second is 45DO193, effects from recreation and erosion, already a stabilization in place but people remove rip rap rocks, idea to install a sign telling people to not remove rocks, cooperation with WA DF&W on mitigation. Rufus Woods Lake Arch District – will start this FY in working on the rewrite, and likely limiting boundary to CJD APE (pending final discussions with CCT

and Reclamation). For February 2023 – CG meeting with CCT, discuss status of NR sites that will no longer be included in the Rufus Woods Arch District (ie. those in the Grand Coulee Dam tailrace).

- Grand Coulee: Discussed Grand Coulee Dam (GCD) NR nomination issues. Discussed implications of this year’s drawdown elevations in regards for the potential to expose human remains. Focusing on burial site inspection and recovery contract to make sure we have options. Lake Roosevelt PSPA – Unable to meet the December quarterly meeting schedule do to time/capacity and rescheduled to have the March meeting focus on review of the entire draft to stay on schedule. Spokane Tribe not sure they can support a March meeting due to anticipated drawdown and ancestral remains. Status update of Cayuse Cove Stabilization. Discussed upper Columbia River Tribes Fish Study in the area phase II implementation, implications of any changes to the Columbia River Treaty, and a treatment continuation/TPF for Skolaskins Church for adverse effects to the Redford Canyon site.
- Libby: Nov 17 meeting went well; lots of information sharing. Two TPF sites FY23 – Tobacco Plains, concerns on what sites will go in the TPF because about 200 sites are in the area, specific treatment TBD; Bristow Creek, specific treatment TBD. CSKT are tasked this year (contract) to identify the two sites and write the TPFs; if they are unable then Nathan will work on the TPFs to guarantee meeting the March 17 PI. Big Creek TPF (FY22) was to design a ArcGIS story map, currently working on this via contract. Martin Zobel (CSKT GIS person, separate from the Preservation Office) is working on this project for the Preservation Office. KNF not sure if there will be staff support to complete the work outlined in the annual Economy Act; it will be routed when KNF confirms work will be completed.
- Albeni Falls: PSPA is scheduled to begin work in FY24 or FY25; HPMP updates will start FY24; a bit behind due to numerous and rapid staff turnovers in FY22. Ongoing concerns about 10BR05; serious vandalism and recreational impacts are causing long term damage to the site; contract with the CSKT to monitor the site; recent situation has caused the monitors to feel unsafe while monitoring. Long term work to have ethnographic projects in place with all the tribes. TPFs – (1) some form of natural barrier (native Hawthorn bushes or large boulders) around 10BR05 to discourage recreationalists from visiting; (2) buck and pole fencing at a site that needs consensus determination first, site is exposed during draw down periods and OHVs drive over it regularly. Completed 10BR90 bank stabilization repair project in FY22 using leftover materials from 10BR91 FY21 project; wanted to work on a second bank stabilization project in FY22 but could not get clearance from UPRR for a crossing to access the reservoir.
- Hungry Horse: PSPA – Still awaiting a signature from CSKT; SWPA has a 60-day period for automatic finalization; SH might send an email to CSKT THPO about the next step. CSKT and FNF will work on monitoring work (contracts). 3520-3500’ for upcoming drawdown, max drawdown in March, won’t have ideal field conditions for field work; 3500’ will expose areas not regularly seen, hoping to take advantage of it.

New and Ongoing Action Items

<i>New Action Items from the December 2022 Meeting</i>	
Item	Status
SM to send draft Dec 22 CRSC meeting notes to Ps by Dec 22	Done
PMs work on tables and appendices and submit to SH by Jan 6	

PMs to ask co-op group if their leadership would accept a digital copy of the annual report moving forward	
MF to ask Dean Holecek to be the June 2023 TCP sub-committee meeting facilitator	
Three Ps to set up meeting with DAHP/Morgan once new BPA Ps in place to discuss WISAARD forms/submission process/data management (no later than February 2023)	
MF will reach out to DAHP/Nick Vann to discuss a potential FCRPS built environment sub-committee meeting	
JR and CMC to meet with CCT (February 2023) to discuss status of national register sites that will no longer be included in the Rufus Woods Arch District	

<i>Ongoing Action Items from Previous Meetings</i>	
Item	Status
Distribute client survey	
LO to share internal draft communication for non-federal land survey (Tracy has a copy of it)	
NWP will continue meetings to discuss communication plan	
BOR working on FY22 annual report	
SH coordinating TCP committee – working it	
MF coordinating with MTSHP – working on it	

<i>Action Items from the September 2022 Meeting</i>	
Item	Status
SH to send final June mtg notes to CMC for publishing on BPA FCRPS website.	Done
BOR (SH) will compile FY22 Annual Report, due to Consulting Parties 31, March 2023	Ongoing
Program Survey-MF will send out (will use FCRPS distribution lists and reach out to individual PMs for contacts, as needed)	Ongoing- repeat from previous list
SH to coordinate TCP sub-committee meeting	Ongoing- hold the date scheduled to go out by mid-Jan
Sept 2023 CRSC Mtg-MF to coordinate with MT SHPO for meeting space in Helena	Ongoing
DAHP WISAARD Site Form/Monitoring Form-Program Managers to coordinate with other regional Federal agencies (BLM, USFS, USN, NPS, etc.) to see if they are having similar issues and would like to coordinate discussion	Replaced by current path forward/plan
DAHP WISAARD Site Form/Monitoring Form Program Managers raise issues in Cooperating Group meetings, through Systemwide Update, to inform other consulting parties of potential costs, issues partners are having, and hear feedback	Done

<i>Action Items from the June 2022 Meeting</i>	
Item	Status

3Ps - Distribute Client Survey	Ongoing
Update the FCRPS CR Program Mail List – all send SCH edits by July 14, 2022	Done- Any further updates on hold pending BPA’s PSS
Program-level discussion to identify proposed level of effort for what we want to discuss with and/or use BPA Realty expertise for communications with private landowners for coordination of inventory. BPA will then take that conversation internally to management/realty department to determine feasibility.	Done- Not feasible on BPA’s end
HPMP/PSPA Discussion – Develop a list of considerations based on our discussion, as well as identifying decision points that would require consensus to bring up early in the consultation process (AAN, LO, JP).	
Follow-up with agency legal counsel to obtain consensus of interpretation of SWPA Stipulation XV, continuity of PSPAs should SWPA not be renewed (SCH)	Done – Yes there exists a mechanism for PSPAs to continue beyond SWPA
LO will share internal draft communication plan for non-federal land survey	